



1977 Annual Report

Fishery Conservation and Management Act of 1976

March 1, 1978
Washington, D.C.



DEPARTMENT OF COMMERCE
National Oceanic and Atmospheric Administration
National Marine Fisheries Service



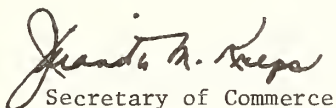
THE SECRETARY OF COMMERCE
Washington, D.C. 20230

MAR 01 1978

Sirs:

I have the honor to submit herewith, as required by section 305(f) of the Fishery Conservation and Management Act of 1976 (16 U.S.C. 1801, et seq.), the second report on activities of the Regional Fishery Management Councils and the Department of Commerce with respect to fishery management plans, regulations to implement such plans, and other activities relating to the conservation and management of fishery resources that were undertaken during 1977 pursuant to the Act.

Respectfully,


Secretary of Commerce

Enclosure

The President
President of the Senate
Speaker of the House of Representatives



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Washington, D.C. 20230

1977 ANNUAL REPORT
ON THE
FISHERY CONSERVATION AND MANAGEMENT ACT (FCMA) OF 1976

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TABLE OF CONTENTS

	<u>Page</u>
SUMMARY	i
INTRODUCTION	1
SECRETARIAL ACTION	3
Appointments of Voting Members of Councils.....	3
Charters Required under the Federal Advisory Committee Act.....	3
Council Support.....	4
Budget Overview FY 1977 - Table No. 1.....	5
National Meetings and Workshops	
Optimum Yield Workshop.....	6
Council Chairmen's Meeting.....	6
Council Executive Directors' Meeting.....	7
Regulations	
Council Operation.....	7
Foreign Fishing.....	7
Fees and Fee Schedules.....	8
Fees Charged for Foreign Fishing in 1977 - Table No. 2....	9
Fishery Management Activities.....	9
Preliminary Fishery Management Plans.....	9
Fishery Management Plans.....	11
"Joint Ventures".....	13
Enforcement and Surveillance.....	14
Observer Program.....	14
Foreign Fleet Observer Coverage - Northwest Atlantic	
Table No. 3.....	15
Foreign Fleet Observer Coverage - North Pacific and Alaska	
Table No. 4.....	16
Gear Damage.....	17
The Enforcement Regime.....	18
FCMA Enforcement as of December 31, 1977 - Table No. 5....	18
1977 Violations of the FCMA - Table No. 6.....	19
Applications/Permits for 1977 - Table No. 7.....	19
1977 - Permits Issued and Vessels Permitted to Fish by	
Ocean Area - Table No. 8.....	20
Status of Applications/Permits for 1978 - Table No. 9....	21
Foreign Vessels Seized under the FCMA.....	22
Foreign Fishing Permits for Marine Mammals.....	22
Commercial Incidental Take - General Permits	
Table No. 10.....	23
Fisheries Agreements Concluded in 1977.....	24

Table of Contents (continued)

FISHERY MANAGEMENT COUNCIL REPORTS

New England Council.....	Appendix I
Mid-Atlantic Council.....	Appendix II
South Atlantic Council.....	Appendix III
Caribbean Council.....	Appendix IV
Gulf of Mexico Council.....	Appendix V
Pacific Council.....	Appendix VI
North Pacific Council.....	Appendix VII
Western Pacific Council.....	Appendix VIII

SUMMARY

On March 1, 1977, the United States began enforcing the most comprehensive Act affecting management of fishery resources in the 200 years of American history.

The Fishery Conservation and Management Act of 1976 provides the United States with the authority to regulate the vast fishery resources that are found within 200 miles of its coasts. The law, in effect, gives the United States the right to say who catches the resources, where they catch them, and in what quantities.

The Act establishes a management regime different from anything before carried out by the U.S. Government. It establishes eight Regional Fishery Management Councils whose primary function is to prepare fishery management plans which constitute the base upon which the Secretary issues and enforces management regulations in the Fishery Conservation Zone (FCZ).

In anticipation of receiving foreign fishing permit applications before March 1, 1977, and recognizing that Councils would not be fully organized and capable of preparing fishery management plans necessary to regulate foreign fishing before that time, the Department prepared preliminary fishery management plans (PMP's). By March 1, PMP's for 13 fisheries were in place to regulate foreign fishing. The plans contained preliminary determinations as to the optimum yield (OY) from the fisheries concerned, and as to that portion of OY that would not be harvested by domestic fishermen, thus establishing the total allowable level of foreign fishing. Public hearings were held on the plans, and foreign fishing regulations were published delineating conditions for issuance of permits, catch quotas, vessel identification procedures, and reporting requirements.

The Councils have begun an active and aggressive program of preparing fishery management plans (FMP's). By the end of 1977 the Councils had completed, and the Department had implemented, three management plans and another 35 plans were in various stages of preparation and review. Although the initial impact of the law was felt mainly by the many foreign nations that had been fishing off the U.S. coasts, domestic fishermen began to be affected by the law as well, as preliminary fishery management plans (which affect only foreign fishing) were complemented by fishery management plans (which can control both foreign and domestic fishing).

Concurrently with plan development, several other major actions were undertaken which necessitated close cooperation among the Department of State, the U.S. Coast Guard, and the Department of Commerce. As a result:

- 16 Governing International Fishery Agreements were concluded in 1977.
- 927 permits to foreign fishing and support vessels were issued.
- More than \$11 million in foreign fishing fees were charged to 13 nations.
- 358 notices of serious violation to foreign and domestic fishermen were issued.
- An observer program, with the goal of achieving an average of 20% coverage of foreign vessels operating within the FCZ, was established.
- Foreign allocations were set for 1978 at approximately 1.9 million metric tons, down from the 2.1 million tons allocation for 1977.

As a result of the FCMA the importance of our marine fishery resources is getting more attention from the concerned public, government, and Congress. The Act has provided a basis and a beginning for effective stewardship of our marine resources. The first year of operation has been a challenge for the Councils and for the Department, but we are confident that the FCMA will provide an increasingly effective mechanism through which the United States may fully realize its fisheries potential.

INTRODUCTION

The Fishery Conservation and Management Act of 1976 (FCMA) provides for an exclusive U.S. Fishery Conservation Zone (FCZ) that extends 200 nautical miles from the baseline from which the territorial sea is measured. The Act establishes eight Regional Fishery Management Councils to represent Federal, State, and private interests in the conduct of fisheries management in the conservation zone.

The Act assigns the following major responsibilities to the Secretary of Commerce:

- Appoint Council members based on nominations by State Governors;
- Establish uniform standards for Council operations;
- Provide administrative support to Councils;
- Ensure that Councils and their entities are legally organized;
- Include Council funding requirements in the Department's budget request;
- Review and approve Council-prepared fishery management plans;
- Prepare, if necessary, fishery management plans and amendments;
- Obtain public comments on plans, regulations, and amendments;
- Promulgate regulations and implement plans;
- Assist the Secretary of State in Governing International Fishery Agreement (GIFA) and other related international negotiations;
- Develop foreign permit applications and permit forms in cooperation with the Secretary of State and U.S. Coast Guard;
- Establish fees for foreign fishing in consultation with the Secretary of State, and collect such fees;
- Determine foreign fishing allocations in cooperation with the Secretary of State;
- Review foreign permit applications, establish conditions and restrictions, and issue permits;
- Maintain a comprehensive program of fisheries research;
- Provide Councils with scientific information and statistical data,
- Cooperate with the U.S. Coast Guard in detection, surveillance, and compliance activities;
- Report to the President and the Congress on activities of the Secretary and the Councils; and
- Conduct administrative trials for violations.

The eight Councils established by the Act are (1) New England, (2) Mid-Atlantic, (3) South Atlantic, (4) Gulf of Mexico, (5) Caribbean, (6) Pacific, (7) North Pacific, and (8) Western Pacific. The Act assigns the following responsibilities to the Councils:

- Prepare fishery management plans and amendments for each fishery within their geographical area of authority,
- Comment on plans prepared by the Secretary,
- Comment on foreign permit applications,

- Hold public meetings,
- Report to the Secretary on Council activities for the preceding year by February 1 each year,
- Submit reports to the Secretary and others as appropriate,
- Submit other reports requested by the Secretary,
- Assess the optimum yield and total allowable level of foreign catch on a continuing basis, and
- Conduct other activities necessary to the foregoing functions.

This report is submitted in accordance with the Secretary's obligation under the Act and is divided into two sections: (1) actions taken by the Secretary and (2) actions taken by the Councils.

SECRETARIAL ACTION

SECRETARIAL ACTION

The following actions were taken by the Secretary in 1977 in fulfilling her responsibilities under the Act: (1) maintenance of full strength Council membership; (2) promulgation of Interim and Final Regulations for Council operations; (3) issuance of Preliminary Fishery Management Plans (PMP's) and amendments; (4) promulgation of regulations to implement PMP's and amendments (foreign fishing regulations); (5) promulgation of interim regulations on citations and civil procedures; (6) review and approval of Fishery Management Plans (FMP's) submitted by the Councils; (7) promulgation of regulations to implement FMP's, including domestic and emergency regulations; (8) provision of program, administrative, and technical support to Councils; (9) processing of Council budget requests and funding; (10) provision of fishery management information necessary for development of PMP's; (11) undertaking of research specifically responsive to data requirements of Councils in development of FMP's; and (12) fulfillment of inter-agency responsibilities with regard to foreign fishing agreements (including fishery zone boundary discussions with Mexico, Canada, Cuba, Russia, and the Dominican Republic), the processing of applications, issuance of permits, and enforcement and surveillance actions.

Appointments of Voting Members of Councils

Five Council vacancies occurred during the year. As specified in the Act, nominations to fill the vacancies were solicited from the appropriate State Governors, and four of the appointments were made in 1977. Under the Act, after the first year, approximately one-third of the voting members are appointed each year for a 3-year term. Nominations for each of the 18 such appointments were accordingly solicited from the Governors of the constituent States, reviewed, and evaluated. The 18 appointments were made by the Administrator, NOAA, under the authority delegated by the Secretary, and became effective on August 11, 1977.

Charters Required under the Federal Advisory Committee Act

Charters for all Councils and three Scientific and Statistical Committees (SSC's) were prepared and filed in 1976. The charters for the remaining SSC's and Advisory Panels (AP's) were filed as follows:

New England Council

One multi-species AP charter filed 12/20/77
SSC charter filed 4/22/77

Mid-Atlantic Council

One multi-species AP charter filed 12/20/77
SSC charter filed 4/22/77

South Atlantic Council

One multi-species AP charter filed 4/20/77
SSC charter filed 3/16/77

Caribbean Council

One multi-species AP charter filed 4/12/77
SSC charter filed 3/28/77

Gulf of Mexico Council

Five individual species AP charters filed 4/12/77
SSC charter filed 2/23/77

Pacific Council

Five individual species AP charters; three filed 4/27/77, two
filed 4/13/77

North Pacific Council

One multi-species AP charter filed 4/27/77

Western Pacific Council

One multi-species AP charter filed 10/27/77

On May 10, 1977, the Secretary sent a memorandum to Council Chairmen reflecting a Presidential directive for "Review of Advisory Committees," with special emphasis on the number and usefulness of such committees. In the May 10 memorandum, the Secretary discussed her concerns and suggestions for minimizing administrative time and costs related to the management of advisory committees, and suggested consolidating the individual species advisory panels into one broad-based multi-species advisory panel. All Councils endorsed this suggestion and revised their current and anticipated method of operation for Advisory Panels.

Council Support

As the principal agency within NOAA to interact with the Councils, the National Marine Fisheries Service (NMFS) provided staff support to facilitate Council operation and implementation of the Act. Much of this support was administrative or logistical and included:

1. Aid in scheduling Council meetings:
 - a. Publishing notices in the Federal Register,
 - b. Processing closed meeting authorizations;
2. Aid in reviewing and evaluating the proposed amendment to the Act;
3. Preparing overview presentations on fishery resources, data availability, technical support capabilities, and policy and legal interpretations;
4. Designation of lead Council to prepare FMP's when two or more Councils are involved;

5. Publishing a monthly bulletin that includes major Council activities as well as those of DOC, NOAA, and NMFS relating to the FCMA; and
6. Providing guidance and processing requests for funding, personnel, procurement, travel, compensation, security clearances, and other administrative support.

Budget Overview FY 1977 - Table No. 1

<u>Council</u>	<u>Administrative Costs*</u>	<u>State Aid**</u>	<u>Programmatic (Contracts)</u>	<u>Total</u>
New England	\$ 333,800	\$ 60,000	\$ 128,400	\$ 521,200
Mid-Atlantic	269,500	72,000	---	341,500
South Atlantic	333,500	48,000	100,000	481,500
Caribbean	310,500	24,000	70,000	404,500
Gulf of Mexico	428,000	54,000	200,000	682,000
Pacific	285,300	48,000	222,000	555,300
North Pacific	458,700	12,000	118,000	589,100
Western Pacific	<u>199,500</u>	<u>36,000</u>	<u>180,400</u>	<u>415,500</u>
Totals	\$2,617,800	\$354,000	\$1,018,800	\$3,990,600

*Estimated--all close-out reports from the Councils have not yet been received.

**Funds which have been allocated to State fisheries agencies to assist them in fulfilling their responsibilities of the Act.

Funding Policy. Councils receive funds from NMFS/NOAA in the form of (1) administrative grants and (2) program funds. Administrative grants are used for operation and general expenses. Program funds are used to obtain or analyze data required to complete fishery management plans (FMP's).

Administrative grants are made by fiscal year and expire on September 30. Unused funds from the administrative grants are returned to NOAA after each Council's final report. Administrative grants are not extended unless justified by unusual circumstances.

Programmatic grants may be written for one fiscal year and extended if necessary, or they may be written for a period of more than one fiscal year. When specific work is completed, unused funds are returned to NOAA.

National Meetings and Workshops

Optimum Yield Workshop

NOAA, NMFS, and the Councils co-sponsored a National Workshop on the subject of Optimum Yield in Fisheries Management, June 6-10, 1977, in Houston, Texas. The workshop brought together top fishery scientists, managers, industry representatives, and Council members and their staffs to discuss the use of the optimum yield concept. The broad range of policy issues and problems concerning optimum yield was discussed in a common forum for the first time. The workshop report is available in two parts from the Office of Fisheries Management, NMFS. Part I summarizes the workshop discussions and presentations, and the issues raised. Part II contains the full text of the technical session papers along with editorial comment and edited transcripts of all of the speakers' presentations in both sessions of the workshop.

Council Chairmen's Meeting

The Director, NMFS, represented the Secretary at the Chairmen's Meeting held in Portland, Oregon, September 14-15, 1977. The meeting was hosted by the Pacific Council. The following issues were addressed:

1. NMFS budgeting requirements and funding policies relating to Councils;
2. Definition of Council research requirements and potential sources or procedures for accomplishment;
3. Definition of fishery development opportunities;
4. Procedures for coordination of implementation of the Act between NMFS and Councils;
5. Design and review requirements for FMP's;
6. Fisheries management in the Territorial Sea and its relation to FMP's;
7. Council role in regulation of foreign fishing, e.g., status of preliminary fishery management plans (PMP's), fee schedule, 1978 allocations, enforcement problems;
8. Inter-Council and Council-NMFS communication; and
9. National workshops as a method for resolving issues.

Council Executive Directors' Meeting

DOC, NOAA, and NMFS officials represented the Secretary at the meeting of Executive Directors held in Charleston, South Carolina, March 28-30, 1977. The meeting permitted a free and open exchange of views on program and administrative concerns among the Executive Directors and the Secretary's representatives. While the meeting generally focused on administrative matters, it provided an opportunity to discuss organizational and procedural arrangements for preparing FMP's. The summary of follow-up actions prepared by NMFS was used as an outline for resolving the problems/issues identified at the meeting.

Regulations

Council Operation

The Act directs the Secretary to prescribe rules and regulations to assist the Councils in meeting their statutory responsibilities. During 1977 two sets of regulations relating to Council operations were promulgated. Final Regulations were published in the Federal Register on July 5, 1977, revising, in response to public comment, the Interim Regulations published as initial guidance on September 15, 1976. The Final Regulations cover definition of terms; geographical boundaries; uniform standards for organization, practices, and procedures; and guidelines for development of fishery management plans. In addition, some of those sections of the original Interim Regulations that had been reserved were published in the Federal Register on July 18, 1977, as Interim Regulations, along with some further revisions of controversial sections which needed more extensive public comment. Specifically, these regulations addressed: inter-Council boundaries, administrative practices and procedures, and the format and content of fishery management plans. The July 18 Interim Regulations will remain effective until revised and published as Final Regulations.

Foreign Fishing

On February 11, 1977, "Foreign Fishing Regulations" were published in the Federal Register governing the fishing activities of foreign fishing vessels fishing within the FCZ during 1977. These regulations became effective on March 1, 1977, and were issued pursuant to preliminary fishery management plans issued by the Secretary (see Section entitled "Fishery Management Activities"). The regulations include the conditions for issuance of permits to foreign fishing vessels, catch quotas, vessel reporting requirements, vessel identification procedures, enforcement procedures, observer acceptance, and reports and record-keeping.

The allowable surpluses available to foreign nations were listed in the regulations by species, ocean area, and quantity available in metric tons (Federal Register, March 3, 1977). In addition, there were detailed regulations for each fishery including species, catch quota or effort limitations, open seasons and areas, closed seasons and areas, gear restrictions, statistical reporting, and incidental catch.

On November 28, 1977, Final Regulations were published to govern the fishing activities of foreign fishing vessels fishing within the U.S. Fishery Conservation Zone during 1978. These regulations represent comprehensive amendments to, and streamlining of, the existing foreign fishing regulations, based upon experience gained during the first year of administering the Act, and became effective January 1, 1978.

Many of the changes were based on amendments that were made in the PMP's. Such plan amendments reflect changes in the status of certain fish stocks revealed as additional information and analysis became available in 1977. Changes have also been made to simplify the regulations and to clarify requirements that may have seemed ambiguous. Finally, all amendments that were made to the foreign regulations during 1977 have been incorporated so as to codify the regulations in a single publication to the extent possible, for the convenience of the users.

Fees and Fee Schedules

The Director, NMFS, published in the Federal Register on February 9, 1977, a schedule of fees for foreign vessels operating in fisheries subject to the jurisdiction of the United States. The schedule was based upon the guidance provided in Section 204(b)(10) of the Act, which states "..... reasonable fees shall be paid to the Secretary by the owner or operator of any foreign fishing vessel for which a permit is issued pursuant to this subsection," and in consideration of comments received on the proposed fee schedules (December 23, 1976, Federal Register). The criteria used in establishing the fee schedule included reasonableness, recovery of an appropriate portion of management costs attributed to foreign fishing, non-discrimination, simplicity in computation and collection, and size and function of the vessel.

The computation of the fees is based upon the vessel type and size, and value of the foreign nation's allocation. The value of the allocation was based on 3.5% of the value of the 1975 ex-vessel price received by the U.S. fishermen for species that have a fishery, and on the average foreign ex-vessel price for species that have no U.S. fishery.

The poundage fee may be recomputed at the end of the year on the basis of actual catch data. If the catch is substantially lower than the allocation, a refund may be applied for. In addition, the foreign nations will be required to reimburse the U.S. for the cost of observers placed onboard their vessels.

Fees Charged for Foreign Fishing in 1977

Table No. 2

(\$K)

Foreign Country	Poundage Fees	Permit Fees	Total Fees
BULGARIA	42.5	12.9	55.4
CUBA	30.8	5.3	36.1
FRANCE	4.8	2.4	7.2
GERMANY, E.	52.4	22.5	74.9
GERMANY, W.	31.6	23.8	55.4
ITALY	65.3	9.8	75.1
JAPAN	5,908.8	272.4	6,181.2
KOREA, S.	305.7	61.7	367.4
MEXICO	---	---	---
POLAND	257.4	28.1	285.5
SPAIN	291.4	31.6	323.0
TAIWAN	21.0	4.8	25.8
U.S.S.R.	<u>3,188.5</u>	<u>424.0</u>	<u>3,612.5</u>
Totals	10,200.2	899.3	11,099.5

Fishery Management Activities

The FCMA specifies two types of plans: (1) PMP's (Section 201(g)) and (2) FMP's (Section 303). NOAA/NMFS initially prepared the PMP's to provide fishery management over those fisheries for which there was a foreign application to fish, but for which no management plan could be prepared by a Council and implemented by the Secretary by March 1, 1977. The PMP's deal only with foreign fishing. In contrast, FMP's are prepared by the Councils for the purpose of providing fisheries management for both domestic and foreign fishermen. The FMP's when approved and implemented by the Secretary, replace the PMP's.

Preliminary Fishery Management Plans

Thirteen preliminary fishery management plans and appropriate final environmental impact statements were prepared by NMFS containing proposed conservation and management measures governing foreign fishing in the FCZ during 1977. The plans and date of issuance are listed on the following page.

<u>Preliminary Fishery Management Plans</u>	1977 <u>Date of Issue</u>
Sablefish Fishery of the Eastern Bering Sea	February 10
Trawl Fisheries and Herring Gillnet Fishery of Northeastern Pacific	February 10
Trawl Fisheries of Washington, Oregon, and California	February 10
Seamount Groundfish Fishery of the Pacific	February 10
Trawl Fishery of the Gulf of Alaska	February 11
Snail Fishery of the Eastern Bering Sea	February 15
King and Tanner Crab Fisheries of the Eastern Bering Sea	February 16
Mackerel Fishery of the Northwestern Atlantic	February 16
Squid Fisheries of the Northwestern Atlantic	February 16
Foreign Trawl Fisheries of the Northwestern Atlantic	February 17
Hake Fisheries of the Northwestern Atlantic	February 18
Atlantic Herring Fishery of the Northwestern Atlantic	February 22
Shrimp of the Eastern Bering Sea and the Gulf of Alaska	March 3

Mid-year adjustments during the foreign fishing season required amendments to certain preliminary fishery management plans:

<u>Title</u>	<u>Date</u>	<u>Purpose</u>
Squid Fisheries of the North- western Atlantic	July 29	Revised amount of squid allocated to foreign fisheries.
Squid Fisheries of the North- western Atlantic	August 1	Revised amount of squid allocated to foreign fisheries.
Trawl Fisheries of Washington, Oregon, and California	August 31	Revised trawl gear mesh and foreign vessel-day limitation.
Trawl Fisheries of Washington, Oregon, and California	September 27	Revised Soviet vessel- day limitation.
Atlantic Herring Fishery of the Northwestern Atlantic	October 30	Extended foreign herring season by 30 days.

All except two of the preliminary fishery management plans were amended for 1978 (with supplemental environmental impact statements (SEIS), or negative environmental impact statements (EIS) declarations). The exceptions were "Shrimp of the Eastern Bering Sea and the Gulf of Alaska," which was not amended due to the absence of foreign fishing applications, and "King and Tanner Crab Fisheries of the Eastern Bering Sea," which was delayed to consider actions taken by the North Pacific Council.

In addition, the National Marine Fisheries Service prepared new draft environmental impact statements (DEIS) and preliminary fishery management plans for "Atlantic Billfishes and Sharks" and "Pacific Billfishes and Sharks." In August and September, hearings were held to receive public comment in cooperation with the Mid-Atlantic, South Atlantic, Gulf of Mexico, and Caribbean Councils on the "Atlantic Billfishes and Sharks" PMP and with the Western Pacific and Pacific Councils on the Pacific plan. As of December 31, 1977, the draft plans were being reviewed to consider the comments.

Fishery Management Plans

Atlantic Groundfish

The New England Council's plan for cod, haddock, and yellowtail flounder off the northeastern United States was approved on March 14, implemented by emergency regulations effective March 15, that were repromulgated on April 29, 1977. Final regulations became effective June 13, 1977. In November, an economic emergency in the fishery was perceived because of unexpectedly high catches, which would have exceeded the quota and forced closure of the fishery for the rest of the year. The plan and the final regulations were amended by emergency procedures on November 3, 1977, temporarily increasing the optimum yields, reducing the catch rates, and redistributing the harvest among U.S. fishermen. The emergency regulations expired on December 18 and because some optimum yields had been exceeded and there was no longer thought to be an economic emergency in the fishery, the catching of cod, haddock, and yellowtail flounder with commercial gear was prohibited from December 23 to December 31. Another set of emergency regulations was promulgated to carry the 1977 plan forward into the first quarter of 1978, to control fishing while the Council prepares amendments to update the plan for 1978.

Surf Clam and Ocean Quahog Fisheries

The Mid-Atlantic Council's plan for surf clam and ocean quahog fisheries was approved and implemented by emergency regulations on November 17, 1977. Emergency regulations were repromulgated effective January 1, 1978.

Atlantic Mackerel Fishery

The Mid-Atlantic Council prepared a draft environmental impact statement and fishery management plan for the Atlantic mackerel fishery. The Council approved a draft document for receiving public comment at its meeting on October 19-20, 1977.

Squid Fishery of the Northwestern Atlantic

The Mid-Atlantic Council prepared a draft environmental impact statement and fishery management plan for the squid fishery. The Council approved a draft document for receiving public comment at its meeting on October 19-20, 1977.

Commercial and Recreational Salmon Fisheries Off the Coasts of Washington, Oregon, and California

The Pacific Council prepared a plan for ocean fisheries for salmon (chiefly coho and chinook) which was approved on April 20, and implemented by emergency regulations effective April 25, and repromulgated effective June 10, 1977. The Council subsequently amended the plan twice and the regulations were amended accordingly. Final regulations were promulgated effective July 25, 1977.

The Council prepared an extensive revision of its plan for 1978 which it approved and submitted on December 16 for the Secretary's review.

Northern Anchovy Fishery

The Pacific Council prepared a draft environmental impact statement and fishery management plan for the northern anchovy fishery off the coast of California. The Council approved the draft document for receiving public comment at its meeting on October 16, 1977.

Gulf of Alaska Groundfish Fishery

The North Pacific Council's plan for the groundfish fishery in the Gulf of Alaska was submitted to the Secretary for review. This review, initiated on October 17, 1977, was not completed by December 31, 1977.

Tanner Crab Fisheries Off Alaska

The North Pacific Council prepared a plan for the Tanner crab fishery and submitted it on October 19, 1977, for review, and the review was initiated on October 19. However, the Council amended this plan at its December 1-2 meeting. Therefore, the review period was restarted on December 9 and was not completed by December 31, 1977.

Commercial Troll Fisheries Off the Coast of Alaska

The North Pacific Council prepared a plan for commercial troll fisheries for salmon (chiefly chinook and coho) and submitted it to the Secretary for review. The Secretarial review was initiated on December 22, 1977, and was not completed by December 31, 1977.

"Joint Ventures"

Permit applications were received in 1977 from foreign fishing companies who proposed to use foreign processing and transport vessels to purchase, process, and transport fish caught by U.S. fishermen.

The two major proposals concerned the foreign purchase of Gulf of Alaska pollock from Alaska fishermen and Pacific hake from west coast fishermen. Other operations on Bering Sea herring, Alaska salmon, black cod, and Atlantic squid also were being considered by foreign companies in 1977. Most of the permit applications represented proposals developed after the respective preliminary fishery management plans were in place. This meant that to grant this type of permit could result, among other things, in the following: (1) risk of exceeding optimum yield (OY), (2) decrease in the catch available to domestic processors, and (3) expansion of market opportunity for U.S. fishermen. The joint venture proposals thus generated considerable public attention. Because of the importance and long-range consequences of these decisions, an advance Notice of Proposed Rulemaking was published in the Federal Register on June 17, giving notice of the intention to hold public hearings. The Councils were invited to join NMFS in these hearings; four accepted the invitation. On July 13, 1977, the Director issued proposed rules concerning new procedures to provide for modification of existing foreign fishing permits, if they did not specifically prohibit foreign vessels from purchasing U.S. fish harvested in the FCZ.

Eighteen public hearings were held in July and August 1977. Results of the hearings were considered by the Marine Fisheries Advisory Committee (MAFAC) at a public meeting on October 5, 1977. The Committee recommended that joint venture permit applications should be considered on a case-by-case basis. The hearings and MAFAC recommendations were then considered in developing a draft policy which was under review by NOAA at the end of 1977. (NOTE: MAFAC is mostly comprised of non-Federal experts in marine fisheries who individually represent commercial fisheries, marine recreational fisheries, the academic community, State government, and consumer and conservation regional interests, and advises the Secretary on marine fisheries matters which are of concern to the Department.)

Enforcement and Surveillance

The Act vests responsibility for enforcement of the Act in the Secretary of Commerce and the Secretary of the Department of Transportation (Coast Guard). Enforcement is carried out by special agents of the National Marine Fisheries Service (NMFS). The NMFS agents make dockside inspections of fishing vessels, gear, catches, logbooks, and landing records. The NMFS agents accompany designated Coast Guard aerial and surface patrols to provide fisheries and enforcement expertise for offshore enforcement. Shoreside enforcement primarily involves domestic fishermen while the offshore effort focuses on both U.S. and foreign fishing activities.

Section 311(a) of the Act requires a report every six months on the extent of known and estimated compliance of domestic and foreign fishing activities with the provisions of the Act. The report is submitted to (1) the Committee on Merchant Marine and Fisheries, U.S. House of Representatives; (2) the Committee on Commerce and Foreign Relations, U.S. Senate; and (3) the Councils. The initial report covered the period of March to August 1977.

Observer Program

Section 201(c)(2)(D) of the Act provides for placing U.S. observers on any foreign fishing vessel conducting operations pursuant to a Governing International Fishery Agreement (GIFA) entered into by the flag nation of that vessel. It also stipulates that the United States will be reimbursed for the cost of the observers.

Programs were developed in 1977 to place U.S. observers on foreign fishing vessels operating in North Pacific and Alaska waters and in Northwest Atlantic waters. The observers collected data on total catch, catch composition, the level of the fishing efforts, gear utilization, catch disposition, and marine mammal catch, as well as performed biological sampling. The observers also monitored compliance with foreign fishing regulations by the fleets, but their overall mission is scientific, not enforcement. The level of coverage and its effectiveness will be evaluated in early 1978.

The North Pacific and Alaska observer program was administered by the NMFS Northwest and Alaska Fisheries Center under contract with the Fisheries Research Institute of the University of Washington. The Northwest Atlantic program was operated directly by the NMFS Northwest Regional Office. A program planned for the Central and Western Pacific was not carried out in 1977 since the foreign Pacific Seamount Fishery failed to develop. Plans were underway by the end of the year to collect information on billfish stocks by placing observers aboard Japanese tuna longline vessels in 1978.

Since March 1977, the Foreign Fishing Fleet Observer Program operated by the NMFS Northeast Regional Office completed a total of 101 individual trips aboard foreign vessels. The program operated by the Northwest and Alaska Fisheries Center completed 174 trips aboard foreign vessels operating in the North Pacific and Alaskan waters. Each trip averaged two to three weeks in the Northeast and about two months in the Northwest. A summary of the trips completed by nation and by fishery for the period March 1 to December 31, 1977, in the Northwest Atlantic and the North Pacific and Alaska is reflected in the following tables (No. 3 and 4):

Northwest Atlantic

Table No. 3

Fishery and Country	No. of Vessels In the Fishery	No. of Vessels Assigned Observers	% Vessels Covered	No. of Vessel Days on Grounds	No. of Observer Days on Vessels	% of Vessel Days Covered
<u>Hake:</u>						
USSR	34	26	76%	1739	479	28%
Bulgaria	2	1	50%	67	23	34%
Total for Period	36	27	75%	1806	502	28%
<u>Herring:</u>						
E. Germany	19	10	53%	753	155	21%
W. Germany	6	5	83%	53	51	94%
USSR	2	1	50%	19	12	63%
France	1	0	0	1	0	0
Poland	5	3	60%	112	92	87%
Total for Period	33	19	58%	939	310	33%
<u>Squid:</u>						
Spain	79	20	25%	2919	280	10%
USSR	19	10	53%	489	137	28%
Japan	16	8	50%	715	281	39%
Italy	8	6	75%	392	62	16%
Poland	2	2	100%	8	3	38%
Total for Period	124	46	37%	4523	763	17%
<u>Mackerel:</u>						
USSR	1	-	-	2	-	-
E. Germany	3	-	-	88	-	-
Bulgaria	1	-	-	21	-	-
Poland	4	-	-	16	-	-
Total for Period	9	-	-	127	-	-
Grand Total For Period	202	101	50%	7395	1575	21%

North Pacific and Alaska

Table No. 4

Fishery and Country	No. of Vessels In the Fishery	No. of Vessels Assigned Observers	% Vessels Covered	No. of Vessel Days on Grounds	No. of Observer Days on Vessels	% of Vessel Days Covered
<u>Bering Sea & Aleutian Trawl:</u>						
Japan	267	94	35.2	38641	11101	28.7
USSR	39	8	20.5	3207	391	12.2
S. Korea	10	3	30.0	668	117	17.5
Taiwan	2	0	0.0	82	0	0.0
Total for Period	318	105	33.0	42598	11609	27.3
<u>Bering Sea Crab:</u>						
Japan	23	18	78.3	2254	2015	89.4
Total for Period	23	18	78.3	2254	2015	89.4
<u>Bering Sea Longline:</u>						
Japan	4	0	0.0	1596	0	0.0
S. Korea	1	0	0.0	51	0	0.0
Total for Period	5	0	0.0	1647	0	0.0
<u>Gulf of Alaska Trawl:</u>						
Japan	27	11	40.7	2723	342	12.6
USSR	19	3	15.8	2261	211	9.3
S. Korea	9	0	0.0	384	0	0.0
Poland	1	0	0.0	60	0	0.0
Total for Period	56	14	25.0	5248	553	10.2
<u>Gulf of Alaska Longline:</u>						
Japan	22	6	27.3	2681	174	6.5
S. Korea	6	0	0.0	624	0	0.0
Total for Period	28	6	23.2	3305	174	5.3
<u>Wash., Ore., Calif. Trawl:</u>						
USSR	42	26	60.5	3541	846	23.9
Poland	6	5	83.3	545	203	37.2
Total for Period	48	31	64.6	4086	1049	25.7
Grand Total for Period	478	174	36.4	59318	15400	26.0

Before the program started, a goal was set to cover 20 percent of all foreign vessels operating within the FCZ. In reality NMFS has covered 37 and 75 percent respectively of all squid and hake fishing vessels and 58 percent of the herring fleet. Coverage by fishery in the Northwest and Alaska varied from 78 percent to no coverage.

One of the more important sets of data gathered by observers is a listing of a foreign vessel's bycatch taken incidentally to the directed fishery. In the hake fishery, bycatch average five percent of the total catch and consisted principally of bottom species. The foreign hake fishery seemed "cleaner" than expected. In the squid fishery, which is normally accompanied by a high level of bycatch, observer experience revealed an unusually low bycatch rate of three percent. Under the auspices of the International Commission for the Northwest Atlantic Fisheries (ICNAF), previous observations had shown the bycatch to be as large as 90 percent. Information collected by observers on total catch of foreign vessels has been instrumental in determining the dates when quotas will be reached by foreign nations in a given fishery and subsequent closure of that fishery to foreign fishing. This information has proved to be an excellent addition to the catch reporting system based on regular reports required by the foreign fishing regulations, and the Coast Guard/National Marine Fisheries Service boardings at sea.

Gear Damage

Under the Act, foreign nations and the owners or operators of foreign vessels fishing in the FCZ must assume responsibility for reimbursing U.S. citizens who suffer losses or damage to their fishing vessels, fishing gear, or catch as a result of foreign vessels operating within the FCZ.

In 1977 NMFS focused on two areas of concern with regard to fishing conflicts: prevention and compensation. Foreign fishing regulations for 1977 contained provisions (i.e., pot sanctuaries, windows, and seasonal limitations) which closed large areas to foreign trawling operations. The closures, as well as the liability for reimbursement, have decreased the incidence of gear conflicts in 1977 (e.g., from March 1 to August 1, 1976, there were 15 reported incidents of gear conflict compared to five for the same period in 1977).

At year's end, NMFS developed a regulation that required a foreign fishing vessel owner or operator to submit to the decision of a panel of the American Arbitration Association in a dispute involving gear conflict claims. After the reciprocal nature of that regulation was considered, a revised interim amendment of the foreign fishing regulations was published on December 14, 1977, which requires arbitration of any gear conflict dispute when requested by either the U.S. citizen or the foreign party for claims less than or equal to \$25,000, or when requested by the U.S. citizen for claims above \$25,000. The amended regulation supplements the use of claims boards, the U.S. district courts, direct negotiations with the foreign parties through their agent, or intercession through the State Department in settling claims.

The Enforcement Regime

Foreign: Foreign fishing within the FCZ is controlled principally by area and season closures, gear restrictions, and catch quotas expressed in limitations on quantity and/or effort. Many of these restrictions were in force before the effective date of the Act as a part of treaty agreements; however, lack of sanctions for noncompliance had made them marginally effective.

United States: U.S. vessels fishing within the FCZ in certain fisheries are regulated by the same type of restrictions that apply to foreign vessels, i.e., area and season closures, gear restrictions, and catch quotas. In 1977, three U.S. fisheries (Atlantic groundfish, Atlantic surf clam and ocean quahog, and Pacific salmon^{1/}) were regulated under the Act. As management plans are completed, the number of regulations governing U.S. participation in FCZ fisheries will increase. The following tables (5-9) reflect enforcement and surveillance activities during 1977.

Table No. 5 - FCMA Enforcement as of December 31, 1977

<u>NMFS Region</u>	<u>Domestic Sightings</u>	<u>Foreign Sightings</u>	<u>Foreign Boardings</u>	<u>Reports of Domestic Violations</u>
Northeast	3,707	4,918	448	186
Northwest	3,234	1,526	47	35
Alaska	1,593	3,769	396	--
Southeast	3,878	1,004	36	--
Southwest	117	678	72	4
TOTAL	12,529	11,895	999	225

<u>NMFS Region</u>	<u>Reports of Foreign Violations</u>	<u>Domestic Citations</u>	<u>Foreign Citations</u>	<u>Foreign Seizures</u>
Northeast	105	117	267	1
Northwest	1	12	9	--
Alaska	26	--	53	1
Southeast	--	--	--	1
Southwest	1	--	--	--
TOTAL	133	129	329	3

^{1/} Commercial and recreational salmon troll fisheries off the coasts of Washington, Oregon, and California only. FCMA regulations do not apply to fishing conducted under the United States and Canadian Convention for the Protection, Preservation, and Extension of the Sockeye Salmon Fishery of the Fraser River System, as amended by the Pink Salmon Protocol.

Table No. 6 - 1977 Violations of the FCMA

	TOTAL	REGION			
		NE	AK	NW	SW
<u>Reports of Violation Issued for Serious Violations</u>					
United States	225	186	0	35	4
Foreign	133	105	26	1	1
No. in Region to be Processed	29	24	2	3	0
No. in Washington	82	67	5	10	0
Notices of Violation or Other Actions to Respondents	247	200	19	23	5
<u>Citations Issued for Minor Violations</u>					
United States	129	117	0	12	0
Foreign	329	267	53	0	0

Table No. 7 - Applications/Permits for 1977

<u>Nation</u>	<u>No. of Permits Requested</u>	<u>No. of* Permits Approved</u>	<u>No. of** Permits Issued</u>	<u>Comments</u>
BULGARIA	6	6	6	--
CUBA	116	13	2	--
E. GERMANY	33	30	24	--
EUROPEAN ECONOMIC COMMUNITY:				
FRANCE	2	2	2	--
IRELAND	1	0	0	No allocations for Ireland
ITALY	13	13	8	--
W. GERMANY	15	15	9	--
JAPAN	513	508	484	--
MEXICO	2	0	0	GIFA not brought into force and effect in time for 1977
POLAND	35	29	15	--
ROMANIA	13	10	0	GIFA not brought into force and effect
S. KOREA	83	32	30	--
SPAIN	91	85	80	--
TAIWAN	45	4	4	--
U.S.S.R.	504	499	263	--
TOTAL	1,472	1,246	927	

*Permit requests were disapproved for the following reasons: (1) requests were for fisheries for which no PMP/FMP had been implemented, (2) requests were for fisheries for which there was no allocation to the requesting nation, (3) requests were withdrawn prior to approval action.

**Number of permits issued is less than number approved due to nations deciding to pay for and employ fewer vessels than contemplated when applications were submitted.

Table No. 8 - Permits Issued and Vessels Permitted to Fish by Ocean Area Information as of 1/1/78

	NORTHWEST ATLANTIC		CA/OR/WA COAST		ALASKA		WESTERN PACIFIC		TOTAL ISSUED BY TYPE OF VESSEL		ALL VESSELS
	Fishing Vessels	Support Vessels	Fishing Vessels	Support Vessels	Fishing Vessels	Support Vessels	Fishing Vessels	Support Vessels	Fishing Vessels	Support Vessels	Total
BULGARIA	5	1	-	-	-	-	-	-	5	1	6
CUBA	2	-	-	-	-	-	-	-	2	-	2
E. GERMANY	12	12	-	-	-	-	-	-	12	12	24
EUROPEAN ECON. COMMUNITY:											
FRANCE**	1	-	-	1	-	1	-	-	1	1	2
ITALY	8	-	-	-	-	-	-	-	8	-	8
NO W. GERMANY	8	1	-	-	-	-	-	-	8	1	9
JAPAN**	15	62	-	-	376	92	2	10	392	92	484**
POLAND*	9	2	6	3	6	3	-	-	12	3	15
S. KOREA	-	-	-	-	27	3	-	-	27	3	30
SPAIN	80	-	-	-	-	-	-	-	80	-	80
TAIWAN	-	-	-	-	4	-	-	-	4	-	4
U.S.S.R.*	48	42	65	54	84	57	1	-	161	102	263
	188	120	71	58	497	156	3	10	712	215	927

*Total permits issued is less than sum of ocean area figures due to permits issued for two or more ocean areas.

**Does not include 350 registration permits for the high seas salmon fishery issued by the Department of State.

Table No. 9 - Status of Applications/Permits for 1978

Information as of 1/1/78

Nation	Number of Applications				No. of Permits Issued	No. of Appr. Pending	Comments
	Submitted	Rejected	Withdrawn	Approved			
BULGARIA	12	0	0	7	0	7	Disapproved applications were for mackerel and herring
CUBA	17	0	0	16	0	16	Awaiting further information from Cuban Government for 1 application.
EUROPEAN ECONOMIC COMMUNITY:							
FRANCE	0	0	0	0	0	0	Will submit applications later in year
FRG	0	0	0	0	0	0	Will submit applications later in year
ITALY	21	0	0	20	15	5	One application awaiting Council recommendation
IRELAND	1	0	0	0	0	0	No allocations
GDR	26	0	0	0	0	0	No allocations
JAPAN	470	0	0	455	426	29	15 applications awaiting Council recommendations
MEXICO	24	0	13	10	1	10	Mexican Government withdrew 13 applications. Disapproved application was for vessel permitted to Spain; both countries submitted an application for same vessel
POLAND	22	0	0	22	0	22	No allocations
ROMANIA	16	0	0	0	16	0	No allocations
SOUTH KOREA	51	0	0	51	0	51	No allocations
SPAIN	30	0	0	30	0	6	32 applications disapproved - no allocation, 6 rejected - no MP/THP
TAIWAN	46	6	0	8	32	8	37 applications awaiting Council comment
U.S.S.R.	336	0	0	299	0	118	
TOTAL	1,072	6	13	910	81	647	272

Foreign Vessels Seized under the FCMA

TARAS SCHEVCHENKO, a Soviet stern trawler, was seized on April 9, 1977, for illegal retention of river herring and other species off the east coast of the United States. In addition to 11 tons of unlawfully taken fish found aboard the SCHEVCHENKO, the trawl log indicated that an additional amount of prohibited species had been off-loaded to a Soviet transport, the ANTANUS SNECHKUS. The SNECHKUS was detained the following day and escorted to Boston where its holds were inventoried. Sixteen more tons of unlawfully taken fish were discovered and seized. On May 2, 1977, the case was settled in U.S. District Court with the payment of a \$240,000 civil penalty and a \$10,000 criminal penalty. The master of the SCHEVCHENKO was given a 9 months suspended jail sentence with one year of unsupervised probation.

ADRIANA, the Mexican shrimp vessel, was seized on July 28, 1977, approximately 12 miles off Port Isabel, Texas, 1.5 miles north of the U.S./Mexico border for fishing in the U.S. FCZ without a permit. Carelessness on the part of the vessel's captain was the apparent cause of the violation. On August 8, 1977, the case was settled by the payment of a \$3,000 civil fine. The vessel's catch of approximately 250 kg of shrimp was sold at auction for \$1,400. The captain of the ADRIANA was also given a 6 months suspended jail sentence.

HIGHLY NO. 301, the Taiwanese stern trawler, was seized on September 1, 1977, in the southeastern Bering Sea for retaining "several tons" of species, mainly Pacific cod and flounders, for which the Taiwanese had not been granted an allocation. The vessel had been previously warned by the Coast Guard for retaining these same species.

The ship was held at Kodiak while the master was taken to Anchorage for judicial proceedings before the U.S. District Court. A settlement of \$335,000 was reached in civil proceedings against the vessel. The penalty was paid on September 28, 1977, and the vessel was released and departed the following day.

Foreign Fishing Permits for Marine Mammals

Section 404 of the Act amended the Marine Mammal Protection Act to include the waters within the FCZ. Permits were required by foreign fishermen to take marine mammals incidental to fishing within the zone.

The following table (No.10) lists permits requested and granted for taking marine mammals incidental to commercial fishing.

COMMERCIAL INCIDENTAL TAKE - GENERAL PERMITS *
(Except Category 2; Encircling Gear, Yellowfin Tuna)

Information as of 1/1/78

Table No. 10

Pinnipedidae									
	Otaridae		Phocidae		Cetacea		T O T A L S		
	Applied For	Permit Granted	Applied For	Permit Granted	Applied For	Permit Granted	Applied For	Permits Granted	
CATEGORY 1									
(Towed or dragged gear)									
Domestic	300	100	200	100	35	20	12/22/76	535	220
Japan #1	800	800	3	3	3	3	2/8/77	806	806
Japan #2	1501	1501	6	6	8	8	2/8/77	1515	1515
Korea	280	280	280	280	168	168	2/18/77	728	728
USSR	1501	1501	6	6	8	8	3/24/77	1515	1515
Bulgaria	4	0	14	28	14	14	5/26/77	42	42
F. Germany	0	0	36	36	9	9	5/23/77	45	45
Sub-total	4396	4182	545	459	245	230		5186	4871
CATEGORY 3									
(Purse seining other than yellow-fin tuna)									
Domestic	800	400	800	400	90	45	1/25/77	1690	845
Sub-total	800	400	800	400	90	45		1690	845
CATEGORY 4									
(Stationary Gear)									
Domestic	80	40	80	40	0	0	1/25/77	160	80
Korea**	0	0	0	0	0	0	2/18/77	0	0
Sub-total	80	40	80	40	0	0		160	80
CATEGORY 5									
(Misc. other gear)									
Domestic	1200	600	1800	900	230	100	1/25/77	3230	1600
Japan**	0	0	0	0	0	0	2/8/77	0	0
Korea**	0	0	0	0	0	0	2/18/77	0	0
Japan Salmon	460	460	0	0	2050	100***	4/6/77	2510	560
Sub-total	1660	1060	1800	900	2280	200		5740	2160
TOTAL	6936	5682	3225	1799	2615	475		12776	7956

*Applications for domestic general permits requested total animals to be taken.

All permits granted were given limits on numbers which could be killed only.

**Request harassment only; no mortality intended.

***Request for Dall porpoise denied, 100 other cetaceans allowed.

NOTE: Categories are taken from Part 216, Regulations Governing the Taking and Importing of Marine Mammals. Federal Register, March 1, 1977.

Fisheries Agreements Concluded in 1977

The NMFS Office of International Fisheries assisted the State Department in negotiating the Governing International Fishery Agreements (GIFA's) and provided technical information to the State Department regarding allocations.

Brazil

Agreement modifying and extending the agreement of March 24, 1975, as extended, concerning shrimp; effected by exchange of notes at Brasilia, Brazil, March 1, 1977; entered into force March 1, 1977; terminated May 1, 1977, by entry into force of agreement signed on same date.

Agreement concerning shrimp, with agreed minutes, effected by exchange of notes at Brasilia, Brazil, May 1, 1977; entered into force May 1, 1977.

Bulgaria

Agreement of December 17, 1976, entered into force February 28, 1977.

Canada

A U.S./Canada Reciprocal Fisheries Agreement for 1977 was signed on February 24, 1977, and received Congressional approval on July 26, 1977. The 1977 agreement is being provisionally applied in 1978, subject to the ongoing U.S./Canada reciprocal negotiations.

Cuba

Agreement concerning fisheries off the coast of the United States, with agreed minutes, signed at Havana, Cuba, April 27, 1977; entered into force September 26, 1977.

European Economic Community

Agreement concerning fisheries off the coast of the United States signed at Washington, D.C., February 15, 1977; entered into force June 9, 1977.

German Democratic Republic

Agreement of October 5, 1976, entered into force March 4, 1977.

Japan

Agreement concerning fisheries off the coast of the United States, effected by exchange of notes at Washington, D.C., February 10, 1977; entered into force March 3, 1977; terminated November 29, 1977, by entry into force of agreement of March 18, 1977, which is final of agreement initialed February 10, 1977.

Agreement concerning fisheries off the coast of the United States, with agreed minutes, signed at Washington, D.C., March 18, 1977; entered into force November 29, 1977.

Korea

Agreement concerning fisheries off the coast of United States, with agreed minutes. Signed at Washington, D.C., January 4, 1977; entered into force March 3, 1977.

Agreement terminating the agreement of November 24, 1972, concerning cooperation in fisheries; effected by exchange of notes at Washington, D.C., February 24 and March 3, 1977; entered into force March 3, 1977; effective March 1, 1977.

Mexico

Agreement concerning fisheries off the coast of the United States, signed at Washington, D.C. August 26, 1977.

Agreement amending the fisheries agreement of November 24, 1976, effected by exchange of notes at Tlatelolco and Mexico City, Mexico, July 26 and September 27, 1977; entered into force December 29, 1977.

Poland

Agreement of August 2, 1976, entered into force February 28, 1977.

Republic of China

Agreement of September 21, 1976, entered into force February 28, 1977.

Spain

Agreement concerning fisheries off the coast of the United States, signed at Washington, D.C., February 16, 1977; entered into force March 10, 1977.

United Kingdom

Reciprocal Fisheries Agreement, with agreed minutes. Signed at Washington, D.C., June 24, 1977 (not in force as of December 31, 1977).

USSR

Agreement of November 26, 1976, entered into force February 28, 1977.

FISHERY MANAGEMENT COUNCIL REPORTS

NEW ENGLAND COUNCIL

APPENDIX I

ANNUAL REPORT

For 1977 of the

NEW ENGLAND REGIONAL FISHERY MANAGEMENT COUNCIL

January 1978

The New England Regional Fishery Management Council was established under Section 302 of the Fishery Conservation and Management Act of 1976 (PL 94-265) signed into law on 13 April, 1976 by President Gerald R. Ford. It is one of eight such councils established nationwide by this important and far reaching piece of legislation.

The Act, by establishing a 200-mile fishery conservation zone off the coasts of the United States and its possessions, for the first time gives the United States the exclusive authority to manage and conserve fish and shellfish in the zone, with the exception of highly migratory species, namely tuna.

The principle responsibility of the Regional Councils is the systematic development of management plans for the fish stocks within their respective zones, based on the concept of optimum yield for each fishery. This approach, prescribed by the legislation, requires consideration of social and economic in addition to biological factors when preparing the management plans. The plans, together with regulations if prepared, are forwarded to the Secretary of Commerce for review, adoption and promulgation.

Subsidiary responsibilities are as follows:

- To prepare after giving consideration to statements of interested persons, and transmit within 45 days of receipt, comments and recommendations to the Secretary of Commerce on any application for foreign fishing.
- To prepare and transmit within 45 days of receipt, comments to the Secretary of Commerce on any fishery management plan or amendment prepared by the Secretary.
- To consider and recommend procedures relative to any action that would affect the productivity of the stocks under the authority of the Council and on the social, economic or other benefits that may be attained from such stocks.
- To ensure appropriate input by members of the public through the conduct of public hearings. Such hearings are to permit all interested persons, especially those in the geographical area concerned, to be heard.
- To submit prescribed reports to the Secretary of Commerce.

- To review assessments and specifications of optimum yield and specifications of allowable foreign fishing continually, and to revise those assessments and specifications as appropriate.
- To establish such scientific and advisory bodies and to conduct such activities as are necessary and appropriate.

REPORTS

One report, dated February 5, 1977, from the Secretary of Commerce and responsive to the Council's concern as to unrestricted foreign fishing, was received by the Council during 1977 while some 27 Council communications were forwarded to the Secretary during the same time period. It was clear however that many responsive and responsible communications and reports received by the Council were prepared by other Federal officials at the behest of the Secretary and were in response to one or more of the Council's communications. The dates of the Council's communications and their essential content and intent are listed below.

- February 2, 1977: Issuance of permits to foreign fishing vessels should be delayed until reliable information is available to the Council on present activities of foreign fishing vessels.
- February 24, 1977: Council's recommendations that there be no permits issued for herring fishing before June 1, 1977.
- February 25, 1977: Council's approval of the proposed re-allocation of squid and endorsement on the recommendations of the New England fishing industry. Council suggested the amount of re-allocation should be determined with the direct advice of the New England fishing industry.
- March 3, 1977: Council's recommendations on foreign permit applications.
- March 11, 1977: Vacancy of two voting member positions on the Council.
- March 11, 1977: Council's recommendations on permit applications for Spain.
- March 11, 1977: Council's recommendations on applications for permits by the European Economic Community.
- March 21, 1977: Council, by formal vote, petitioned the Secretary to re-open the consideration and development of the PMP for the Atlantic Herring Fishery.
- April 6, 1977: Intent of the Council to minimize the by-catch of critical species in certain directed fisheries; and limitation of the number of foreign vessels permitted to fish.
- April 7, 1977: Recent incidents off the New England coast involving Russian fishing vessels and enforcement actions of P.L. 94-265 by the USCG.
- April 13, 1977: Administrative procedures within the Department of Commerce for the assessment of civil penalties under Section 308(a) of P.L. 94-265.

April 15, 1977: Council's recommendation for extension of the emergency regulations for Groundfish and for an additional 45-day period.

April 15, 1977: Council's recommendation for approval of Japanese permit #JA-77-1065.

April 22, 1977: Council's recommended regulations to implement the Groundfish MP.

May 5, 1977: Council's comments on the Office of Technology Assessment Report.

May 9, 1977: Council's recommendations on permit applications for USSR and the FRG.

June 17, 1977: Letter from Mr. Thomas Ricci re resignation.

July 8, 1977: Council's recommendations on permit applications for USSR, Japan and GDR.

August 5, 1977: Council's recommendations on permit applications for Japan, USSR, Italy and Spain.

Sept. 13, 1977: Council's recommendations on Groundfish for the remainder of 1977.

Sept. 13, 1977: Revision of the Atlantic Groundfish MP for 1978.

Sept. 22, 1977: Council's recommendations on permit applications for Cuba, Ireland and GDR; Council's request that no additional mackerel fishing should be permitted in 1977.

October 13, 1977: TELEGRAM: Administrative delays by the Federal Government in the prosecution of violations of domestic fishing regulations under P.L. 94-265.

October 21, 1977: TELEGRAM: Lack of response or action on the Council's recommendations for emergency modifications to the Atlantic Groundfish MP for the remainder of 1977.

November 17, 1977: Council's plans to adapt the Atlantic Groundfish MP for 1978 and request for assistance from NOAA/NMFS in that effort.

December 12, 1977: Council's recommendations on permit applications for 1978 for Cuba, Japan, Mexico, Romania and Spain.

OFFICERS OF THE COUNCIL DURING CALENDAR YEAR 1977

From January 1, 1977 through September 7, 1977:

Chairman: Mr. Henry Lyman
Vice Chairman: Mr. Thomas A. Norris
Treasurer: Mr. Edward J. MacLeod

From September 8, 1977 through December 31, 1977:

Chairman: Mr. Edward J. MacLeod
Vice Chairman: Mr. Thomas A. Norris
Treasurer: Mr. John Burt

STAFF MEMBERS

Spencer Apollonio, Executive Director
John A. Holston, Deputy Executive Director
Lars O. Vidaeus, Economist
Guy D. Marchesseault, Biologist
Howard J. Russell, Jr., Statistician
Patricia M. Pelczarski, Executive Secretary
Kay A. Heitman, Administrative Assistant
Louis Goodreau, Economic Aide

VOTING MEMBERSHIP

DESIGNATED STATE AND FEDERAL REPRESENTATIVES

MEMBER

Vinal O. Look, Commissioner
Department of Marine Resources
State House
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NEW ENGLAND REGIONAL FISHERY MANAGEMENT COUNCIL

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Practical Fisherman
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Recreational Fisherman

CHANGES IN COUNCIL COMPOSITION

Several changes in the composition of the Council occurred during the calendar year. The terms of members appointed for one year expired in August, 1977. Richard Wadleigh, Winnisquam, New Hampshire, was replaced by Mr. Herbert R. Drake, Rye Harbor, New Hampshire. Mr. Thomas Norris, Milton, Massachusetts was re-appointed for a three-year term. Mr. Thomas P. Ricci, Coventry, Rhode Island, also a one-year appointee, resigned from the Council prior to the expiration of his appointment. Mr. Ricci was replaced by Mr. Robert Lowry, Carolina, Rhode Island.

Among those Council members appointed for a two-year term, Dr. Virgil Norton, Wakefield, Rhode Island, resigned prior to moving from the region. He was replaced by Mr. Ronald W. Green, Rockland, Maine. Mr. Lester Orcutt, Biddeford Pool, Maine (deceased 11/3/76) was replaced by Mr. Francis O'Hara, Camden, Maine.

Among those Council members appointed for a three-year term, Erwin H. Jacobs, Stonington, Connecticut (resigned 9/20/76) was replaced by Mr. Omar G. Allvord, Groton, Connecticut.

Among the five designated State representatives on the Council, Mr. Lee Wulff, Concord, New Hampshire, was replaced by Mr. Frank Clarke, Lisbon, New Hampshire. Similarly, Mr. Dennis Murphy, Providence, Rhode Island, was replaced by William G. Harsch, Providence, Rhode Island.

COUNCIL MEETINGS

The New England Council held 15 plenary two-day meetings during calendar year 1977, as follows:

- January 4-5, 1977: The meeting was held in Peabody, MA and the primary items discussed were, (1) interviews with candidates for position of Executive Director, (2) discussion of applicants, (3) final Council recommendations on foreign fishing "windows," and (4) review of foreign fee schedules, permits and regulations.
- Jan. 25-26, 1977: The meeting was held in Peabody, MA and the primary items discussed were, (1) progress on 1977 U.S.-Canadian fisheries negotiations, (2) progress reports on formation of standing committees, on S & S Committee, on Industry Advisory Panel and on Committee Charters, (3) status of preliminary management plans (PMPs), (4) status of GIFAs, (5) USCG: report on foreign fishing and oil spill.
- February 1-2, 1977: The meeting was held in Peabody, MA and the primary items discussed were, (1) review of scallop PMP, (2) discussion of modifications to sea-herring PMP, (3) report on Atlantic Long-line PMP, (4) review of GIFAs, (5) progress report on U.S.-Canadian boundary meeting, and (6) reports and discussions on administrative (organizational) matters.
- Feb. 22-23, 1977: The meeting was held in Peabody, MA and the primary items discussed were, (1) review of results of public meetings on groundfish plan, (2) status report on Council sea-herring plan, (3) reports on House (7 February 1977) and Senate (3 February 1977) Sub-committee hearings, (4) review of proposed (State Department) allocations to foreign nationals, (5) schedule of Council meetings for 1977, and (6) organizational matters.
- March 9-10, 1977: The meeting was held in Peabody, MA and the primary items discussed were, (1) Committee report on amendments to the Groundfish Plan, (2) approval of charter for A/P Committee, (3) status of Council's sea-herring plan and S & S Committee's review, (4) defining the concept of optimum yield (OY), (5) status of issuance of foreign fishing permits, (6) USCG: report on foreign fishing activities, and (7) organizational matters.
- April 13-14, 1977: The meeting was held in New London, CT and the primary items discussed were, (1) report on Ottawa meeting (NAFCO) for management beyond 200 miles, (2) report: Committee on Council FMP priorities, (3) reports on Committees on Groundfish Plan, on Surf Clam Plan, on review of sea-herring PMP, (4) action on final regulations for Groundfish FMP, (5) status of scallop FMP and (6) organizational matters.

- May 3-4, 1977: The meeting was held at Buzzards Bay, MA and the primary items discussed were, (1) status reports on Groundfish FMP and Sea-herring PMP, response and action, (2) Council review and action on Surf Clam FMP, (3) status report on scallop FMP, (4) discussion on limited entry to groundfishery, (5) Council - proposed Code of Ethics, (6) report of FMP Priorities Committee, (7) Council recommendations on Canadian/American bi-lateral agreement and quotas, (8) Council recommendations on Ottawa (Post-ICNAF) negotiations.
- May 23-24, 1977: The meeting was held at Portsmouth, NH and the primary items discussed were, (1) management objectives - for sea-herring, for sea-scallops, - for whiting (silver hake), (2) Council recommendations re: management of transboundary stocks, - Post-ICNAF Convention, - FCMA Amendments, (3) Council interface - with State jurisdiction - w/other Federal programs (CZM), (4) status report: U.S.-Canadian bi-lateral agreement.
- July 5-6, 1977: The meeting was held in Newport, RI and the primary items discussed were, (1) Sea-scallop management objectives, (2) silver hake (whiting) management objectives, (3) Sea-herring management objectives, (4) mackerel management objectives, (5) foreign fishing permit applications, (6) status: U.S.-Canadian Reciprocal Fishing Agreement, and (7) other business.
- August 2-3, 1977: The meeting was held in Brunswick, ME and the primary items discussed were, (1) gear conflicts, (2) proposed 1978 Fee Schedule, (3) proposed 1978 stock surpluses, (4) review of Groundfish Plan: Cod and Haddock quotas, (5) Council recommendations re: revised Surf Clam Plan, (6) status report: revision of foreign fishing regulations, (7) Council's Code of Ethics, (8) Council recommendations: foreign fishing permit applications, (9) management objectives: sea-herring and sea-scallops, and (10) other business.
- Sept. 7-8, 1977: The meeting was held in Peabody, MA and the primary items discussed were, (1) briefing session for new members, (2) Council action on new Groundfish regulations, (3) Council objectives for sea-scallop FMP; for silver hake (whiting) FMP, (4) election of new Council Officers, (5) USCG and observer's reports - foreign fishing, (6) Council recommendations - foreign fishing permit applications and (7) other business.
- Oct. 12-13, 1977: The meeting was held in Peabody, MA and the primary items discussed were, (1) reports on (a) Chairmen's meeting in Portland, Oregon, (b) U.S.-Canadian negotiations, (c) MAFAC meeting, (d) billfish (w/Japanese) and herring (w/Spanish) meetings, (2) billfish PMP report, (3) silver hake management

objectives, (4) foreign permit applications, (5) status report on FMP development: sea-herring, silver hake, sea-scallops, (6) management objectives: ocean perch, pollock and red crab, and (7) other business.

- Oct. 19-20, 1977: The meeting, joint with the Mid-Atlantic Council, was held in Woods Hole, MA and the primary items discussed were, (1) presentations on NMFS activities in data-collection and data management, (2) presentation on theory and techniques of assessment, on mackerel and cod assessments and on data collected for ecosystems studies, (3) inter-council communication, (4) joint ventures, (5) delays in issuance of Advisory Panel charters, and (6) formation of inter-council oversight committees.
- Nov. 9-10, 1977: The meeting was held in Peabody, MA and the primary items discussed were, (1) Council recommendations on Joint Ventures, (2) status and future of observer program, (3) Council recommendations on Squid FMP, (4) report of inter-council gear conflict committee, (5) status of State-Federal Lobster management program and lead Council responsibility, (6) Council action on U.S.-Canadian trans-boundary negotiations and (7) other Council business.
- Dec. 7-8, 1977: The meeting was held in Peabody, MA and the primary items discussed were, (1) Groundfish Management Plan, 1978, (2) USCG: report on foreign fishing activities, (3) Staff report on sea-herring FMP, and (4) Council action on sea-herring plan.

MEETINGS OF COMMITTEES AND PANELS

The New England Council's Scientific and Statistical Committee was chartered on March 15, 1977. It held its first official meeting on April 26, 1977. The items discussed were: (1) review of Herring PMP economics, (2) review of Herring PMP biology, (3) development of Sea-scallop FMP, and (4) combining of recreational and commercial cod quotas.

Subsequent meetings were as follows:

- May 18, 1977: The meeting was held in Room 505, JFK Building, Government Center, Boston, MA. Entire meeting was devoted to development of possible management objectives for sea-herring, sea-scallops and whiting.
- June 21, 1977: The meeting was held in the Council office, Peabody, Mass., and items discussed included, (1) review of NEFC stock assessments, (2) herring assessments and estimated stock recovery rates, (3) report on Optimum Yield Conference, (4) status of sea-scallop FMP.
- June 28, 1977: The meeting was held in Room 204, Redfield Building, Woods Hole Oceanographic Institute, Woods Hole, MA. The entire meeting was devoted to preparation, for the Council, of a report on the Committee's recommendations on sea-herring catches.
- July 18-19, 1977: The meeting was held at the Dept. of Marine Resources, Boothbay Harbor, ME. Items discussed included, (1) Maine DMR herring-tagging program, (2) impact of unregulated U.S. autumn herring fishery on 1978 stocks and stock projections, (3) impact of possible sea-herring quotas on herring stocks in 4Y, and 5ZSA6, (4) Biological and economic impact of 40 meats/lb. regulation on sea-scallops.
- August 16, 1977: The meeting was held at the Woods Hole Oceanographic Institute, Woods Hole, MA. Major items discussed included, (1) review of staff paper on format for FMPs, (2) Review of herring FMP outline and strategy options, (3) data requirements for a complete strategy impact analysis and (4) discussion of recreational fishery statistics.
- Sept. 20, 1977: The meeting was held in Room 1112, JFK Building, Government Center, Boston, MA. Major items discussed included, (1) economic analysis input to groundfish FMP, (2) economic analysis input to sea-scallop FMP.

Oct. 18-19, 1977: The meeting was held at the Woods Hole Oceanographic Institute, Woods Hole, MA. Major items discussed included, (1) the sea-herring FMP, (2) the sea-scallop FMP and (3) current problems with the groundfishery.

December 7, 1977: The meeting was held in the Council office, Peabody, MA. The entire meeting was devoted to study of the Report on the Biological and Economic Analysis in Support of Herring FMP Development, and to the preparation of recommendations thereon for submission to the Council.

The charter for the New England Council's Industry Advisory Panel was approved on December 20, 1977. Five major meetings of the Panel Members were convened, each on an emergency basis. Those members of the New England Council's Advisory Panel who are knowledgeable as to the sea-herring industry were convened in a series of public meetings with the Council's Sea-Herring Oversight Committee, which committee, composed of Council members, bears the direct responsibility for the rapid development of and/or amendment of a management plan for this fishery. The Oversight Committee sought comment by the advisors with respect to alleviation of any adverse economic impact of the plan as being developed. The public meetings were held as follows:

August 18, 1977: JFK Building, Government Center, Boston, MA.

August 23, 1977: JFK Building, Government Center, Boston, MA.

December 30, 1977: Holiday Inn, Junction Routes 128 and 1 North, Peabody, MA.

Those members of the New England Council's Advisory Panel who are knowledgeable as to the groundfish industry were convened in two public meetings with the Council's Groundfish Oversight Committee, which committee, composed of Council members, bears the direct responsibility for the rapid development and/or amendment of a management plan for this fishery. The Oversight Committee sought area comment by the advisors as to the relative economic impacts of several new biologically-acceptable regulatory strategies under consideration. The public meetings were held as follows:

October 27, 1977: Holiday Inn, Hathaway Road, New Bedford, MA.

October 28, 1977: Holiday Inn, Woodbury Avenue, Portsmouth, NH.

PUBLIC MEETINGS

The New England Council, concurrently with the Mid-Atlantic Council, held a series of nine public meetings and two formal public hearings, to obtain public views and comments on the Council's Draft Management Plan for Groundfish (Atlantic cod, haddock and yellowtail flounder). The five (of nine) meetings conducted by the New England Council were as follows:

February 7, 1977	Gloucester City Hall, Gloucester, MA
February 8, 1977	Brunswick Recreational Hall, 30 Federal Street Brunswick, ME
February 9, 1977	Holiday Inn, 500 Hathaway Road, New Bedford, MA
February 10, 1977	Dutch Inn, Great Island Road, Pt. Judith, RI
February 11, 1977	Cape Cod Community College, Lecture Hall A, West Barnstable, MA

The two formal public hearings, one on the Draft Fishery Management Plan for Groundfish and the second on the associated Draft Environmental Impact Statement were held on February 22, 1977, Holiday Inn, Route U.S. 1 North at Junction of Route 128, Peabody, MA.

The New England Council, in cooperation with the Mid-Atlantic Council, conducted three public meetings to obtain public views and comments on the Fishery Management Plan for Surf Clams and Ocean Quohogs. The meetings conducted by the New England Council are as follows:

June 14, 1977	Bourne Community Building, 239 Main Street, Buzzards Bay, MA
June 15, 1977	Newport Harbor Treadway Inn, On the Harbor, Newport, RI
June 16, 1977	Holiday Inn, Woodbury Avenue, Portsmouth, NH

The New England Council conducted six public meetings to discuss and explain the impact of the U.S.-Canadian reciprocal fishing agreement, as ratified by the U.S. Senate, upon the quotas for and allowable catch of haddock, cod and yellowtail flounder. The public informational meetings were held as follows:

September 12, 1977	Dutch Inn, Great Island Road, Galilee, RI
September 13, 1977	Holiday Inn, Hathaway Road, New Bedford, MA
September 14, 1977	New England Aquarium, Control Wharf, Boston, MA
September 15, 1977	City Hall, Dale Avenue, Gloucester, MA
September 16, 1977	Holiday Inn, 81 Riverside Street, Portland, Maine
September 19, 1977	Federal Bldg., Corner of Main & Water Sts., Ellsworth, ME

The New England Council, in cooperation with the Mid-Atlantic Council, conducted four public meetings to obtain public views and comments on the two Fishery Management Plans for Squid and for Mackerel. The public meetings conducted by the New England Council were as follows:

December 1, 1977	Dutch Inn, Great Island Road, Galilee, RI
December 2, 1977	Holiday Inn, West, 81 Riverside Street, Portland, ME
December 5, 1977	Lecture Hall A, Science Bldg.; Cape Cod Community College, West Barnstable, MA
December 6, 1977	Gloucester House Restaurant, Seven Seas Wharf, Gloucester, MA

CLOSED MEETINGS

The New England Council had no closed meetings during 1977.

OTHER ACCOMPLISHMENTS

The Council reviewed, revised and forwarded to the Secretary of Commerce for adoption and promulgation, a management plan for Northwest Atlantic Groundfish (haddock, cod and yellowtail flounder). The Plan went into effect on 12 June, 1977, after the termination of some 90 days of emergency regulations promulgated from the same Plan.

The Council initiated development of several additional Plans on a Council-established priority basis. These include (1) Atlantic sea-herring, (2) Atlantic sea-scallops, (3) Atlantic whiting (silver hake), (4) Atlantic ocean perch, (5) Atlantic pollock, (6) red hake and (7) red crab.

The Council participated in many meetings and discussions relative to the on-going U.S.-Canadian boundary negotiations and as to mechanisms for management for finfishes which cross these boundaries. In addition, the Council sponsored, in cooperation with the U.S. Department of State, a series of public meetings to acquaint the interested public with the progress of the negotiations.

The Council received, reviewed and officially commented upon a great number of applications for foreign fishing permits and submitted comments on fee schedules, GIFAs and PMPs.

The Council participated in international meetings and discussions on the formation of a Post-ICNAF (NAFCO) scientific organization whereby data might be exchanged and whereby mechanisms for fishery management beyond the 200-mile limit might be attained.

The Council participated in the formation of an inter-council gear conflict committee whereby it is hoped that uniform coast-wide regulations will eliminate or reduce the number of conflicts and the amount of gear damage.

The five States (Maine, New Hampshire, Massachusetts, Rhode Island and Connecticut) comprising the New England Region, insofar as the fisheries is concerned, are each represented on the Council by their designated senior fisheries officials; each official serves at the pleasure of the respective Governors and each serves in a voting capacity. During the calendar year 1977, contracts were consummated with each of the States to reimburse them, in part, for additional expenses incurred as a result of activities associated with the service on the Council. All of the States have reported on their initial accomplishments with respect to the contracts. These accomplishments, in most cases, took the form of employment of a scientific and/or administrative advisor on Council matters to the State officials concerned. The advisors also are responsible for dissemination of information on management matters throughout the State organization and, indirectly, to the fishermen.

The Council was represented at the Houston, Texas meeting held June 6-10, 1977, on Optimum Yield by then-Council Chairman, Henry Lyman, who also co-chaired the meeting, and the Executive Director of the Council, Spencer Apollonio.

Mr. Thomas A. Norris, Council Vice Chairman, in company with the Executive Director, attended the NMFS/Council Chairmen's meeting in Portland, Oregon on September 14-15, 1977.

The Executive Director represented the New England Council at the Governor's Conference on Fishery Management which was held in Raleigh, North Carolina on October 11-12, 1977.

MAN-YEARS OF STAFF SUPPORT

The National Marine Fisheries Service estimates that it furnished 31 man-years of staff support to the Council. This support was apportioned as follows:

Northeast Regional Office - 6 man-years

Northeast Fisheries Center - 25 man-years

COUNCIL COSTS

The Council's expenditures for 1977 were \$354,415.00, of which \$42,900.00 was covered by the National Marine Fisheries Service in the interval, January 1, 1977 through February 28, 1977.

MID-ATLANTIC COUNCIL

APPENDIX II

MID-ATLANTIC FISHERY MANAGEMENT COUNCIL
ANNUAL REPORT FOR 1977

List of Council Members

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1977

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Anne Williams, Statistician

Mark Zilberberg, Biologist

Marcia Hamlin, Secretary/Bookkeeper

Nancy Weis, Clerk Stenographer

Carol McDaniel, Clerk Typist

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and the Advisory Panel

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Outdoor Writer

List of Council Meetings and Hearings and
Scientific and Statistical Committee and
Advisory Panel Meetings

Council Meetings

January 13,14 - Virginia Beach, VA (entire meeting open)

The Council voted to select Dover, DE as the site of the Council's administrative office.

The charter of the Scientific and Statistical Committee was adopted and members appointed.

A list of duties of the Executive Director was approved.

The Council voted to create a standing committee to review foreign fishing permit applications.

The Council voted to recommend that the fee for foreign fishing should be 5% rather than 3 1/2%.

The Council reviewed the foreign fishing regulations and the proposed squid allocation.

February 9,10-Dover, DE (entire meeting open)

The Council received its grant from the National Marine Fisheries Service and discussed its provisions, particularly the possible financial liability of Council members.

The Council reviewed the proposed groundfish plan.

The Council agreed to accept responsibility for the Surf Clam/Ocean Quahog Fishery Management Plan.

A committee to develop a proposal for an Industry Advisory Committee was appointed.

The Council discussed the PMP for the Atlantic foreign pelagic longline fishery.

March 9,10-Ocean City, MD (entire meeting open)

The Council accepted the draft management plan for surf clams/ocean quahog.

The Council reviewed and approved the draft groundfish plan prepared by the New England Council. Comments for incorporation into the final draft were transmitted to Washington and to the New England Council.

A recommendation was prepared and forwarded to Washington that the "Commerce Department issue no more permits than are reasonably necessary to allow (any) foreign country to take its allocation consistent with the best conservation measures of the U.S."

The Council requested that NMFS provide it with catch data from foreign vessels fishing under permits.

The Council directed the Scientific and Statistical Committee to get together at its earliest convenience to begin orientation.

The "Statement on Organization, Practices and Procedures" was adopted and will be forwarded to Washington for publication in the Federal Register. A rules committee was set up to make changes in procedures as needed in the future.

The Council requested NMFS to prepare a draft management plan for squid at its earliest opportunity.

April 13,14-Baltimore, MD (entire meeting open)

The Council signed its grant.

Recruitment of the administrative staff has neared completion. Eight staff members are being hired including the Executive Director and his assistant, a planner, biologist, economist, statistician, and two administrative support secretaries.

The Council approved the "model" charter written by NMFS for its Scientific and Statistical Committee (SSC), with assurances from NOAA legal counsel that the differences between the "model" and the draft Council prepared and submitted early February, were minor and would not adversely affect future Committee operations.

An informal workshop of prospective SSC members was held on April 5 to begin orientation, and review approaches for preparation of a Mackerel Management Plan. The Committee will begin meeting formally for 2 days prior to official Council meetings each month.

The Council voiced support for continuation of the State-Federal Fisheries Management Program, and urged that NMFS expand it to manage common state resources such as striped bass, weakfish, bluefish, and other important species predominantly harvested from territorial waters.

Consideration of appointing two members from each of the east coast

Councils to meet quarterly for the purpose of coordinating plans and activities among Councils was endorsed and will be explored.

Council members agreed to provide input into the Scallop Plan being prepared by the New England Council. Members will serve as linkage between industry and the task force in the collection of sea scallop information from the Mid-Atlantic Region.

The Mid-Atlantic Council will reaffirm its position on the final Groundfish Fishery Management Plan and regulations to the New England Council. Establishment and execution of equitable quotas among competitive users and Regions in the final plan is of concern to the Council.

The Surf Clam-Ocean Quahog Plan will be taken to the public in a series of meetings tentatively scheduled to begin the first week in June. Copies of the Plan are being printed by the State of Maryland, and appropriate notices are being processed to alert the public of the meetings.

A list of approximately 100 candidates (submitted by Council members) to serve on advisory panels was approved by the Council. The staff will contact individuals to see whether they are willing to serve. This listing is open ended, and will be expanded by vote of the Council, if more names are to be added in the future. No more than 15 will serve on any one panel.

The Council requested of the Environmental Protection Agency and others, firm positive action on "no dumping" in the Atlantic Ocean beginning in 1981. They requested that a compliance schedule be developed.

May 11,12-Cape May,NJ (entire meeting open)

Council assigned first priority for use of contract funds to answering management questions, and deferred funding of biological and other studies which have no short-term direct application to plan preparation and implementation.

Council recommended against seven USSR applications and asked for explanation of species composition identified as "other finfish."

Council recommended a number of proposed amendments to the Fishery Management and Conservation Act.

Council reviewed progress on squid plan preparation and discussed outcome of recent coastal meetings with industry to gain their early input into plan development.

Council moved that reallocation of 1977 squid quota to foreign

nations be deferred until September 1 because cold water temperatures have delayed coastal migrations thus inhibiting normal and anticipated fishery opportunities.

Council reviewed Canada bilateral agreement and forwarded position statement to Senate Commerce Committee.

Council established guidelines for future foreign and domestic harvest of Atlantic menhaden, American shad, and river herring.

Council decided on priority ranking for the preparation and submission of management plans as follows: surf clam/ocean quahog, mackerel, fluke, butterfish, other flounder, squid, scup, sea bass, and pelagic shark.

Council arranged for participation in four June meetings and a hearing to receive public comments on surf clam/ocean quahog plan. All sessions will be taped and comments received summarized.

Scientific and Statistical Committee, with Council revision, prepared flow/event schedule for the preparation of management plans.

The Mid-Atlantic Council experienced delays in publication of a Federal Register notice on public meetings/hearing for the draft surf clam and ocean quahog management plan because, reportedly, of site selection and documentation provisions. Also, a number of alleged shortcomings of the draft plan surfaced during the month in the area of economic and environmental analyses. These circumstances have led the Council to evaluate the feasibility of going directly to the Federal Register with its meeting notices and to seek clarification on the interrelation between fishery management plans, environmental impact statements, and economic impact statements. It is hoped that preparation of plans by the Council will not be constrained or stifled in an effort to satisfy mandates which are Federal Government responsibility.

Budget matters were a center of focus during the month when it was learned, through the May Council Memorandum, that FY77 funds to the Council had been substantially reduced. What impact this cut in budget will have on the Council and the execution of scheduled operations or plan development has not been fully evaluated. Efforts are underway to gain a better understanding of the budget process and the criteria used to allocate available funds among the Councils.

June 15-17-Southampton, NY (entire meeting open)

A public hearing was held in Southampton, NY on June 16 to receive comments on draft Surf Clam/Ocean Quahog Management Plan; also reviewed commentary received at public meetings held in Norfolk, VA; Ocean City, MD; Cape May, NJ and Asbury Park, NJ.

Council tentatively adopted the Surf Clam/Ocean Quahog Plan contingent upon editorial approval of a revised draft and incorporation of comments received on the DEIS by July 5. The plan, to be activated for a duration of two years, will include an overall annual quota on both surf clams and ocean quahogs which will be adjusted quarterly and allocated by regulating days fished per week. Licensing of vessels, mandatory record-keeping, and a moratorium on new entry are additional provisions of the plan.

Council recommended adoption of objectives for squid management--they include: a) achieve and maintain optimal stocks for future recruitment; b) prevent destructive exploitations of squid species; c) minimize capture of non-target species; d) implement efficiency in harvesting and use of squid; e) maintain adequate food supply for predator species, recognizing that squid are also predators; f) minimize user conflicts; g) improve understanding of the condition of the stocks; and h) promote and encourage American participation in the squid fishery. The objectives are not listed in any order of priority.

Model charters for advisory panel and sub-panels were reviewed. Council endorsed establishment of a pool of advisors numbering over 100 with sub-panels of 16 individuals nominated to provide constituent input on mackerel, squid, scallop, and clam plan development.

Council reviewed suggested amendments to P.L. 94-265 and recommended in addition to changes already proposed, that consideration be given to 1) requiring permits on all foreign vessels fishing in the Fishery Conservation Zone including those vessels pursuing "highly migratory species", and, 2) granting the Secretary of Commerce emergency powers to effect regulations in the absence of an established plan for six months based on justifiable need.

Council heard reports on outcome of NAFCO meeting, Canadian/U.S. scallop negotiations, billfish committee meeting, Houston OY workshop, Scientific and Statistical Committee June 13-14 meeting, New England and South Atlantic Council meetings, and the observer program.

July 13-15-Norfolk, VA (entire meeting open)

Reviewed a redraft of the Surf Clam and Ocean Quahog Fishery Management Plan (based on comments received at public meetings and a hearing held in June) and adopted the Plan. Provisions of the Plan include quotas on surf clam and ocean quahog harvest, moratorium on new vessels entering the surf clam fishery, closure of surf clam beds to fishing based on clam size, and mandatory record-keeping at both the harvesting and processing level. Council, upon completion by staff of details of the proposed moratorium and design of a recommended research and monitoring program as an adjunct, will transmit the FMP to the Secretary in late August after the next Council meeting.

The subject of bonding the staff was addressed, and the Council moved to approve bonding for the Executive Director and Secretary-Bookkeeper.

A schedule of plan development was reviewed and approved.

The Council reviewed and approved a budget for FY 1978.

Commander Larry Swanson, Marine Ecosystems Analysis Program, NOAA, reviewed pollution problems in the New York Bight area and the Council discussed potential impacts on management. The Council passed a resolution on its concern over the effects of marine pollution on fishery resources in the Mid Atlantic region.

Five additional names were added to the advisory panel pool of experts with Council approval.

Council received reports from the Coast Guard and State Department. As of July 11, a total of 51 permitted foreign vessels were sighted fishing in the Conservation Zone. State reported that reallocation of 12,500 metric tons of squid to foreign nations had taken place.

Objectives for management of the mackerel fishery were discussed.

Council reviewed tentative contract proposals for the expenditure of FY 1977 programmatic funds and approved them in principle. Request for Proposals (RFPs) will be drafted by a subcommittee of the Council at the next meeting.

August 10,11-Hershey, PA (entire meeting open)

David H. Hart, Cape May, New Jersey, and Elliot J. Goldman, Philadelphia, Pennsylvania, were re-elected to serve another year as Council Chairman and Vice Chairman, respectively.

Council adopted, as modified, an FMP for surf clam and ocean quahog fisheries and urged that the Secretary of Commerce place emergency regulations in force by October 1, 1977. Provisions of the plan, formulated from public meetings, deliberations with industry, and appraisal of economic impact of alternatives, include: (1) landing of quotas on both surf clam and ocean quahog, (2) additional quarterly quotas on surf clams regulated by controlling the number of days fished per week, (3) a one year moratorium on entry of new vessels into the surf clam fishery, (4) possible closure of surf clam beds to protect immature clams, and (5) mandatory record-keeping and reporting requirements to document activities in both fisheries.

Council acknowledged the excellent support and cooperation received from NMFS's Northeast Region, the NMFS Northeast Fishery Center, and from NOAA Legal Counsel in the preparation and public review of the Surf Clam

and Ocean Quahog Fishery Management Plan.

Council reviewed progress on management of billfish and directed the staff to record public comments on a PMP prepared by NMFS's Southeast Region and on proposed future management strategy designed by the South Atlantic Council. Meetings to receive public views were held the week of August 15 in Montauk, New York; Asbury Park, New Jersey; Ocean City, Maryland; and Norfolk, Virginia.

Council formed a committee to discuss management of sea scallop in the Mid Atlantic area and returned with some suggested management objectives that can be presented to the New England Council for incorporation into the FMP. The New England Council has the lead in preparing the scallop plan with support from the Mid-Atlantic Council. The committee, composed of State Directors and key industry advisors, will meet early in September and report back to full Council at its next regular session.

Council reviewed progress on mackerel plan development and formulated its objectives for the plan. The objectives are to: (1) provide the opportunity for increased recreational and commercial catch, (2) maximize the contribution of recreational fishing for mackerel to the national economy, (3) achieve efficient allocation of capital and labor in the mackerel fishery, (4) encourage harvest at maximum yield per recruit, (5) maintain spawning stock above the point where optimum yield of the fishery is assured, and (6) minimize the costs to taxpayers of development, research, management and enforcement in achieving these objectives.

Council reaffirmed its deep concern over the effects of continued ocean and estuary dumping and discharge of sewage sludge, contaminated dredge spoils and chemical wastes on fishery resources in the Mid Atlantic Region. In an effort to maintain the continued existence of viable fisheries, the Mid-Atlantic Council has urged the Secretary of Commerce to proceed with necessary action to abate and bring about an end to the discharge of harmful wastes of any kind into the marine oceanic and estuarine environments. A pollution committee of the Council will meet on August 29 to further assess and recommend measures needed to help assure that Section 602.3(b), on habit, preservation, protection, and restoration are adequately provided for in the future.

Council reviewed lobster gear conflicts and requested that the NMFS sponsored State-Federal Fishery Management Program prepare a lobster management plan for consideration at some later date by the Mid-Atlantic Council; a committee of Council members will be formed to review fixed vs. mobile gear problems and assess possible interim solutions.

September 27,28-Ocean City, MD (entire meeting open)

The Surf Clam and Ocean Quahog Management Plan was amended by

removing new entry moratorium provision North of 41st parallel for new stocks. Action taken at the request of New England Council. Notice will be forwarded to Secretary of Commerce.

Council approved, with modification, draft Atlantic Mackerel and Squid Fishery Management Plans for public hearings.

Council rejected proposed allocation of 34,000 metric tons of Atlantic Mackerel to foreign nations in 1978. Any foreign allocation of mackerel at this time will reduce spawning stocks to critically low levels, will suppress U.S. fishing opportunities, and will undermine Council's management plan objectives.

Council expressed concern over the State Department's interference in fishery enforcement activities under the Conservation Act. The issue will be brought up at the Governors' Conference next month in North Carolina for joint resolution.

Council adopted sea scallop objectives for Mid Atlantic Region and recommended formation of an inter-Council Scallop Committee to advise on plan preparation being undertaken by the New England Council. South Atlantic Council requested membership on the Committee.

Council approved the Billfish/Shark PMP, as amended by National Marine Fisheries Service.

Council accepted Gear Conflicts Committee report stressing the desirability of evaluating, marking and reporting techniques and potential fishing zones for fixed and mobile gear. Mid Atlantic Council members will meet with New England Council members to pursue the matter.

Council reviewed foreign regulations proposed for 1978 and drafted comments for transmittal to National Marine Fisheries Service.

Council reviewed its operations to date and recommended areas needing improvement.

October 19-21-Woods Hole, MA (entire meeting open)

Dr. Robert Edwards, Director of the NMFS Northeast Fisheries Center and members of his staff, hosted one day of the meeting and reviewed stock assessment activities conducted by the Center.

The New England and Mid-Atlantic Councils met in joint session on October 20 to review and discuss topics of mutual concern. Areas covered included ways of improving inter-Council coordination, status of management plans, discussion of joint venture proposals, and progress on advisory panel charter.

The Mid-Atlantic Council reviewed the status of the Surf Clam/Ocean

Quahog Plan and moved to telegraph the Secretary of Commerce in an attempt to determine why no action has been taken on it to date. The Final Environmental Impact Statement/Fishery Management Plan (FEIS/FMP) was forwarded to the Secretary in August urging that emergency regulations be imposed and that final regulations be implemented October 1. Surf clam landings during August and September amounted to over 8 million pounds which equals 27 percent of an annual quota recommended in the plan.

Draft mackerel and squid fishery management plans were reviewed by the Mid-Atlantic and New England Councils and both approved for public hearings. Hearings are tentatively scheduled on the east coast during the first two weeks of December.

The Council reviewed progress of a Gear Conflicts Committee and moved to seek public suggestions on how to resolve conflicts between fixed and mobile gear users. Meetings have been scheduled in Ocean City, Maryland (Sheraton Fountainebleau at 9:00 A.M.), and Asbury Park, New Jersey (Asbury Avenue Pavillion at 8:00 P.M.), on November 16, and at the Southampton Inn, Southampton, Long Island, New York, on November 17 at 7:00 P.M. to obtain public views on the subject. Suggestions received at these meetings will be considered in future management plans.

Status of Canadian negotiations were reviewed by the Council. Council discussed ways of obtaining industry advice in future negotiations and yet still be able to reimburse travel and expenses since Government has not approved an advisory panel charter.

The Council reviewed status of the butterfish fishery and planned to establish management objectives at its meeting . A Draft Environmental Impact Statement/Fishery Management Plan (DEIS/FMP) for butterfish will be prepared to achieve objectives set and is scheduled for Council review by June.

The Council requested information on foreign fishing violations by the next meeting to assist in decisions on 1978 permit requests.

The Council directed staff to meet with neighboring Council staffs and NMFS in the development of a position paper on how to intergrate management plans and the planning process. Continued development of species plans on a piecemeal basis will likely proliferate specific sets of rules, data requirements, and regulations which may be unnecessary and overly complicated to follow on a practical basis. Efforts are to be directed at standardizing licenses and reporting requirements, and other plan provisions to provide continuity between plans and to minimize recordkeeping by U.S. commercial and recreational fishermen who must abide by the plans.

November 9,10 Dover, DE (entire meeting open)

Public hearing schedules for draft squid and Atlantic mackerel plans were reviewed. Council members and staff agreed to apply extra effort in attracting a good turn-out at the evening Mid Atlantic hearings, 7:00 - 10:00 P.M., planned for: December 7 - Omni International Hotel in Norfolk, Virginia; December 8 - Sheraton Fountainebleau Hotel in Ocean City, Maryland; December 9 - Cape May Court House in Cape May, New Jersey; December 12 - Cooperative Extension Building in Riverhead, New York; and December 14 - Molly Pitcher Inn in Red Bank, New Jersey.

Council staff devoted time during the month coordinating squid and mackerel plan hearings in the New England and South Atlantic regions. Five hearings have been scheduled during December in neighboring regions.

Council reviewed and endorsed objectives and future planning strategy for a management plan on butterfish. Estimates of OY, MSY, and TALFF were discussed; plan drafting has begun and should be completed in three months for Council action.

Council discussed status and progress on United States/Canadian boundary negotiations. The membership expressed concern over the establishment of a Fishery Commission with pre-emptive power over the Councils on many important fisheries. While the Council is opposed to vesting such power in a Commission, it has no desire to impede progress and has spent many man-hours in the past several months participating in negotiations.

Council heard reports that NMFS was considering contracting out to a University - the observer program. The effect of the program under University control was questioned and Council moved to alert the Secretary of Commerce its desire to have the observer program retained by National Marine Fisheries Service.

Council reviewed status of FCMA enforcement activities and learned of delays in processing alleged violations. The Council moved that the proper authorities be contacted to see if processing of citations could be expedited. The issue of foreign violations, whether they relate to overfishing or filing of required reports, is being evaluated as a factor in Council action on future foreign application to fish in the Conservation Zone.

Dr. William Hargis was named by Council as new Chairman of Scientific and Statistical Committee to replace Dr. Cronin, who resigned the position. Dr. Emory Anderson, Northeast Fishery Center, was appointed to the Committee to replace Dr. Anthony who is leaving the Service to work for the State of Maine.

Council forwarded a telegram to the Secretary of Commerce urging implementation of emergency regulations in Surf Clam and Ocean Quahog Fisheries and recommending special handling of permit requirements.

Emergency regulations were published in the Federal Register on November 22 with the effective date of November 17.

December 14,15 - Sandy Hook, NJ (entire meeting open)

The Council named members to form subpanels of the Advisory Panel: Surf Clam, Sharks, Mackerel and Squid, and Butterfish. Meetings will be held as soon as the approved charter has been received.

The Council reviewed the proposed NMFS national marine recreational fishing survey.

The Council discussed joint ventures and the U.S.-Canadian boundary negotiations.

The Council recommended that the Secretary of Commerce not revise the Surf Clam/Ocean Quahog FMP until the Council has an opportunity to review the plan and propose any amendments that might be appropriate.

Council Hearings

GROUNDFISH PLAN

Feb. 7	Wildwood, NJ
Feb. 8	Pt. Pleasant, NJ
Feb. 9	Dover, DE
Feb. 11	Southampton, NY

The above hearings were held for the purpose of obtaining public comment of the Groundfish FMP. There were many questions dealing with the role of the Councils, NMFS, and the Department of State under P.L. 94-265. There were also questions about the general control over foreign fishing and the status of ICNAF.

With regard to the proposed Groundfish FMP there were questions about size limits and quotas and their enforcement. There were also questions about the impact of the plan on recreational fishing. There was concern voiced that the comments of the public and perhaps the Council will be disregarded by the Secretary of Commerce.

SURF CLAM/OCEAN QUAHOG FMP

June 1	Norfolk, VA
June 2	Ocean City, MD
June 3	Cape May, NJ
June 6	Asbury Park, NJ
June 16	Southampton, NY

The above hearings were held to obtain public comment on the proposed Surf Clam/Ocean Quahog Fishery Management Plan. There were many questions and comments on the proposed plan. Suggestions were made for size limits, area closures, size limits on dredge blades, entry limitations, work week limits, and feasibility of considering ocean quahogs a substitute for surf clams. There was concern about the accuracy of NMFS sampling gear and resultant assessments. There was general agreement that a management plan was needed but diverse views of the best regime to protect the stocks while resulting in minimal adverse economic impact on the industry.

BILLFISH AND PELAGIC SHARKS PMP & FACT FINDING FOR THE BILLFISH FMP

August 16	Montauk, NY
August 17	Asbury Park, NJ
August 18	Ocean City, MD
August 19	Norfolk, VA

The above hearings were for the purposes of obtaining public comment on the Billfish and Pelagic Sharks PMP prepared by NMFS and to gather views and comments on billfish to serve as the basis for early input to an FMP.

With regard to the Billfish PMP comments dealt with the relationship between the PMP and controls that might ultimately be placed on domestic fishermen, the areas where foreign fishermen will be permitted to operate, the disposition of billfish caught by foreign longliners, the possible inaccuracy of data reported by foreign fishermen, the relationship of tuna to fishery management, possible regulation of longline gear, and the accuracy of the MSY estimates.

With regard to pelagic sharks suggestions were made regarding limits (for the season rather than daily), prohibit longliners from setting gear within 25 miles of shore, licenses for recreational fishermen, licenses as a data collection technique, and relationship to state regulations.

GEAR CONFLICTS

Nov. 16	Ocean City, MD
Nov. 16	Asbury Park, NJ
Nov. 17	Long Island, NY

The purpose of the hearings was to get suggestions on ways to minimize conflicts between various types of gear.

Fixed gear fishermen identified problems with oil research vessels,

problems with radar reflectors in heavy seas, and foreign fishing fleets. Suggestions included floats with large identifying numbers that matched vessel registration numbers, seasonal and area limits on fixed gear, and mandatory patterns for the setting of fixed gear. Suggestions were also offered for improved publicity for hearings including announcements as part of the NOAA weather service broadcasts and posters at marinas, fishing co-ops, and other sites where fishermen would likely to see them.

SQUID AND ATLANTIC MACKEREL FMP/DEIS

Dec. 7	Norfolk, VA
Dec. 8	Ocean City, MD
Dec. 9	Cape May, NJ
Dec. 12	Riverhead, NY
Dec. 14	Red Bank, NJ

The purpose of these hearings was to obtain public comments on the draft environmental impact statements/fishery management plans prepared by the Council. Comments involved the size limit for mackerel, the licensing and reporting requirements for commercial recreational fishermen (party and charter boat operators) and the impact of the quota for mackerel.

Scientific and Statistical Committee Meetings

May 9 and 10 - Cape May, NJ

The Committee discussed a list of definitions of terms for use in preparing fishery management plans. They prepared a generalized schedule for the preparation of a management plan. A task group for the Mackerel Fishery Management Plan was named. A list of possible management plan objectives was reviewed. The surf clam and squid plans were discussed.

June 13 and 14 - Southampton, New York

The Committee reviewed its charter. There was a discussion of definitions. A management plan outline was adopted. The assessment of Atlantic mackerel prepared by the Northeast Fisheries Center was discussed. A list of possible objectives for the Mackerel FMP was prepared.

July 11 and 12 - Norfolk, VA

The Committee reviewed and adopted "Working Definitions for Use in Fishery Management Plans." The objectives for sea herring and sea scallops drafted by the New England Fishery Management Council were discussed. The "Summary of Stock Assessments, June, 1977" was presented. A paper titled "Objectives in Fishery Management Plans" was adopted and submitted to the Council. The squid and mackerel plans were discussed.

August 8 and 9 - Hershey, PA

The squid and mackerel plans were discussed. Copies of the draft Surf Clam/Ocean Quahog FMP were distributed with the request that committee members submit comments to the staff. The marine recreational fishing survey prepared by the staff was discussed. The activities of the Northeast Fisheries Center were discussed. The staff requested that the Committee prepare a list of FMP development priorities.

September 27 - Ocean City, MD

The proposed marine recreational fishing survey and port study were discussed. Mr. David Deuel of NMFS reviewed his agency's plans for marine angling surveys. The Committee recommended that any big surveys not duplicate NMFS efforts. They also recommended that the port study be approved. The Committee also discussed the Squid FMP.

December 12, 1977 - Sandy Hook, NJ

The committee agreed to modify its operations and organization to provide for an executive committee which would name ad hoc subcommittees to carry out specific tasks. The Committee recommended sea scallop objectives to the Council. The Committee reviewed a draft request for

proposals for a marine angler survey directed at the Atlantic mackerel and suggested revisions.

Advisory Panel Meetings

There were no advisory panel meetings during 1977 because the charter for the panel was not approved until the end of the year.

List of Items Sent to or Received from the Secretary of Commerce

<u>DATE</u>	<u>TO</u>	<u>FROM</u>	<u>SUBJECT</u>	<u>RESPONSE</u>
1/5/77	R.W. Schoning	D.H. Hart	Requesting time extension on comment period for foreign fishing regulations	See 1/17/77
1/7/77	J.C. Bryson	C. Day (Sec.Rep.)	Notice of Commerce Council Mtg.	N.A.
1/17/77	D.H. Hart	R.W. Schoning	Foreign Reg. Comments	N.A.
1/20/77	R.W. Schoning	J.C. Bryson	Foreign Fee Schedule	5/10/77
1/20/77	R.W. Schoning	J.C. Bryson	Squid allocation in PMP	N.A.
1/21/77	R.W. Schoning	J.C. Bryson	Squid tariff imposed by Spanish Gov't	N.A.
2/4/77	J.M. Kreps	J.C. Bryson	Transmitted Council comments on foreign fishing regulations	See 3/7/77
2/7/77	J.C. Bryson	C. Day	Invitation to Commerce Council Meeting	N.A.
2/16/77	R.M. White	J.C. Bryson	MAFMC Annual Report Transmittal	N.A.
2/28/77	R.W. Schoning	J.C. Bryson	Council Operation of Procedures & Policies	N.A.
3/7/77	J.C. Bryson	R.W. Schoning	Foreign Fishing Regulations	N.A.
3/31/77	J.M. Kreps	J.C. Bryson	Foreign fee schedule comments	See 5/10/77
4/4/77	R.W. Schoning	J.C. Bryson	Requesting initiation of review process and hearings of surf clam/ocean quahog FMP	See 4/27/77
4/8/77	R.W. Schoning	D.H. Hart	Requesting waiver of \$50 per diem under certain circumstances	See 5/11/77
4/20/77	J.M. Kreps	N.K. Goell	Approval of Japanese permits prior to receiving MAFMC comments	N.A.

4/25/77	D.H. Hart	D.H. Wallace	Requesting comments on transboundary stocks position paper	See 5/17/77
4/27/77	J.C. Bryson	R.W. Schoning	Invitation to International Association of Fish & Wildlife Agencies Annual Mtg.	N.A.
4/27/77	J.C. Bryson	R.W. Schoning	Surf Clam/Ocean Quahog review/hearing procedures	N.A.
4/29/77	R.W. Schoning	J.C. Bryson	Transmitted Council Operational Procedures and Practices Manual	N.A.
4/29/77	R.W. Ayers	J.C. Bryson	Requesting amendments to Fishery Conservation and Management Act	N.A.
5/2/77	R.W. Schoning	J.C. Bryson	Urging NMFS support of State-Federal program for Menhaden, Striped Bass, Bluefish, and Weakfish	See 6/20/77
5/3/77	R.M. White	D.H. Hart	Designating Council Deputy Director as a consultant to MAFMC	See 5/17/77
5/10/77	J.C. Bryson	D.H. Wallace	Response to 3/31/77 letter re foreign fee schedule. Also noted that 1/20/77 letter never received	N.A.
5/11/77	D.H. Hart	R.W. Schoning	Response to 4/8/77 letter	N.A.
5/17/77	D.H. Hart	R.W. Schoning	Response to 5/3/77 letter re MAFMC	N.A.
5/17/77	D.H. Wallace	D.H. Hart	Comments on Transboundary stocks Position paper	N.A.
5/20/77	J.M. Kreps	J.C. Bryson	Comments on Republic of China applications	N.A.
5/23/77	R.W. Schoning	J.C. Bryson	Telegram requesting Federal Register publication of hearing notices for Surf Clam/Ocean Quahog Plan	See 5/25/77
5/24/77	R.W. Schoning	J.C. Bryson	Request for additional funds for Council for fiscal year 1977	See 6/9/77
5/25/77	J.C. Bryson	R.W. Schoning	Telegram responding to 5/23/77 telegram	N.A.

authorizing hearings

5/25/77	R.W. Schoninger	J.C. Bryson	Requesting attendance of a NMFS attorney at Surf Clam/Ocean Quahog Public Hearings	N.A.
5/26/77	R.W. Schoninger	J.C. Bryson	Requesting copies of approved foreign fishing permits	N.A.
5/31/77	J.M. Kreps	J.C. Bryson	Comments on USSR applications	N.A.
5/31/77	J.M. Kreps	J.C. Bryson	Requested Sec. to establish 4-day week for harvesting surf clams	N.A.
6/9/77	J.C. Bryson	R.W. Schoninger	Response to 5/24/77 budget request	N.A.
6/10/77	J.M. Kreps	J.C. Bryson	Comments on Japanese applications	N.A.
6/20/77	J.C. Bryson	R.W. Schoninger	Response to 5/2/77 letter	N.A.
6/21/77	J.M. Kreps	J.C. Bryson	Comments on USSR applications	N.A.
6/22/77	J.M. Kreps	J.C. Bryson	Comments on Spanish applications	N.A.
6/27/77	R.W. Schoninger	J.C. Bryson	Comments on preliminary 1978 OY, U.S. Capacity, and TALFF	*See 7/15/77
7/7/77	J.M. Kreps	J.C. Bryson	Comments on USSR applications	N.A.
7/11/77	R.W. Schoninger	J.C. Bryson	Transmitting Council Advisory Panel Charter	See 7/21/77
7/12/77	J.M. Kreps	J.C. Bryson	Comments on Italian applications	N.A.
7/15/77	J.C. Bryson	R.W. Schoninger	Acknowledging receipt of 6/27/77	N.A.
7/19/77	J.M. Kreps	J.C. Bryson	Comments on USSR applications	N.A.
7/19/77	J.C. Bryson	R.W. Schoninger	Foreign Fishing Applications	N.A.
7/20/77	R.W. Schoninger	J.C. Bryson	NMFS funding policies and procedures	N.A.
7/21/77	J.C. Bryson	R.W. Schoninger	Acknowledged receipt of 7/11/77 letter	N.A.
7/22/77	R.W. Schoninger	J.C. Bryson	Council comments on foreign fee schedule	See 9/23/77

7/25/77	J.M. Kreps	J.C. Bryson	Comments on Japanese applications	N.A.
7/26/77	J.C. Bryson	R.W. Schoning	FMP approval event schedule	N.A.
7/27/77	J.M. Kreps	J.C. Bryson	Council position on ocean dumping	See 8/16/77 and 11/29/77
7/28/77	J.C. Bryson	R.W. Schoning	Response to 7/20/77 letter re NMFS funding policies	See 8/23/77
8/5/77	J.M. Kreps	J.C. Bryson	Comments on Cuban applications	N.A.
8/12/77	J.M. Kreps	J.C. Bryson	Comments on FGR application	N.A.
8/15/77	J.M. Kreps	J.C. Bryson	Comments on Irish applications	N.A.
8/16/77	J.M. Kreps	J.C. Bryson	Transmittal of Surf Clam/Ocean Quahog FMP	N.A.
8/16/77	J.C. Bryson	D.H. Wallace	Response to 7/27/77 letter re ocean dumping	N.A.
8/17/77	J.M. Kreps	J.C. Bryson	Comments on Spanish applications	N.A.
8/23/77	R.W. Schoning	J.C. Bryson	Council comments on proposed funding policies and procedures	See 9/2/77
9/2/77	J.C. Bryson	R.W. Schoning	Acknowledging receipt of 8/23/77 letter	N.A.
9/16/77	R.W. Schoning	D.H. Hart	Acknowledging Council approval of minor changes to Surf Clam/Ocean Quahog FMP	N.A.
9/20/77	W. G. Gordon	D. G. Birkholz	Procurement policy	
9/23/77	J.C. Bryson	R.W. Schoning	Response to 7/22/77	N.A.
9/29/77	R.W. Schoning	J.C. Bryson	Requesting staff positions	N.A.
9/30/77	J.M. Kreps	J.C. Bryson	Ocean dumping compliance schedule suggestion	See 11/29/77
10/4/77	J.M. Kreps	J.C. Bryson	Comments on Mexican applications	N.A.
10/14/77	J.M. Kreps	J.C. Bryson	Comments on Italian applications	N.A.

10/17/77	J.M. Kreps	J.C. Bryson	Council comments on 1978 PMP's for herring, hakes, and foreign trawl fishery	N.A.
10/26/77	J.M. Kreps	J.C. Bryson	Comments on Japanese applications	N.A.
10/26/77	J.M. Kreps	J.C. Bryson	Comments on German applications	N.A.
10/26/77	J.M. Kreps	J.C. Bryson	Comments on Spanish applications	N.A.
10/26/77	J.M. Kreps	J.C. Bryson	Comments on Italian applications	N.A.
10/26/77	J.M. Kreps	J.C. Bryson	Comments on Polish applications	N.A.
10/26/77	J.M. Kreps	J.C. Bryson	Comments on Mexican applications	N.A.
10/26/77	J.M. Kreps	J.C. Bryson	Comments on Irish applications	N.A.
10/26/77	J.M. Kreps	J.C. Bryson	Comments on Bulgarian applications	N.A.
10/26/77	J.M. Kreps	J.C. Bryson	Comments on Romanian applications	N.A.
10/28/77	R.M. Schoninger	D. Birkholz	Funds for Gulf States Marine Fisheries Commission	N.A.
10/28/77	J.M. Kreps	J.C. Bryson	Telegram urging immediate emergency regulations implementing Surf Clam/Ocean Quahog FMP	N.A.
10/28/77	J.M. Kreps	D.H. Hart & E. J. Macleod	Urging action on approval of advisory panel charters	See 11/16/77
11/1/77	J.M. Kreps	J.C. Bryson	Comments on Tiwan applications	See 12/5/77
11/3/77	J.M. Kreps	J.C. Bryson	Comments on Italian application	N.A.
11/3/77	J.M. Kreps	J.C. Bryson	Comments on Japanese application	N.A.
11/3/77	J.M. Kreps	J.C. Bryson	Comments on German applications	N.A.
11/16/77	J.C. Bryson	R.W. Schoninger	Acknowledged receipt of 10/28/77 letter from Council Chairman	N.A.

11/23/77	J.M. Kreps	D.H. Hart	Expressing appreciation for approval of Surf Clam/Ocean Quahog FMP	N.A.
11/23/77	J.C. Bryson	D.H. Wallace	German permits	N.A.
11/29/77	J.C. Bryson	D.H. Wallace	Response to 7/27/77 and 9/30/77 letters re pollution	See 12/20/77
12/2/77	J.C. Bryson	D.H. Wallace	Response to letter re Advisory Panels	N.A.
12/5/77	J.C. Bryson	D.H. Wallace	Response to 11/1 letter re China applications	N.A.
12/20/77	R.W. Schoning	J.C. Bryson	Comments on USSR applications	N.A.
12/20/77	J.C. Bryson	D.H. Wallace	Response to letter re Romania applications	N.A.
12/20/77	J.C. Bryson	D.H. Wallace	Response to 11/29 letter re Cuba applications	N.A.
12/20/77	R.W. Schoning	J.C. Bryson	Comments on Japan application	N.A.

URGENT MATTERS OUTSTANDING AND UNRESOLVED AT THE END OF THE CALENDAR YEAR AND THE DATE OF THEIR ORIGINAL SUBMISSION TO THE DEPARTMENT OF COMMERCE ARE:

Issue	Date Sent
Advisory Panel Charter	July 11, 1977
Pollution Abatement	July 27, 1977 & September 30, 1977
Procurement Policy	September 20, 1977

NOTE: N.A. = Response not applicable

SUMMARY OF DISCUSSION OF ANY CLOSED SESSIONS
OF THE COUNCIL

There were no closed sessions of the Council during 1977.

COUNCIL OPERATING COSTS

All funds received by the Council during 1977 were from the National Marine Fisheries Service pursuant to P.L. 94-265. Expenditures for fiscal year 1977 were:

	<u>NMFS</u> <u>Oct.'76-</u> <u>Apr.'77</u>	<u>MAFMC</u> <u>Apr. '77 -</u> <u>Sept.'77</u>	<u>Total</u> <u>Paid</u>	<u>FY '77</u> <u>Encumbrances</u> <u>into FY'78</u>	<u>Total Actual</u> <u>and</u> <u>Encumbered</u>
Compensation:					
Council Members		(34,902.72)			
Staff		(54,516.36)			
TOTAL	40,100.00	89,419.08	129,519.08		129,519.08
Benefits	3,800.00	8,454.51	12,254.51		12,254.51
Travel	25,600.00	41,691.45	67,291.45	500.00	67,791.45
Transportation of Things		6,350.06	6,350.06		6,350.06
Rent		(1,656.35)		(12,000.00)	
Communications		(14,794.81)			
TOTAL	900.00	16,451.16	17,351.16	12,000.00	29,351.16
Printing	400.00	3,207.68	3,607.68		3,607.68
Other Services	2,200.00	1,409.94	3,609.94		3,609.94
Supplies	600.00	1,935.14	2,535.14		2,535.14
Capital Equipment		(2,140.11)			
Non-Capital Equipment		(1,031.56)			
TOTAL	13,700.00	3,171.67	16,871.67	2,578.30	19,449.97
SUB TOTAL	87,300.00	172,090.69	259,390.69	15,078.30	274,468.99
Non-Federal Contracts					
(Pass Thru Money To States)		67,000.00	67,000.00		67,000.00
TOTAL	87,300.00	239,090.69	326,390.69	15,078.30	341,468.99

Estimated Staff Support Donated

The Northeast Regional Director of the National Marine Fisheries Service, in a letter to the Executive Director of the Mid Atlantic Fishery Management Council dated November 30, 1977, estimated that the Regional Office donated 5.12 man-years of support to the Council during 1977.

The Northeast Fisheries Center of the National Marine Fisheries Service, based on a letter to the Executive Director of the Council dated December 2, 1977, donated an estimated 25 man-years of staff time to the Council during 1977.

SOUTH ATLANTIC COUNCIL

APPENDIX III

SOUTH ATLANTIC FISHERY MANAGEMENT COUNCIL
ANNUAL REPORT TO THE SECRETARY OF COMMERCE
CALENDAR YEAR 1977

(i) South Atlantic Fishery Management Council membership

Voting Members

Norman B. Angel
Executive Secretary
North Carolina Fisheries Association, Inc.
P. O. Box 718
New Bern, North Carolina 28560

Gertrude W. Bernhard
8 Paddock Circle
Jupiter-Tequesta, Florida 33458

Allen F. Branch
RFD 1, Box 212
Midway, Georgia 31320

J. Roy Duggan
President, King Shrimp
Company, Inc.
P. O. Box 899
Brunswick, Georgia 31520

Margaret M. Stamey
6201 Arnold Road
Raleigh, North Carolina 27607
(appointed Aug. 11, 1977)

William H. Stevenson
Director, Southeast Region
National Marine Fisheries Service
9450 Koger Boulevard
Duval Building
St. Petersburg, Florida 33702

Edgar C. Glenn, Jr.
Route 5
Meridian Road
Beaufort, South Carolina 29902

George B. Gross
359 W. Lake Faith Dr.
Maitland, Florida 32751

Benjamin T. Hardesty
Vice President, Public Relations
Shakespeare Company
P. O. Box 246
Columbia, South Carolina 29202

Bruce A. Lentz
P. O. Box 1910
Hickory, North Carolina 28601
(appointment terminated Aug. 10,
1977)

David H.G. Gould
Georgia Department of Natural Res.
Coastal Resources Program
Coastal Fisheries Office
1200 Glynn Ave.
Brunswick, Georgia 31520

Edwin B. Joseph
Director, S.C. Wildlife and Marine
Resources Department
P. O. Box 12559
Charleston, South Carolina 29412

Edward G. McCoy
Director, Div. of Marine Fisheries
N.C. Dept. of Nat. Res. & Comm. Dev.
Box 769
Morehead City, North Carolina 28557

Harmon W. Shields
Executive Director
Department of Natural Resources
Crown Bldg., 202 Blount Street
Tallahassee, Florida 32304

Non-Voting Members

Irwin M. Alperin
Executive Director
Atlantic States Marine Fisheries
Commission
1717 Massachusetts Avenue, NW, Suite 703
Washington, D.C. 20036

Robert T. Webb
U. S. Fish & Wildlife Service
17 Executive Park Drive, NE
Atlanta, Georgia 30329

RADM R. W. Durfey, USCG
Commander, Seventh Coast Guard District
Federal Building, Room 1031
51 SW First Avenue
Miami, Florida 33130

Larry Snead
Office of Fisheries
Bureau of Oceans & International
Environmental & Scientific Affairs
Department of State
Washington, D.C. 20520

Officers

Chairman January-August 10, 1977 -- Bruce A. Lentz
Vice Chairman January-August 23, 1977 -- Edwin B. Joseph
Chairman August 23-December 31, 1977 -- Edwin B. Joseph
Vice Chairman August 23-December 31, 1977 -- J. Roy Duggan

- (ii) Ernest D. Premetz, Executive Director
Jackson Davis, Chief Fisheries Scientist
Steven A. Goldstein, Planning & Management Systems Specialist
Kathryn E. Hensley, Administrative Officer
Gail E. Limerick, Executive Assistant
Donna C. Owens, Secretary
Bonnie L. Rudd, Secretary

Headquarters: 1 Southpark Circle, Suite 306
Charleston, SC 29407
(803) 571-4366

(iii) Scientific and Statistical Committee Members

Dr. Dale Beaumariage
Dept. of Natural Resources
202 Blount St. - Crown Bldg. 20
Tallahassee, Florida 32304

Dr. James C. Cato
1170 McCarty Hall-Univ. of Florida
Gainesville, Florida 32611

Dr. Albert F. Chestnut (Chairman)
Inst. of Marine Sciences
Morehead City, North Carolina 28557

Scientific and Statistical Committee Members (cont.)

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Prof. of Law - Univ. of Miami
P. O. Box 248087
Coral Gables, Florida 33124

Dr. Peter Eldridge
SC Mar. Resources Res. Inst.
Box 12559
Charleston, SC 29412

Dr. Donald W. Hayne
NC State Univ--Inst./Stat.
P. O. Box 5457
Raleigh, NC 27607

Dr. Harold L. Nix
Univ. of Georgia-(Sociology)
Athens, Georgia 30602

Dr. Kenneth J. Roberts
S.C. Mar. Resources Res. Inst.
Box 12559
Charleston, South Carolina 29412

Richard H. Stroud, Exec. VP
Sport Fishing Institute
608 13th St., NW (Suite 801)
Washington, DC 20005

Advisory Panel Members

James W. Morgan
Rt. 1, Box 242
Midway, Georgia 31320

Madison Howell
350 Middle Street
Mt. Pleasant, SC 29464

Wally L. Shaffer, Jr.
1201 Oak Harbour Blvd.
Isle of Palms, S.C. 29451

William E. Smith
Luther Smith & Sons Seafood
Atlantic, NC 28511

Ron Tillett
Chief Wanchese Packing Co.
P. O. Box 248
Wanchese, NC 27981

Jesse L. Webb
Pflueger Marine Taxidermist
P. O. Box 310
Hallandale, FL 33009

Advisory Panel Members (cont.)

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LeFills Oak Hill Fishing Camp
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Oak Hill, FL 32759

Dean J. Poucher
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Bluffton, SC 29910

Dr. Frank Carlton (Chairman)
P. O. Box 23298
Savannah, GA 31401

Robert Simpson
4500 Ternite Lane
Morehead City, NC 28557

Thomas R. Fulford, Jr.
P. O. Box 972
Cortez, Fla. 33522

Clyde Kitchel
Indian River Seafood Co.
P. O. Box 486
Sebastian, FL 32958

Lawrence Jacobs
Valona, GA 31322

(iv) Council Meetings

All meetings held in 1977 were open to the public. Following is a listing of Council meeting dates, locations, and major topics addressed.

January 25-27 -- Orlando, Fla.

1. Charters for Scientific and Statistical Committee and Advisory Panel.
2. 1976 Council report to the Secretary of Commerce.
3. Draft foreign fishing regulations.
4. EIS/PMP for Atlantic Foreign Pelagic Longline Fishery.
5. Billfish fishery management plan.
6. Administrative matters.

February 22-24 -- Jensen Beach, Fla.

1. Atlantic Foreign Pelagic Longline Fishery EIS/PMP.
2. Recreational fishery statistics.
3. Prey-predator research.
4. Secretary of Commerce Interim Regulations for Regional Fishery Management Councils.
5. Foreign fishing applications.
6. Priority fishery management units.
7. Administrative matters.

March 21-24 -- Charleston, S.C.

1. Billfish fishery management plan.
2. Standard Operating Practices and Procedures (approval of completed portions).
3. South Atlantic and Gulf of Mexico Councils proposed boundary line.
4. Administrative and budget matters.

April 26-28 -- Brunswick, Ga.

1. Billfish fishery management plan.
2. Atlantic Foreign Pelagic Longline Fishery preliminary management plan.
3. Standard Operating Practices and Procedures (approval of additional sections).
4. Snapper-Grouper fishery management plan.

May 24-26 -- St. Petersburg Beach, Fla.

1. Amendments to P.L. 94-265.
2. King and Spanish Mackerel fishery management plan.
3. Advisory Panel member selection.
4. Atlantic Foreign Pelagic Longline Fishery PMP.
5. Billfish fishery management plan.
6. South Atlantic and Gulf of Mexico Councils' boundary line.
7. NOAA's draft position paper, "Principles Governing Treaty Negotiations Regarding Transboundary Stocks".

June 21-23 -- Wrightsville Beach, N.C.

1. King and Spanish Mackerel Fishery Management Plan joint development by South Atlantic and Gulf of Mexico Councils.
2. Atlantic Foreign Pelagic Longline Fishery PMP implementation.
3. 1978 foreign fishing fee schedule issued by NMFS.
4. Billfish fishery management plan status.
5. Snapper-Grouper fishery management plan development procedures.
6. Legal issues applicable to Council actions.
7. Review of NMFS proposed management plan development events schedule.
8. Administrative matters.

July 25-28 -- Charleston, S.C.

1. Billfish fishery management plan development and related management matters.
2. Consideration of NMFS proposed funding policies and procedures.
3. Explanation for denial of Taiwanese fishing permit application.
4. Foreign nation's GIFA negotiations.
5. Sea turtles designations on the endangered species list.
6. Financial and budget matters.
7. King and Spanish Mackerel fishery management plan status.
8. Snapper-Grouper fishery management plan progress.
9. Boundary issue relative to South Atlantic and Gulf of Mexico Councils.
10. NMFS preliminary estimates of optimum yield.
11. Administrative matters.

August 23-25 -- Savannah, Ga.

1. Election of Chairman and Vice Chairman.
2. Billfish fishery management plan.
3. Negotiations with foreign nations for fishing agreements.
4. Boundary line between South Atlantic and Gulf of Mexico Councils.
5. Snapper-Grouper fishery management plan.
6. NMFS proposed funding policy and FY 1980 budget priorities.
7. 1978 draft fishing regulations for the northwest Atlantic.
8. Inter-Council liaison.
9. Administrative matters.

September 20-22 -- Charleston, S.C.

1. Council Chairmen's meeting held in August overview.
2. U.S. - Japan consultations on Billfish and tuna.
3. Billfish fishery management plan.
4. Snapper-Grouper fishery management plan.
5. King and Spanish mackerel fishery management plan.
6. NOAA/NMFS FY 1978 and FY 1980 budget.
7. Squid fishery management plan.
8. Secretary of Commerce Interim Regulations for Regional Fishery Management Councils.
9. Administrative matters.

November 15-17 -- Kissimmee, Fla.

1. November 3-4 meeting of the Southern Legislative Conference overview.
2. October 26 meeting of the U.S. Section of the International Commission for Conservation of Atlantic Tunas.
3. Squid fishery management plan.
4. NMFS recreational fishery survey proposal.
5. Administrative and budget matters.
6. King and Spanish mackerel fishery management plan.
7. Information and Education Committee proposed activities.
8. Snapper-Grouper fishery management plan.
9. Mission statement for South Atlantic Council.
10. Economic and Social Workshop plans.
11. NOAA's Economic and Allied Data Needs for Fisheries Management report.
12. Priority fishery management units to be addressed by South Atlantic Council and as joint plans with Gulf of Mexico Council.

Hearings:

A series of hearings were held for the purpose of fact finding in development of the billfish fishery management. Following are the dates and locations of these hearings:

August 2 -- Manteo, N.C.
August 16 -- Morehead City, N.C.
August 22 -- Savannah, Ga.
August 25 -- Jacksonville, Fla.
August 29 -- Charleston, S.C.
August 30 -- West Palm Beach, Fla.
August 31 -- Stuart, Fla.
September 1 -- Miami, Fla.

A public hearing was held under the aegis of the South Atlantic Council, in Manteo, N.C., December 6, to provide opportunity for public input to the squid fishery management plan being developed by the Mid-Atlantic Council.

Scientific and Statistical Committee Meetings:

All meetings of this committee held in 1977 were open to the public. Following is a listing of dates, locations and major topics addressed.

March 21-24 -- Charleston, S.C.

1. Orientation and briefing of responsibilities and duties.
2. Election of officers.

April 26-28 -- Brunswick, Ga.

1. Organization.
2. Examination of Council needs and suggested requirements.

May 24-26 -- St. Petersburg Beach, Fla.

1. Billfish fishery management plan.
2. DEIS/PMP Atlantic Foreign Pelagic Longline Fishery.

September 8-9 -- Charleston, S.C.

1. Snapper-Grouper Fishery Management Plan.

November 16-17 -- Kissimmee, Fla.

1. Billfish fishery management plan.
2. Snapper-Grouper fishery management plan goals and objectives.
3. Social-Economic Workshop planning.

Advisory Panel Meetings:

All meetings held in 1977 of this panel were open to the public. Following are listed the dates, locations, and major topics addressed.

June 21-23 -- Wrightsville Beach, N.C.

1. Orientation and briefing of responsibilities and duties.
2. Election of officers.

November 15-17 -- Kissimmee, Fla.

1. Billfish fishery management plan.
2. Snapper-Grouper fishery management plan goals and objectives.
3. Social-Economic Workshop planning.

(v) Items received from and transmitted to the Secretary of Commerce

1. Request sent to Secretary by South Atlantic and Gulf of Mexico Councils on November 9 regarding lead Council designation for the billfish fishery management plan. Response received on behalf of the Secretary from NMFS dated December 3, 1976 designating South Atlantic Council as having lead responsibility.
2. The concern of the Council relative to the placement of certain sea turtles on the endangered species list was surfaced during a meeting in July at which a representative of the Secretary of Commerce was present. This concern was responded to by the Assistant Secretary of Commerce in writing in August and verbally the information was given in advance of written notice during the August meeting of the Council by the Secretarial representative.
3. Letter to the Secretary dated 7/5/77 requesting a decision and resolution of the boundary line between the South Atlantic and Gulf Councils at points other than the ones described in the Interim Regulations. Secretary responded on August 3 that NMFS would address the South Atlantic Council concern when drafting final regulations. (This was followed up by a letter from the South Atlantic Council to the Director, NMFS, requesting that the section of the Interim Regulations dealing with the boundary be held in reserve until additional information was available to aid in making a final determination).
4. On May 24 the Secretary was requested to designate the South Atlantic Council as lead Council, working with the Gulf Council, with respect to development of a King and Spanish Mackerel Fishery Management Plan. July 6 a response was received from the Secretary's office indicating that the South Atlantic and Gulf Councils and Regional Office, NMFS, should work out a decision. Following meetings of appropriate Council groups, the Director, NMFS, was informed that the agreement had been reached for the Gulf Council to function as lead in development of a joint plan.
5. Comments on applications for foreign fishing permits submitted by the Secretary were provided following the May Council meeting by way of the State Department's representative present at the meeting.
6. June 23 the South Atlantic Council wrote the Secretary urging her to use the most diligent efforts in selecting individuals to fill Council membership vacancies.

(vi) Summary of discussions at closed sessions. N/A

(vii) Cost to Operate Council

In FY 1977, the South Atlantic Council expended \$386,200 of grant funds in the conduct of its Congressionally mandated activities. Additional funds in the amount of \$181,000 were carried over into FY 78. These programmatic funds for management plans were not received until late in the fiscal year and planning had not proceeded to the point where contracts could be let prior to the close of the fiscal year.

(viii) Estimate of Staff Man-Years Support by Source

The National Marine Fisheries Service provided interim support to the Council during the first quarter of 1977 while the Council was in the process of hiring staff and finalizing SOPP's. This support was funded partially from Council grant funds and partially from Extended Jurisdiction funds available to NMFS.

CARIBBEAN COUNCIL

APPENDIX IV

CARIBBEAN FISHERY MANAGEMENT COUNCIL
 SUITE 1108, BANCO DE PONCE BLDG.
 HATO REY, PUERTO RICO 00918

VOTING MEMBERS

Appointed

HECTOR M. VEGA-MORERA
 President
 Vega Fishing Company
 33 Union Street
 Salinas, Puerto Rico 00751

ANTHONY CHIOROMITARO
 P. O. Box 1239
 Chirstiansted
 Saint Croix, U.S. Virgin Islands 00820

JOHN A. HARMS, JR.
 President
 Lagoon Marina, Inc.
 Red Hook
 Saint Thomas, U.S. Virgin Islands 00801

JOSE A SUAREZ-CAABRO (DR.)
 Commercial Fisheries Laboratory
 of the Dept. of Agriculture
 P.O. Box 1239
 Mayaguez, Puerto Rico 00708

Designated State Officials

Member

VIRDIN C. BROWN
 Commissioner
 Department of Conservation
 and Cultural Affairs
 Govmt. of the Virgin Islands
 P.O. Box 4340, Charlotte Amalie
 Saint Thomas, U.S. Virgin
 Islands 00801

Designee

JOSEPH R. SYLVESTER (DR.)
 Fishery Biologist
 Department of Conservation
 and Cultural Affairs
 Bureau of Fish and Wildlife
 #86 Frydenhoj
 Saint Thomas, U.S. Virgin
 Islands 00801

HERIBERTO MARTINEZ-TORRES
 Secretary of Agriculture
 Commonwealth of Puerto Rico
 P.O. Box 10163
 Santurce, Puerto Rico 00908

SANTIAGO CRESPO-OCASIO
 Auxiliary Secretary of Agriculture
 Commonwealth of Puerto Rico
 P.O. Box 10163
 Santurce, Puerto Rico 00908

NMFS Regional Director

WILLIAM H. STEVENSON
 Director, Southeast Region
 National Marine Fisheries Service
 9450 Koger Blvd., Duval Building
 St. Petersburg, Florida 33702

HAROLD B. ALLEN
 Deputy Director, Southeast Region
 National Marine Fisheries Service
 9450 Koger Blvd., Duval Building
 St. Petersburg, Florida 33702

CFMC Membership
Page 2

NON-VOTING MEMBERS

Member

Designee

United States Fish and Wildlife Service

KENNETH E. BLACK
Regional Director
U.S. Fish and Wildlife Service
17 Executive Park Drive, NE
Atlanta, Georgia 30329

ROBERT VAUGHN
U.S. Fish and Wildlife Service
17 Executive Park Drive, NE
Atlanta, Georgia 30329

United States Coast Guard

REAR ADMIRAL R. W. DURFEY
Commander
Seventh Coast Guard District
Federal Building
51 SW First Avenues
Miami, Florida 33130

CAPT. SWAIN L. WILSON
Commander
Greater Antilles Section
Box S 2029
U.S. Coast Guard Base
San Juan, Puerto Rico 00903

Department of State

BRIAN HALLMAN
Fisheries Officer
Office of Fisheries Affairs
Bureau of Oceans and Inter-
national Environmental and
Scientific Affairs
Department of State
Washington, D.C. 20250

ROBERT MONKS
Office of Fisheries
Bureau of Oceans and International
Environmental and Scientific
Affairs
Department of State
Washington, D.C. 20250

CARIBBEAN FISHERY MANAGEMENT COUNCIL
SUITE 1108, BANCO DE PONCE BLDG.
HATO REY, PUERTO RICO 00918

COUNCIL OFFICERS SERVING DURING CALENDAR YEAR 1977

CHAIRMAN

1. OMAR MUÑOZ-ROURE
Up to January 15, 1977
2. VIRDIN C. BROWN
February 14 to August 18, 1977
3. HECTOR VEGA-MORERA
August 18 to Present

VICE-CHAIRMAN

1. VIRDIN C. BROWN
Up to February 14, 1977
2. HECTOR VEGA-MORERA
February 14 to August 18, 1977
3. JOHN A. HARMS
August 18, 1977 to Present

CARIBBEAN FISHERY MANAGEMENT COUNCIL
SUITE 1108, BANCO DE PONCE BLDG.
HATO REY, PUERTO RICO 00918

COUNCIL ADMINISTRATIVE STAFF

OMAR MUÑOZ-ROURE
EXECUTIVE DIRECTOR

ARTHUR E. DAMMANN (DR.)
CHIEF SCIENTIST

CALIXTO H. DE MIER
ADMINISTRATIVE OFFICER

FERNANDO CASTILLO-BARAHONA
FISHERY ECONOMIST

HILDA RAMIREZ
EXECUTIVE SECRETARY

CARMEN TERESA GONZALEZ
SECRETARY

INES VIVES-GARCIA
SECRETARY-RECEPTIONIST

CARIBBEAN FISHERY MANAGEMENT COUNCIL
SUITE 1108, BANCO DE PONCE BLDG.
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SCIENTIFIC AND STATISTICAL COMMITTEE
for the
CARIBBEAN FISHERY MANAGEMENT COUNCIL

DONALD S. ERDMAN (Chairperson)
Assistant Director
Commercial Fisheries Laboratory
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Commonwealth of Puerto Rico
P. O. Box 3665
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NORWELL E. HARRIGAN (Vice-Chairperson)
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Caribbean Research Institute
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THOMAS A. CLINGAN, JR.
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Scientific and Statistical Committee for the CFMC
Page 2

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CARIBBEAN FISHERY MANAGEMENT COUNCIL
SUITE 1108, BANCO DE PONCE BLDG.
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Advisory Panel for the CFMC
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Advisory Panel for the CFMC
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CARIBBEAN FISHERY MANAGEMENT COUNCIL
SUITE 1108, BANCO DE PONCE BLDG.
HATO REY, PUERTO RICO 00918

COUNCIL MEETINGS - CALENDAR YEAR 1977

Date: January 10-13, 1977

Location: Mayaguez, Puerto Rico

Subjects of Discussion: Council Organization and Administrative Procedures;
Technical Procedures Including Fishery Management
Plans Development;
Organization of Council's Scientific & Statistical
Committee and Advisory Panel.

Date: February 14-17, 1977

Location: Ponce, Puerto Rico

Subjects of Discussion: Council Organization and Administration;
Fishery Management Plans Development;
EIS/PMP - Billfish;
Boundary Limits.

Date: March 14-17, 1977

Location: Saint Thomas, US Virgin Islands

Subjects of Discussion: Council Administration;
Fishing Gear Damage;
Review of Fishery Management Plans Issues;
Management Plan Priorities.

Date: April 18-21, 1977

Location: Saint Croix, US Virgin Islands

Subjects of Discussion: Council Administration;
Review of Foreign Fishing Applications;
Fishing Relationships With the British Virgin
Islands;
Domestic Fishery in Foreign Zones;
Review of Fishery Management Plan Issues.

Council Meetings - Calendar Year 1977
Page 2

Date: May 23-26, 1977

Location: San Juan, Puerto Rico

Subjects of Discussion: Council Administration;
NMFS Law Enforcement;
Review of Puerto Rico Fishing;
Development of Management Plans for Spiny Lobster
and Reef Fishes;
Fishing Relationships With the B.V.I.

Date: June 20-23, 1977

Location: Saint John, US Virgin Islands

Subjects of Discussion: Council Administration;
US - UK Fisheries Agreement;
Draft FMP for Spiny Lobster (Status Report);
Grant Funds to "States".

Date: July 18-21, 1977

Location: San Juan, Puerto Rico

Subjects of Discussion: Council Administration;
Draft FMP for Spiny Lobster (Status Report);
Boundary Limits Negotiations;
Foreign Longline Fishing in the Caribbean.

Date: August 16-18, 1977

Location: Saint Thomas, US Virgin Islands

Subjects of Discussion: Council Administration;
Foreign Boundaries;
PMP - Billfish;
Initiation of New FMP's.

Date: September 19-22, 1977

Location: San Juan, Puerto Rico

Subjects of Discussion: Council Administration;
Final Regulations (NOAA);
Billfish Conservation;
Status Report on Initiation of New FMP's.

Council Meetings - Calendar Year 1977

Page 3

Date: October 17-20, 1977

Location: Saint Thomas, US Virgin Islands

Subjects of Discussion: Council Administration;
Presentation of the First Draft FMP for
Spiny Lobster;
Coast Guard Enforcement Capabilities in the
Council's Area of Jurisdiction.

Date: December 5-8, 1977

Location: San Juan, Puerto Rico

Subjects of Discussion: Council Administration;
First Draft FMP for Spiny Lobster;
Coastal Management Plans in the Caribbean Council's
Area of Jurisdiction;
State and Federal Capabilities to React to Oil Spills;
Marine Sanctuaries.

All the meetings held by the Caribbean Fishery Management Council during the Calendar Year 1977, were open to the public.

CARIBBEAN FISHERY MANAGEMENT COUNCIL
SUITE 1108, BANCO DE PONCE BLDG.
HATO REY, PUERTO RICO 00918

SCIENTIFIC AND STATISTICAL COMMITTEE MEETINGS
CALENDAR YEAR 1977

Date: April 18-21, 1977
Location: Saint Croix, US Virgin Islands
Subjects of Discussion: Consideration of Internal Program Matters;
Review of Fishery Management Plan Issues;
Appropriate Recommendations to the Council.

Date: May 23-26, 1977
Location: San Juan, Puerto Rico
Subjects of Discussion: Consideration of Internal Program Matters;
Review of Fishery Management Plan Issues;
Appropriate Recommendations to the Council.

Date: July 18-21, 1977
Location: San Juan, Puerto Rico
Subjects of Discussion: Consideration of Internal Program Matters;
Review of Fishery Management Plan Issues;
Appropriate Recommendations to the Council.

Date: August 15-18, 1977
Location: Saint Thomas, US Virgin Islands
Subjects of Discussion: Consideration of Internal Program Matters;
Proposed Preliminary Fishery Management
Plan on Billfish and Sharks.

SSC Meetings, Calendar Year 1977

Page 2

Date: September 19-22, 1977
Location: San Juan, Puerto Rico
Subjects of Discussion: Consideration of Internal Program Matters;
Up-Coming Fishery Management Plans.

Date: October 17-20, 1977
Location: Saint Thomas, US Virgin Islands
Subject of Discussion: First Draft FMP for Spiny Lobster

All Committee meetings held during Calendar Year 1977 were open to the general public.

CARIBBEAN FISHERY MANAGEMENT COUNCIL
SUITE 1108, BANCO DE PONCE BLDG.
HATO REY, PUERTO RICO 00918

ADVISORY PANEL MEETINGS - CALENDAR YEAR 1977

Date: April 18-21, 1977

Location: Saint Croix, US Virgin Islands

Subjects of Discussion: Consideration of Internal Program Matters;
Review of Fishery Management Plan Issues;
Appropriate Recommendations to the Council.

Date: May 23-26, 1977

Location: San Juan, Puerto Rico

Subjects of Discussions: Consideration of Internal Program Matters;
Review of Fishery Management Plan Issues;
Appropriate Recommendations to the Council.

Date: June 20-23, 1977

Location: Saint John, US Virgin Islands

Subjects of Discussion: Consideration of Internal Program Matters;
Review of Fishery Management Plan Issues;
Appropriate Recommendations to the Council.

Date: July 18-21, 1977

Location: San Juan, Puerto Rico

Subjects of Discussion: Consideration of Internal Program Matters;
Review of Fishery Management Plan Issues;
Appropriate Recommendations to the Council.

AP Meetings, Calendar Year 1977
Page 2

Date: August 15-18, 1977
Location: Saint Thomas, US Virgin Islands
Subjects of Discussion: Consideration of Internal Program Matters;
Proposed Preliminary Fishery Management Plan
on Billfish and Sharks.

Date: October 17-20, 1977
Location: Saint Thomas, US Virgin Islands
Subject of Discussion: First Draft FMP for Spiny Lobster

All Panel meetings held during Calendar Year 1977 were open to the public.

CARIBBEAN FISHERY MANAGEMENT COUNCIL
SUITE 1108, BANCO DE PONCE BLDG.
HATO REY, PUERTO RICO 00918

COUNCIL HEARINGS - CALENDAR YEAR 1977

Date:	August 15, 1977
Location:	Saint Thomas, US Virgin Islands
Date:	August 18, 1977
Location:	Saint Croix, US Virgin Islands
Date:	August 19, 1977
Location:	Mayaguez, Puerto Rico
Date:	August 24, 1977
Location:	San Juan, Puerto Rico
Subject of Discussion:	Declaration of Environmental Impact Statement and Preliminary Fishery Management Plan on Billfishes and Sharks

CARIBBEAN FISHERY MANAGEMENT COUNCIL
SUITE 1108, BANCO DE PONCE BLDG.
HATO REY, PUERTO RICO 00918

ITEMS SENT TO OR RECEIVED FROM THE SECRETARY OF COMMERCE
DURING CALENDAR YEAR 1977

The following Resolutions and a letter, adopted at the Council meeting held January 10-13, 1977, in Mayaguez, Puerto Rico, was sent to the Secretary on February 2nd, 1977:

Resolution requesting relief from the 45-day review period for Council review of permits.

Resolution regarding Permits and GIFA's.

1. The Congress expedite affirmative action within 30-days of GIFA's.
2. Provide administrative relief to permit fishing when permits are not actually on board.
3. For British Virgin Islands' fishermen to continue fishing in U.S. Virgin Islands' waters.

Resolution regarding Traditional British Virgin Islands, U.S. Virgin Islands and Puerto Rico fisheries.

1. The British Virgin Islands' commercial and recreational fishermen be provided the same regulations as those for U.S. fishermen in the Caribbean FCZ on a permanent basis.
2. That Department of State negotiate with appropriate governments to provide the best possible terms for U.S. fishermen; e.g. Saba, Silver, Navidad and Mouchoir Banks.

Resolution that the Secretary of Commerce define and state the meaning of "...acceptable to foreign nations...." those fees that are referred to in the Draft Fee Schedule.

Resolution that the Secretary of Commerce further define and establish the species that the term "tuna" is meant to encompass in the Draft Foreign Fishing Regulations.

Letter that the Council will be unable to develop any management plans until sometime after March 1st, 1977.

CARIBBEAN FISHERY MANAGEMENT COUNCIL
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COST TO OPERATE THE COUNCIL

The total cost to operate the Caribbean Fishery Management Council during Fiscal Year 1977, was \$229,000.00. The Council granted to "States" under its jurisdiction \$24,000.00 from this amount, for Council support work. Approximately, \$12,000.00 were disbursed from an additional Grant of \$70,000.00 towards the elaboration of Fishery Management Plans on Spiny Lobster and Coastal Reef Fishes. Sale source of funding for this expenditures was National Oceanic and Atmospheric Administration's Grant No. 04-7-158-4404 over, No. 04-7-158-44132.

CARIBBEAN FISHERY MANAGEMENT COUNCIL
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MAJOR ACCOMPLISHMENTS AND/OR ACTIVITIES OF THE CFMC DURING
CALENDAR YEAR 1977

1. During Calendar Year 1977, the Caribbean Fishery Management Council accomplished many of its primary goals. The Administrative structure was adopted, the staff was selected and hired, the San Juan, Puerto Rico Central Office was established, and most of the necessary office furniture and equipment was acquired.
2. To better serve the citizens of the Territory of the Virgin Islands, the Council decided to open a Satellite Office at Saint Thomas. By the end of the year it was fully operational with the Chief Scientist in residence. Clerical staff to operate it has been offered, as a contribution to the Council, by the Territory of the Virgin Islands.
3. By August, the Council became financially on its own with the receipt of NOAA's Grant Funds. Shortly thereafter, the Council initiated a computerized system of accounting under contract with a private accounting firm.
4. In the field of personnel relations, a package of Fringe Benefits was initiated with health and life insurance coverage, contracted in conjunction with the Gulf Council. Research towards a retirement plan continues, with early 1978 as a target date to put it into effect.
5. In accordance with NMFS' administrative policy, the Council transferred \$12,000 to each, the Commonwealth of Puerto Rico and the Territory of the Virgin Islands, to assist them in carrying out their responsibilities to the Council during the last six months of FY 1977. Total appropriation on an annual basis will be of \$25,000 to each "State".
6. The Council adopted a Resolution to increase membership of the Scientific and Statistical Committee to twelve members. Even if the amendment to the original charter was submitted for publication and official adoption, to date it has not been processed.
7. The Council officially adopted its Statement of Organization, Practices, and Procedures, including the Management Plans Development Procedures, and the Procurement Procedures.

8. Council members and staff attended several official meetings, seminars, and workshops, other than regular Council meetings. In addition, the technical staff attended a marine economics workshop held at the University of Florida, at Gainesville, Florida.
9. The following priority listing of management plans was adopted by the Council: (1) Shallow-Water Reef Fish; (2) Spiny Lobster; (3) Billfish; (4) Migratory Coastal Pelagics; (5) Deep-Water Reef Fish; (6) Mollusks; (7) Corals; (8) Bait Fishes; (9) Sharks; (10) Crustacea (Other than Lobster); (11) Ornamental; (12) Sea Turtles.
10. The Council initiated action in the preparation of three management plans. These are: Spiny Lobster, Shallow-Water Reef Fish, and Billfishes (excluding Swordfish). In the case of Spiny Lobster and Shallow-Water Reef Fish, the Council contracted with the Southeast Fisheries Center, NMFS, to serve as the lead organization in the development of these plans. The Center formulated a Task Team of specialists with the best knowledge of spiny lobster and shallow-water reef fishes in the coast areas, with expertise in fishing biology, economics, sociology, fisheries management, ecology, and marine law enforcement to prepare the draft FMP for both species. With the assistance of this technical group, NMFS prepared the draft FMP/EIS on spiny lobster and has almost completed the first draft for shallow-water reef fishes, according to the provisions of the arrangement. They already presented to the Council the first draft FMP for Spiny Lobster, which was considered and analyzed by the Council. Early in 1978, they will present a second draft that will include the amendments proposed by the Council, and their findings in areas in which they were instructed to do so.

The Task Team and the Southeast Fisheries Center, NMFS, are still working on the draft FMP for Shallow-Water Reef Fish. A first draft is scheduled to be ready by March 1978.

In the case of the Billfish Management Plan, the Council is participating in the Intercouncil group that is developing the Plan, with the South Atlantic Fisheries Management Council as the lead Council.
11. The Council adopted a Resolution that plans should be initiated during fiscal year 1978, for Migratory Coastal Pelagics, Deep-Water Reef Fishes, Mollusks, Corals, and Bait Fishes.
12. The Council instructed the staff to initiate five (5) plans during the fiscal year, starting October 1977. Staff members made the necessary presentation to the Council, in accordance with the FMP Development Procedure. Early in 1978, the Council will decide on how to proceed, that is, what method of preparation will the Council follow for the

development of the plans. The staff also suggested to initiate the new FMP's one by one, every other month. On the basis of present knowledge of time, these plans will take up to March 1980 to be completely finished and implemented. The staff is already laying the groundwork for the development of these plans.

13. During the year, the Council insisted repeatedly that little tunny, black fin tuna, and bonito should not be included as "highly migratory pelagics" on the basis that they are more coastal in habitat, as they make shorter range migrations than the oceanic species. Resolutions were adopted and other actions taken in this respect.
14. Navassa Island is a small island off the coast of Haiti, and relatively close to Cuba. It is a United States possession. The Council expressed concern over the rumors that the Island was going to be turned back to the Haitians, as it is a potential base of operations for fishermen from the CFMC area and, in attention to a Council request, FSR Oregon II made an assessment of the resources of the Navassa Island's waters. Two representatives from the CFMC were on board and participated in a survey conducted. According to their experience and of others on board, they were not able to properly evaluate Navassa Island potentials as a commercial fisheries. They also reported that the consensus of the technical personnel aboard the Oregon II, was that the Council should recommend that Navassa Island be turned to the National Park Service as a "remote wilderness area."
15. Council representatives have been attending meetings of the Inter-Council Steering Committee on Billfishes, and also the U.S. Department of State negotiations with Japan regarding billfishes.
16. After prolonged negotiations in which Council representatives participated in the Negotiating Committee, a "Reciprocal Fisheries Agreement Between the Government of the United States of America and the Government of the United Kingdom of Great Britain and Northern Ireland" was signed by the parties to it, on June 24, 1977. The Chairman and the Vice-Chairman of the Council also attended the official ceremonies for the signature of the Treaty.
17. A B.V.I. Waters Entry Committee appointed by the Council examined alternatives to the possibility of establishing an orderly system in the fishing of B.V.I. waters by U.S. fishermen. The Committee discharged its duties and the report was filed with the different agencies and interested persons.

The Council was not aware if the Treaty has received Congressional approval by the end of 1977.

18. After the establishment of the U.S. Fishery Conservation Zone, the Dominican Republic declared a 200 miles "exclusive economic zone." There has been, for many years, a traditional fisheries of Puerto Rican fishermen in waters of the Dominican Republic, specially in the Cabo Engaño area. The Council, accordingly, urged the Department of State to initiate negotiations with the Dominican Republic, in order to clarify the boundary points, as well as to seek fishing rights in their waters, so that the traditional fisheries could be continued.

United States negotiators, with the participation of Council representatives, met in October with officials of the Dominican Republic, with the purpose of negotiating the provisions for access of U.S. fishermen into their economic zone. Although much progress was made, a final agreement was not reached. The negotiations will be resumed in the near future, and it is expected that a concluding agreement will be reached at that time.

19. Inasmuch as the Department of Natural Resources of the Commonwealth of Puerto Rico will be greatly involved in the enforcement activities of the different fishery management plans, and considering, in addition, that said Department is not officially represented in the Caribbean Council, special efforts have been made to keep close relations with this Agency. In fact, the Undersecretary of Natural Resources has been named the liason officer with the Council, and is normally invited to attend all meetings. In addition, he has made presentations to the Council in relation to the work performed by his Department, as well as on the Coastal Zone Management Program that has been developed by said Department and the Planning Board of Puerto Rico.
20. Since the work program of the Community Action Agency is deeply involved in the fishing programs and activities in Puerto Rico, close coordination has also been maintained with said Agency. In fact, one of their staff members is member of the Advisory Panel of the Council.
21. In order to keep Council, Scientific and Statistical Committee, Advisory Panel, and staff members well informed of the fisheries situation in the CFMC area of jurisdiction, as well as on the situation of other programs and activities related to fisheries, a series of presentations on these subjects have been scheduled during regular Council's meetings. Most of these presentations have been made by representatives of the local governments, universities, NMFS, and Coast Guard personnel, and private industry.
22. The Council is very much aware of the necessity of good public relations with the fishing community. A committee appointed to study the situation

presented to the Council with some recommendations. Several actions have been taken accordingly. Briefly stated, the staff prepares and mails to news media, on a regular basis, press releases summarizing the most important activities of the Council. The staff will be editing and mailing a newsletter covering important events and activities (this publication will be prepared when needed and not on a regular basis). Council members and staff are participating in meetings and other activities related to fisheries. The Council is also considering the production of visual aids in which the objectives and the way Council operates are clearly spelled out. These will be used in connection with meetings and presentations to fishermen, other interested persons, and the general public. During the year, Council representatives attended meetings with legislators and made a special presentation to the Agricultural Committee of the House of Representatives of the Commonwealth of Puerto Rico, on Council's objectives and work performed.

22. The Curacao Pioneering Company of Saint Maarten is a Dutch registered company, but funded almost exclusively by Japanese capital. The company operates a large number of tuna longliners and has processing facilities established in the Island of Saint Maarten. After obtaining proper authorization, as it involved foreign travel, various Council members and staff visited the facilities of this Company, in order to obtain firsthand information on their operation. This trip proved very valuable in relation to the development of the FMP for billfishes. The Scientific Officer of the South Atlantic Fishery Management Council, which is the lead Council in the preparation of the FMP for Billfishes, accompanied the group.

GULF OF MEXICO COUNCIL

APPENDIX V

ANNUAL REPORT-1977
GULF OF MEXICO FISHERY MANAGEMENT COUNCIL

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GULF OF MEXICO FISHERY MANAGEMENT COUNCIL

ADMINISTRATIVE STAFF

1977

Executive Director: Wayne E. Swingle

Technical Support Specialist (Fishery Biology): Terrance R. Leary

Assistant Technical Support Specialist (Fishery Economics): Gale H. Lyon

Administrative Officer: John Silk

Administrative Assistant to Executive Director: JoAn Wheat

Secretary: Janis Ward

Clerk Typist: Franchesca Lala

SUMMARY OF
GULF OF MEXICO FISHERY MANAGEMENT COUNCIL MEETINGS
AND MAJOR ACTIONS TAKEN DURING 1977

January 5 - 7, 1977 - Tampa, Florida

- o IN CLOSED SESSION the candidates for Executive Director were interviewed and the Executive Director was selected
- o Selected members of the Scientific and Statistical Committee (SSC)
- o The charter of the SSC was revised and approved
- o Appointed a Shrimp Management Committee
- o Reviewed foreign fishing procedures and made recommendations to Secretary
- o Reviewed and made recommendations on the draft regulations for the Preliminary Fishery Management Plan for the Atlantic Foreign Pelagic Longline Fishery (Billfish PMP)
- o Selected council administrative staff headquarters building in Tampa, Florida

February 2 - 3, 1977 - Brownsville, Texas

- o Appointed the Chairman and Vice Chairman of the SSC
- o Heard statement of representatives of the Japan Tuna Fisheries Foundation regarding their longline operations in the Gulf
- o Appointed a Spiny Lobster Management Committee
- o Adopted recommended changes to the NMFS Billfish PMP drafted by the Inter-Council Billfish Steering Committee
- o Approved job descriptions for administrative staff and authorized advertising for candidates
- o Selected members of the following advisory panels (AP): shrimp, coastal migratory pelagics, reef fish, groundfish and billfish
- o Recommended to Congress that the mandatory 45-day review period for permits be waived for 1977
- o Reviewed and commented on six GIFA's at the request of Senator John Sparkman

March 2 - 3, 1977 - Mobile, Alabama

- o Endorsed the continuation of the Gulf State-Federal Fisheries Management Board as a necessary management entity for managing stocks predominantly in the state's area of jurisdiction
- o Approved and forwarded council grant application for funding under FCMA
- o Approved an interim, tentative budget based on NMFS forecasts of funding available under FCMA for FY '77
- o Reviewed proposed amendment to the Interim Regulations and drafted recommendations
- o Authorized staff participation in the Technical Coordinating Committee (TCC) of the Gulf States Marine Fisheries Commission (GSMFC)
- o Endorsed, in principle, H. B. 2564 in response to request for review from Congressman Au Coin
- o Selected Chairman and Vice-Chairman of APs
- o Selected its administrative staff from available candidates

April 6 - 8, 1977 - Biloxi, Mississippi

- o Reviewed status of Cuban negotiations
- o Endorsed NMFS Gulf Shrimp Resource Assessment Study
- o Met jointly with SSC who advised on:
 - a) Revisions to Billfish PMP
 - b) Revisions to Shrimp Resource Assessment Study
 - c) Goals and Objectives for FMP's
- o Adopted a management plan development procedure
- o Approved a newsletter for informing public of council activities
- o Expressed concern over proposal for closing of NMFS lab at Port Aransas, Texas
- o Passed resolution supporting NMFS Technical Information Management System (TIMS)

- o Passed resolution requesting NMFS strengthen the Recreational Fishery Statistics Programs
- o Forwarded letter to State Department requesting foreign nations be advised of management plans under development by council and likelihood of no surpluses in three fisheries (shrimp, billfish, reef fish)

May 4 - 6, 1977 - Key West, Florida

- o Reviewed staff benefits package
- o Appointed additional members to APs for those declining to serve
- o Reviewed and proposed amendments to FCMA
- o Reviewed and endorsed S. 1263 amending FCMA
- o Endorsed council participation in foreign treaty negotiations
- o Approved rotation sequence for future meetings
- o Appointed participants to OY Workshop
- o Approved meetings of following APs to develop Goals and Objectives for FMP's
 - a) Coastal Migratory Pelagics
 - b) Reef fish
 - c) Shrimp
 - d) Groundfish
 - e) Billfish
- o Approved staff fishery economist position
- o Reviewed U.S./Mexican fishery consultations
- o Approved study of relation of LOS Text to FCMA
- o Approved Council Liaison Funding to States
- o Urged through resolution that additional research on predator-prey relationships be conducted by NMFS
- o Requested lead status designation from Secretary of Commerce for developement of a mackerel FMP

- o Requested Secretary require longline vessels fishing in FCZ to have permits

June 13 - 14, 1977

- o Reviewed ICCAT provisions
- o Reviewed SSC recommendations on FMP contracting
- o Heard reports of APs on Goal and Objectives
- o Adopted Goals and Objectives for the four management plans
- o Reviewed foreign fishing applications submitted by Republic of China (Taiwan) and requested additional clarification on squid and requested shrimp applications be denied until completion of council FMP
- o Reviewed status of Cuban and Mexican GIFA's
- o Adopted a revised FY '77 council budget
- o Endorsed liaison funding for Intertate Fisheries Commissions
- o Endorsed increased liaison for Florida which serves on two councils
- o Selected sites for public hearings on billfish PMP and FMP
- o Urged the Secretary to immediately implement the Billfish PMP to protect Gulf billfish resources
- o Selected the following fishery units for FMP development in FY '78:
 - a) Coastal herrings
 - b) Sharks/swordfish
 - c) Calico scallops
 - d) Squid or spiny lobster
- o Requested advice from SSC on developement of a FMP for spotted seatrout and red drum

August 2 - 4, 1977 - Tarpon Springs, Florida

- o Request advice from SSC on species for inclusion in new management units
- o Selected new SSC members for sharks, coastal herrings and calico scallops (mollusks)
- o Reviewed inconsistencies between LOS and FCMA
- o Recommended that Gulf State-Federal Fisheries Management Board prepare FMP for spotted seatrout and red drum
- o Appointed committee to resolve boundary with South Atlantic Council
- o Reviewed proposals for development of FMP's for shrimp, groundfish, reef fish, and coastal migratory pelagics and referred proposals to appropriate management committees for further evaluation
- o Agreed to joint development of a mackerel FMP with South Atlantic Council
- o Requested that a swordfish FMP be developed separately from billfish FMP
- o Submitted recommendations to NMFS on funding policies and procedures under E-J
- o Submitted recommendations to NMFS on revisions to FMP Event Schedule (Horse blanket)
- o Endorsed NMFS procedures for modifying existing permits
- o Set priorities for FY 1978 FMP development as follows: coastal herrings, sharks, spiny lobster, coral
- o Adopted Council SOPP's
- o Appointed council liaison member to South Atlantic Council
- o Endorsed Regional NMFS estimates of OY and foreign surplus for Gulf and South Atlantic areas
- o Submitted recommendations to Department of Interior on Water Resources Policy Study
- o Endorsed joint meeting of Gulf, South Atlantic and Caribbean Councils to review common stocks and assign lead responsibility for FMP development

September 7 - 8, 1977 - Dallas, Texas

- o Reviewed and approved SSC recommendations on species to be included in new FMP's for FY 1978
- o Added swordfish as number one priority for FY 1978 FMP development
- o Requested NMFS provide more timely enforcement reports to Council for Gulf waters
- o Supported NMFS Regional Office's recommendations on enforcement of FCMA over longlining and requested immediate notification by NMFS of any policy decisions not to enforce any aspect of FCMA
- o Recommended a no hooking or taking provision for billfish PMP
- o Recommended that Gulf-South Atlantic boundary section of FCMA final regulations be reserved
- o IN CLOSED SESSION selected contractors for shrimp and reef fish FMP's - requested NMFS aid council in development of FMP for groundfish - elected to rebid migratory coastal pelagic plan
- o Established a committee to revise the RFP/Contract
- o Reviewed Cuban fishing applications and recommended those for shrimp and grouper be denied pending completion of FMP's by council - recommended those for sharks be denied pending Cuban clarification of fishing methods and gear
- o Appointed liaison representative to MAFAC
- o Reviewed Public Hearing comment on Billfish FMP
- o Recommended changes to FCMA Interim Regulations
- o Drafted and approved new Charter for AP's
- o Adopted recommendations to NMFS on US-Foreign Joint Ventures
- o Adopted an accrual accounting system
- o Adopted a FY 1978 Council budget

October 5, 1977 - Mobile, Alabama

- o Elected Chairman and Vice-Chairman

- o Approved schedule for solicitation and award of contract for migratory coastal pelagic (mackerel) FMP
- o Reviewed US-Japanese billfish talks
- o Approved procurement of new fringe benefit package for staff
- o Appointed Council Management Committee for swordfish, coastal herrings, sharks, coral, and spiny lobster
- o Appointed council representative to Bahamian talks
- o Reviewed Cuban regulations on US recreational fishing in Cuban waters and requested additional clarification
- o Approved COL salary increase for staff
- o Appointed a committee to work with South Atlantic Council in reviewing common management units and recommending lead status

November 15 - 17, 1977 - Orlando, Florida

- o Met jointly with South Atlantic and Caribbean Councils
- o Reviewed status of FMP's under development by each council
- o Adopted committee recommendations on joint development of FMP's for common stocks as follows: spiny lobster (Gulf lead), calico scallops (South Atlantic lead), Coral (separate plans)
- o Reviewed common problems with NMFS Director
- o Reviewed NMFS budgets (FY 1978 - 1980)
- o Reviewed and commented on U. S. Recreational Fishing Survey RFP prepared by NMFS and endorsed full funding of the study
- o Adopted revised staff benefit package jointly with Caribbean Council
- o Requested further clarification from SSC on shark species for inclusion in plan
- o Appointed a Public Information Committee
- o Endorsed additional liaison funding for GSMFC
- o Selected members for the following advisory sub-panels: swordfish, coastal herrings, sharks, spiny lobster, and coral

SUMMARY OF ADVISORY PANEL MEETINGS
AND MAJOR ACTIONS TAKEN DURING 1977

SESSIONS

I. REEF FISH AND COASTAL MIGRATORY PELAGIC ADVISORY PANELS

May 24, 1977 (Joint Session) - May 25, 1977 (Separate Sessions)
Tampa, Florida

II. SHRIMP AND GROUND FISH ADVISORY PANELS

May 31, 1977 (Joint Session) - June 1, 1977 (Separate Sessions)
Tampa, Florida

III. BILLFISH ADVISORY PANEL

July 8, 1977
Tampa, Florida

The following items were covered at all of the above AP meetings:

- In joint orientation session, panels were familiarized with FCMA, regulations, charters, travel allowances, council operations and council management plan development procedures
- In separate sessions, reviewed brief summary of available management information for each fishery unit, and,
- Developed recommended long term goals and objectives for FMP's

IV. BILLFISH ADVISORY PANEL

November 14, 1977
Orlando, Florida

- Reviewed Public Hearing Comments
- Developed recommended short term objectives and recommended management measures for billfish FMP

SUMMARY OF SCIENTIFIC AND STATISTICAL
COMMITTEE MEETINGS AND MAJOR ACTIONS TAKEN DURING 1977

April 5 - 6, 1977 - Biloxi, Mississippi

- o In orientation session committee was familiarized with FCMA, regulations, travel allowances, charter and council operations
- o Reviewed and recommended changes in council management plan development procedure
- o Appointed members to attend OY Workshop
- o Reviewed NMFS Gulf Shrimp Resource Assessment Study and recommended changes
- o Reviewed the Preliminary Management Plan for the Atlantic Foreign Longline Fishery (Billfish PMP), recommended changes and took it under advisement for more detailed study by special billfish members

May 9 - 10, 1977 - New Orleans, Louisiana

- o Reviewed brief summary of management information available for the following fisheries: shrimp, groundfish, reef fish, and coastal pelagics
- o Developed recommended goals and objectives for the above management unit plans
- o Reviewed the on-going shrimp management plan being developed by the Gulf State-Federal Fisheries Management Board (GSFFMB)
- o Reviewed outline proposals (and indications of interest) submitted for development of FMP's for shrimp, reef fish and coastal migratory pelagics
- o Developed recommendations on FMP content, method of development, and socio-economic research
- o Recommended further development of FMP proposals and direct presentation to council for decision

SUMMARY OF PUBLIC HEARINGS HELD
BY THE GULF OF MEXICO FISHERY MANAGEMENT COUNCIL
DURING 1977

BILLFISH FMP

<u>DATE</u>	<u>LOCATION</u>	<u>NO. PUBLIC ATTENDING</u>
8/9/77	Fort Walton Beach, FL	24
8/18/77	Corpus Christi, TX	51
8/19/77	Galveston, TX	15
8/23/77	Mobile, AL	17
8/24/77	New Orleans, LA	48
8/30/77	St. Petersburg, FL	12
8/31/77	Marathon, FL	55

DISCUSSION: Catch trends, domestic and foreign regulatory
measures needed, FCMA, PMP and FMP provisions.

SCHEDULE A

GULF OF MEXICO FISHERY MANAGEMENT COUNCIL
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1/ STATEMENT OF GRANT RECEIPTS AND EXPENSES - FY 1977
 as of November, 1977

(Dollars in thousands)

(Does not include Extended Jurisdiction funds
 allocated to NMFS for administering to the Council
 during period October 1, 1976 to April 30, 1977)

ACCOUNT	ACTUAL	BUDGET	VARIANCE	
			\$	%
Compensation:				
Council members	64.3	49.1	15.2	31.0
Administrative staff	<u>65.6</u>	<u>63.0</u>	<u>2.6</u>	<u>4.1</u>
	129.9	112.1	17.8	15.9
Benefits:				
FICA	6.4	6.8	- .4	5.9
Health insurance	.8	1.1	- .3	27.3
Life insurance	2.0	2.9	- .9	31.0
Retirement	<u>3.5</u>	<u>3.5</u>	<u>.0</u>	<u>.0</u>
	12.7	14.3	- 1.6	11.3
Travel	57.6	128.3	- 70.7	55.1
Transportation	.2	6.5	- 6.3	96.3
Rents	14.1	10.1	4.0	39.6
Communications	2.5	3.5	- 6.0	70.6
Insurance	.4	.3	.1	33.3
Taxes	.3	.3	.0	.0
Printing	1.2	3.0	- 1.8	60.0
Contractual Services - General	6.5	7.5	- 1.0	13.3
<u>2/</u> Management plans:				
Groundfish	50.0	50.0	.0	.0
Pelagic fish	50.0	50.0	.0	.0
Reef fishes	50.0	50.0	.0	.0
Shrimp	50.0	50.0	.0	.0
State liaison:				
Alabama	12.0	12.0	.0	.0
Florida	6.0	6.0	.0	.0
Louisiana	12.0	12.0	.0	.0
Mississippi	12.0	12.0	.0	.0
Texas	12.0	12.0	.0	.0
Supplies	3.7	19.0	- 15.3	80.5
Non-capitalized equipment	.4	5.0	- 4.6	92.0
Capitalized equipment	<u>8.0</u>	<u>10.0</u>	<u>- 2.0</u>	<u>20.0</u>
FY 1977 TOTALS	491.5	578.9	- 87.4	15.1

1/ This statement represents obligations incurred during the period May-September, 1977 against FY 1977 funds made available to the Council for this period. See Schedules B and C for FY 1977 combined costs incurred through both NOAA/NMFS and Council processes.

2/ Full amount of \$200.0K for development of management plans has been obligated in FY 1977 and is held in reserve for subsequent disbursements.

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STATEMENT OF TOTAL COSTS INCURRED - FY 1977

(Dollars in thousands)

ACCOUNT	NMFS PROCESSED OBLIGATIONS 10/1/76-4/30/77	COUNCIL PROCESSED OBLIGATIONS 5/1-9/30/77	TOTAL OBLIGATIONS
Compensation (Council and Administrative Staff)	76.4	129.9	206.3
Benefits	17.7	12.7	30.4
Travel	60.0	57.6	117.6
Transportation	3.4	.2	3.6
Rents, Communications, Utilities	5.2	16.6	21.8
Insurance	.0	.4	.4
Taxes	.0	.3	.3
Printing	.0	1.2	1.2
Contractual services - General	6.9	6.5	13.4
Management plans	.0	200.0	200.0
State liaison	.0	54.0	54.0
Supplies	17.3	3.7	21.0
Equipment	3.6	3.4	12.0
 FY 1977 COMBINED TOTAL OBLIGATIONS	 190.5	 491.5	 682.0

SCHEDULE C

GULF OF MEXICO FISHERY MANAGEMENT COUNCIL
 LINCOLN CENTER, SUITE 881
 5401 WEST KENNEDY BOULEVARD
 TAMPA, FLORIDA 33609

FY 1977 FUNDING
 (Dollars in thousands)

	GULF COUNCIL FUNDS			NMF'S	FY 1977 TOTAL
	ADMINISTRATIVE	STATE-LIAISON	PROGRAMMATIC		
Grant awards	324.9	54.0	200.0	162.1	741.0
Obligations	<u>237.5</u>	<u>54.0</u>	<u>200.0</u>	<u>190.5</u>	<u>682.0</u>
Year-end unobligated balance	87.4	.0	.0	-28.4	59.0

SUMMARY OF ESTIMATED MAN-DAYS
OF STAFF SUPPORT TO GULF COUNCIL
WITHOUT PAYMENT OR REIMBURSEMENT

FEDERAL

This data is available from Regional office of NMFS
600 man days

STATE

303 man-days

PRIVATE*

363 man-days

TOTAL

671 man-days

* includes SSC and AP support

List of significant items sent to and from the Secretary:

September 12, 1977 - Letter to Secretary from Chairman

Subject: Council review of fishing permit applications submitted by the Cuban Government. Council recommended that permits for shrimp (application numbers CU-77-0062 through CU-77-0130) and for red grouper and incidental catch (application numbers CU-77-0018 through CU-77-0061) be denied until Council completed the FMP's for these two fishery units and determines if a surplus, if any, is available for foreign fishing.

February 25, 1977 - letter to Chairman from Robert W. Schoning, Director, NMFS

Subject: Application from Republic of China for fisheries to be conducted in 1977 off the coasts of the United States. Letter transmitted a copy of the approved application.

February 24, 1977 - Letter to Robert Schoning, Director, NMFS, from Chairman

Subject: Applications of the Republic of China to fish in Gulf waters. Letter requested NMFS to seek additional information (on the species of shrimp and squid) from Chinese officials.

February 8, 1977 - Letter to Robert Schoning, Director, NMFS, from Chairman

Subject: Applications from the Republic of China for six shrimp boats and one squid boat to fish in the Gulf of Mexico and along the South Atlantic coast. Letter requested that the applications be denied until several specified conditions were met.

March 7, 1977 - Letter to Robert Schoning, Director, NMFS from Chairman

Subject: Application from the Republic of China for fisheries to be conducted in 1977 off the coast of the United States. Letter requested clarification of the conditions and restrictions in the approved application.

PACIFIC COUNCIL

APPENDIX VI

REPORT OF THE PACIFIC FISHERY MANAGEMENT COUNCIL
FOR CALENDAR YEAR 1977

INTRODUCTION

Subsequent to the enactment of the Fishery Management and Conservation Act of April 13, 1976, the Secretary of Commerce appointed thirteen (13) voting members and five (5) nonvoting members to the Pacific Fishery Management Council. The Act provides that certain members may name designees to act in their absence. The following served on the Pacific Fishery Management Council in 1977:

* Clark-Bourne, Kathryn <u>1/</u>	International Environmental and Scientific Affairs Department of State Washington, D.C. 20520
Crutchfield, Dr. James A.	Department of Economics University of Washington Seattle, Washington 98195
* Davoren, William T. <u>2/</u>	U.S. Fish & Wildlife Service P.O. Box 36098 San Francisco, California 94102
Donaldson, Dr. John R. Designee: Mace, Robert U. <u>3/</u>	Oregon Department of Fish and Wildlife Service P.O. Box 3503 Portland, Oregon 97208
Easley, George J.	Otter Trawl Commission of Oregon 274 North Cammann Street Coos Bay, Oregon 97420
Haw, Frank <u>4/</u>	Washington Department of Fisheries 115 General Administration Building Olympia, Washington 98504
Fullerton, E. Charles Designee: Kaneen, Robert G.	California Department of Fish and Game 1416 Ninth Street Sacramento, California 95814
Greenley, Joseph C. Designee: Salter, Robert L.	Idaho Fish and Game Department 600 South Walnut Boise, ID 83707
* Harville, Dr. John P.	Pacific Marine Fisheries Commission 528 S.W. Mill Street Portland, Oregon 97201

Hunter, Gilbert A.	Eureka Fisheries, Inc. P.O. Box 217 Fields Landing, California 95537
Johnson, Donald R. Designee: Howard, Gerald V.	National Marine Fisheries Service 1700 Westlake Avenue North Seattle, Washington 98109
Martinis, John A.	209 Bridgeway Everett, Washington 98207
McDevitt, Herman J.	P.O. Box 4747 Pocatello, Idaho 83201
McKean, John W. Chairman 10-12-76 to Present	15525 S.E. Riverforest Drive Portland, Oregon 97222
* Meacham, Charles H.	International Fisheries and External Affairs Office of the Governor, Pouch A. Juneau, Alaska 99811
Royal, John J.	Fishermen and Allied Workers Union ILWU, Local No. 33 806 S. Palos Verdes Street San Pedro, California 90731
Smith, Vernon J.	14690 Wyrick Avenue San Jose, California 95124
* Wagner, Vice Admiral A.C. Designee: Soreng, Capt. Arne	U.S. Coast Guard 630 Sansome Street San Francisco, California 94126
* Non Voting Members	
<u>1/</u> Official replacement pending	
<u>2/</u> Replaced by Martinson, Kahler U.S. Fish & Wildlife Service P.O. Box 3737 Portland, Oregon 97208 Designee: Savage, Jack	
<u>3/</u> Replaced as designee by Thompson, Robert N.	
<u>4/</u> Replaced by Sandison, Gordon Washington Department of Fisheries 115 General Administration Building Olympia, Washington 98504 Designee: Lasater, J. E.	

Council Administrative Staff:

Nakatsu, Lorry M.	Executive Director
Fisher, Gerald L.	Administrative Officer
Six, Lawrence D.	Staff Officer
McInnis, Rodney R.	Staff Officer
Mandvill, Jeanne C.	Executive Assistant
Wallace, Margaret A.	Secretary
Anderson, Schee F.	Administrative Technician

Scientific and Statistical Committee Members:

Bevan, Dr. Donald E. Chairperson	University of Washington College of Fisheries WH-10 Seattle, Washington 98195
Alverson, Dr. Dayton L.	National Marine Fisheries Service Northwest and Alaska Fisheries Center 2725 Montlake Blvd. East Seattle, Washington 98112
Barrett, Dr. Izadore	National Marine Fisheries Service Southwest Fisheries Center P.O. Box 271 La Jolla, California 92038
Broadhead, Gordon	Living Marine Resources, Inc. 11339 Sorrento Valley Road San Diego, California 92121
Gebhards, Stacy	Idaho Fish and Game Department P.O. Box 25 Boise, Idaho 83707
Loeffel, Robert	Oregon Department of Fish and Wildlife Marine Science Drive Newport, Oregon 97365
Mundt, Carl	Mundt, MacGregor, Happel & Falconer 1230 Bank of California Center Seattle, Washington 98164

Radovich, John	California Department of Fish and Game 1416 Ninth Street Sacramento, California 95814
Rettig, Dr. Bruce <u>1/</u>	Extension Hall 232B Oregon State University Corvallis, Oregon 97331
Whitney, Dr. Richard R.	College Fisheries University of Washington Seattle, Washington 98195
Woelke, Dr. Charles E.	Research and Development Washington Department of Fisheries 115 General Administration Bldg. Olympia, Washington 98504
<u>1/</u> On Sabbatical to the Institute of Marine Studies, University of Washington for the academic year 77-78.	
Anchovy Advisory Sub-Panel:	
Bunten, Cedric Chairperson	Harbor Trading Co. 555 Ninth Street San Pedro, California 90731
Kameon, Herbert	Sport Fisherman 365 25th Street Santa Monica, California 90402
Monti, Joseph	Fishermen and Allied Workers Union Local 33 ILWU 806 S. Palos Verdes St. San Pedro, California 90731
Nizetich, Anthony <u>1/</u>	Star Kist Foods, Inc. 532 Tuna Street Terminal Island, California 90731
Nott, William A.	Sportfishing Association of California 555 East Ocean Boulevard Long Beach, California 90802
Pisano, Anthony	Fishermen's Cooperative Association Berth 73 San Pedro, California 90731
Soule, Dr. Dorothy	University of Southern California Sea Grant Program University Park Los Angeles, California 90006

Verna, William 2/

Bait Hauler
10362 Lassens
Los Alamitos, California 90720

1/ Replaced John Mulligan - Sept. 15

2/ Replaced Sandy Vernand - Nov. 14

Groundfish Advisory Sub-Panel:

Grotting, Dennis A.
Chairperson

Fishermen's Marketing Assn. Inc.
No. Commercial Street Wharf
Eureka, California 95501

Adkins, Roger E.

Humboldt Fishermen's Marketing Assn.
216 H St.
Eureka, California 95501

Bergy, Joan L.

Consumer
Consumer Protection Safety Commission
c/o 4114 78th Avenue S.E.
Mercer Island, Washington 98040

Bornstein, Myer A. "Jay"

Bornstein Seafoods, Inc.
P.O. Box 188
Bellingham, Washington 98225

Davis, Charles

Sport Fisherman
242 E. 220th Street
Carson, California 90745

Davis, John

Pot Fisherman
78 S.E. Third Avenue
Warrenton, Oregon 97146

Fisher, Barry

Trawler
Box 144, Surfland Star Route South
South Beach, Oregon 97366

Ides, John

Indian
Makah Tribe
P.O. Box 115
Neah Bay, Washington 98357

Murray, Dean 1/

Dealer
Bristol Bay Seafoods
16400 Ventura Blvd., #332
Encino, California 91436

Nott, William A.

Sportfishing Association of California
555 East Ocean Blvd.
Long Beach, California 90802

Orme, Jesse M.	Fishermen's Marketing Assn. of Washington Inc. 4215 21st Street, W. Seattle, Washington 98199
Pavelek, Henry	Northwest Steelheaders 32566 Peoria Road Albany, Oregon 97321
Ray, James N.	Charter Boat Operator P.O. Box 3475 Coos Bay, Oregon 97420
Thomas, Jerry	Eureka Fisheries, Inc. P.O. Box 217 Fields Landing, California 95537

1/ No longer on panel, was not replaced.

Salmon Advisory Sub-Panel:

Hubbard, Richard L. Chairperson	Pacific Southwest Forest Experiment Station P.O. Box 245 1960 Addison Street Berkeley, California 94701
Allen, Clifford	Nez Perce Tribal Office P.O. Box 305 Lapwai, Idaho 83540
Anderson, Paul	Purse Seine Vessel Owners Assn. P.O. Box 70231 Seattle, Washington 98225
Christensen, Robert	Charter Boat Operator 1740 Marine Drive Bellingham, Washington 98225
Christenson, Don	Oregon Coast Charter Boat Assn. 2228 N.W. Nye Newport, Oregon 97365
Clark, Less	Gillnetter Chinook, Washington 98614
Collins, Charles S.	Recreational Resource Development P.O. Box 1003 Roseburg, Oregon 97470

Cotant, Jack	Troll Fisherman 1610 Water St. Ketchikan, Alaska 99901
Gay, Robert	Halibut Producers Cooperative 32-910 North Lake Samish Drive Bellingham, Washington 98225
George, Levi	Indian P.O. Box 563 Toppenish, Washington 98948
Gobin, Bernard	Tulalip Tribes 7227 27th Avenue N.E. Marysville, Washington 98270
Grader, W.F. "Zeke"	Pacific Coast Federation of Fishermen's Association, Inc. P.O. Box 1626 Sausalito, California 94965
Guth, Norman	Sport Fisherman P.O. Box 705 Salmon, Idaho 83467
Hudson, Bob	All-Coast Fishermen's Marketing Assn. P.O. Box 5382 Charleston, Oregon 97420
Kahle, Joseph H.	Consumer 500 Lowman Building 107 Cherry Street Seattle, Washington 98104
Lazio, Lawrence	Tom Lazio Fish Company Foot of "C" Street Eureka, California 95501
Manary, Edward P.	Washington State Commercial Passenger Fishing Vessel Association 217 San Mar Drive, N.E. Olympia, Washington 98506
McMinds, Guy	Quinault Tribal Office P.O. Box 1118 Taholah, Washington 98587
Peterson, Tom	Peterson Seafoods, Inc. P.O. Box 5470 Charleston, Oregon 97420

Smits, Ted A.

Association of Pacific Fisheries
1600 S. Jackson Street
Seattle, WA 98144

Thomas, Roger

Charter Boat Operator
P.O. Box 1273
San Jose, California 95108

Voss, Charles

Trout Unlimited
P.O. Box "Q"
Woodland, Washington 98674

Welsh, Ray E.

Salmon Unlimited
32801 Simpson Lane
Fort Bragg, California 95437

MEETINGS OF PACIFIC FISHERY MANAGEMENT COUNCIL

Date	Location	Public Participation	Subjects of Discussion	Authorization for Closed Portions of Meeting
12-13 January	San Diego, CA	Open	Anchovy Advisory Panel and Working Team; Ocean Salmon Management Plan; Fee Schedule; Interim Regulations for Council; Foreign Fishing Permits.	
17-18 March	Seattle, WA	Open	Review of GIFA's and Foreign Permit Applications; Ocean Salmon Management Plan; Anchovy Management Plan.	
2-3 May	Portland, OR	Open	Selection of Advisory Panels; 1977 Ocean Salmon Management Plan; 1978 Ocean Salmon Management Plan.	
13-14 June	Los Angeles, CA	Open	US-USSR Joint Hake Venture; 1978 Anchovy Management Plan; 1978 Ocean Salmon Management Plan; Groundfish Management Plan.	
25-26 July	Boise, ID	Open	Squid, Anchovy, Groundfish, Comprehensive Salmon Fishery Management Plans; 1978 Proposed Fee Schedule for Foreign Fishing.	* August 8
15-16 September	Portland, OR	Partially Closed	Election of Council Chairman; Coordination with North Pacific Council; INPFC Negotiations and Salmon Interception Talks; Salmon Fishery Management Plan; Anchovy Fishery Management Plan.	
13-14 October	San Francisco, CA	Partially Closed	Status of Foreign Fishing; 1978 Oregon, Washington, California Trawl PMP; 1978 Salmon Management Plan; 1978 Anchovy Management Plan.	* September 22
14-15 November	Los Angeles, CA	Partially Closed	Economic and Allied Data Needs for Fisheries Management; 1978 Anchovy Plan; 1978 Salmon Management Plan.	* October 21

MEETINGS OF PACIFIC FISHERY MANAGEMENT COUNCIL

Date	Location	Public Participation	Subjects of Discussion	Authorization for Closed Portions of Meeting
15-16 December	Seattle, WA	Partially Closed	Ocean Salmon Management Plan; Fishery Management Plan for Dungeness Crab.	* October 21

* Date Notice of Determination signed by the Assistant Secretary for Administration with the concurrence of the General Counsel.

HEARINGS OF PACIFIC FISHERY MANAGEMENT COUNCIL

Dates	Location	Subject of Hearing
February 19	Seattle, Washington	1977 Ocean Salmon Management Plan
February 19	Boise, Idaho	1977 Ocean Salmon Management Plan
February 20	Astoria, Oregon	1977 Ocean Salmon Management Plan
February 21	Charleston, Oregon	1977 Ocean Salmon Management Plan
February 24	Eureka, California	1977 Ocean Salmon Management Plan
February 25	San Francisco, California	1977 Ocean Salmon Management Plan
July 20	San Francisco, California	Joint Ventures
July 21	Portland, Oregon	Joint Ventures
July 22	Seattle, Washington	Joint Ventures
November 19	Seattle, Washington	1978 Ocean Salmon Management Plan
November 19	Monterey, California	1978 Ocean Salmon Management Plan
November 20	Astoria, Oregon	1978 Ocean Salmon Management Plan
November 21	Lewiston, Idaho	1978 Ocean Salmon Management Plan
November 21	Charleston, Oregon	1978 Ocean Salmon Management Plan
November 22	Eureka, California	1978 Ocean Salmon Management Plan

MEETINGS OF PACIFIC FISHERY MANAGEMENT COUNCIL SCIENTIFIC AND STATISTICAL COMMITTEE

Date	Location	Public Participation	Subjects of Discussions
January 11- 12	San Diego, CA	Open	Reviewed comments on Draft 2 of Salmon FMP. Discussed U.S. - Canada Salmon Fishery Reviewed Anchovy Management Plan outline.
March 16-17	Seattle, WA	Open	Reviewed Draft 3 of Salmon FMP.
May 2-3	Portland, OR	Open	Considered modifications to 77 Salmon FMP as recommended by Secretary of Commerce.
June 13-14	Los Angeles, CA	Open	Reviewed Groundfish Proposal. Reviewed 1st Draft of Anchovy Plan.
12 July 25-56	Boise, ID	Open	Commented on Makah Proposal. Recommended Squid Development Team. Discussed in detail on Anchovy FMP Draft. Formulated views on 1978 Salmon Plan.
August 18-19	Seattle, WA	Open	1978 Salmon Plan - Preliminary Draft. Discussed Canadian Troll Salmon Plan. Adopted recommendations to Council re Saury FMP.
September 14-15	Portland, OR	Open	Discussed amendments to Trawl PMP for Wash.-Ore.-Calif. Additions and changes for Anchovy Plan presented to S&S Committee. Background papers on salmon plan reviewed.
October 12-13	San Francisco, CA	Open	Anchovy FMP - reviewed recent additions. Data needs for fishery management discussed. Recommended Council approve salmon draft. Made recommendations for a Shrimp Team.

MEETINGS OF PACIFIC FISHERY MANAGEMENT COUNCIL SCIENTIFIC AND STATISTICAL COMMITTEE

Date	Location	Public Participation	Subjects of Discussion
November 14-15	Los Angeles, CA	Open	Reviewed changes in Anchovy Plan. Reviewed proposal for development of fishery plans for Crab, Pink Shrimp and Squid. Discussed adding escapement data to Salmon FMP.
December 14-15	Seattle, WA	Open	Reviewed additional information related to Salmon FMP. Recommendation to Pink Shrimp Plan rewritten. Brief report on Anchovy acoustical survey workshop presented to S&S Committee. Reviewed schemes for a Salmon Moratorium. Groundfish RFP introduced to Committee by Team Economist.

MEETINGS OF PACIFIC FISHERY MANAGEMENT COUNCIL ADVISORY PANEL (SALMON SUB-PANEL)

Date	Location	Public Participation	Subjects of Discussion
January 12-13	San Diego, Calif.	Open	1977 Ocean Salmon Management Plan
March 16-17	Seattle, Wash.	Open	1977 Ocean Salmon Management Plan
June 13-14	Los Angeles, Calif.	Open	1977 Ocean Salmon Management plan
September 15-16	Portland, Ore.	Open	1978 Ocean Salmon Plan
October 12-13	San Francisco, Calif.	Open	1978 Ocean Salmon Plan
14 November 13-14	Los Angeles, Calif.	Open	1978 Ocean Salmon Plan
December 15-16	Seattle, Wash.	Open	1978 Ocean Salmon Plan

MEETINGS OF PACIFIC FISHERY MANAGEMENT COUNCIL ADVISORY PANEL (ANCHOVY SUB-PANEL)

Date	Location	Public Participation	Subject of Discussion
January 11-12	San Diego, CA	Open	Anchovy Management Plan
March 8	Long Beach, CA	Open	Anchovy Management Plan
April 26	Long Beach, CA	Open	Anchovy Management Plan

MATERIAL SENT TO AND RECEIVED FROM SECRETARY OF COMMERCE

DATE	DESCRIPTION OF MATERIAL
01/12/77	Letter of request for designation of Council to develop ocean salmon management plan for stocks harvested off the coasts of Washington, Oregon, and California.
03/25/77	Transmitted to Secretary 1977 Salmon Management Plan and recommendations adopted by Council at March 18, 1977 meeting.
04/20/77	Received letter from Secretary approving 1977 Plan with recommendations.
05/20/77	Received memo from Secretary advising that Advisory Committee "red tape" should be minimized.
06/15/77	Sent letter to Secretary regarding Soviet application for processing hake (Sulak joint venture).
06/28/77	Sent letter to Secretary re Mexican/U.S. negotiations (central stocks of anchovy).
06/29/77	Sent letter to Secretary re Advisory Panel reorganization.
08/01/77	Received letter from Secretary responding to our letter of June 28 re U.S./Mexican negotiations (central anchovy stocks).
08/03/77	Sent letter to Secretary regarding action taken at July 25-56 Council meeting to consolidate Advisory Panels into one panel with subpanels dealing with individual species.

U.S. DEPARTMENT OF COMMERCE
1977 Report of Closed Meetings of the
Pacific Fishery Management Council
under Section 10(d)
of the Federal Advisory Committee Act

WHEN: 8-9:45 a.m.
September 16, 1977

WHERE: Capri/Del Rio Room
Cosmopolitan Motor Hotel
1030 N.E. Union Avenue
Portland, Oregon

REASON FOR CLOSED MEETING: Discussion of classified material relating to international negotiations. (Ref. Sec. F.01(1) of Federal Advisory Committee Act).

ATTENDANCE:

Council Members & Designees

James A. Crutchfield
John R. Donaldson
George J. Easley
Joseph C. Greenley
Donald R. Johnson
John A. Martinis
Herman J. McDevitt
John J. Royal
Gordon Sandison
Vernon J. Smith
Carl Price
John P. Harville
Charles H. Meacham
R. Kahler Martinson
Commander Robert Morhard

Council Staff

Lorry M. Nakatsu
Gerald L. Fisher
Jeanne C. Mandvill
Lawrence D. Six
Rodney I. McInnis
Margaret A. Wallace

Others

Donald E. Bevan
Harvey M. Hutchings
Tak Miyahara
Edward D. Evans

DOCUMENTS DISTRIBUTED: Compilation of nominees for squid advisory subpanel.

AGENDA ITEMS AND ACTIONS TAKEN BY COUNCIL:

1. Received briefing from Department of State on the renegotiation of International North Pacific Fisheries Commission and Canadian interception problems. Assigned Executive Director to attend meetings relating to both problems.
2. Discussed nominees for the squid advisory subpanel.
3. Discussed recommendations of the Scientific and Statistical Committee for saury team members.
4. Discussed cases of advisors who seldom attend advisory subpanel meetings or who have changed employment. Assigned Council staff responsibility of developing procedure for replacement of such advisors.

U.S. DEPARTMENT OF COMMERCE

1977 Report of Closed Meetings of the
Pacific Fishery Management Council

under Section 10(d)
of the Federal Advisory Committee Act

WHEN: 8-9:45 a.m.
October 13, 1977

WHERE: Burlingame Hyatt House
1333 Old Bayshore Highway
Burlingame, California

REASON FOR CLOSED MEETING: Discussion of classified material relating to international negotiations. (Ref. Sec. F.01(1) of Federal Advisory Committee Act).

ATTENDANCE:

Council Members & Designees

James A. Crutchfield
John R. Donaldson
George J. Easley
E. Charles Fullerton
Joseph C. Greenley
John P. Harville
Gilbert A. Hunter
Donald R. Johnson
Reva Lafavour
Herman J. McDevitt
John W. McKean
John A. Martinis
Kahler Martinson
Carl Price
John J. Royal
Gordon Sandison
Vernon J. Smith
Arne Soreng
Robert N. Thompson
J.E. Lasater
John L. Savage

Council Staff

Lorry M. Nakatsu
Gerald L. Fisher
Jeanne C. Mandvill
Lawrence D. Six
Rodney I. McInnis
Margaret A. Wallace

Others

Izadore Barrett
Pete Bergman
Donald E. Bevan
Svein Fougner
Stacy Gebhards
Bruce Rettig
Robert E. Loeffel
Tak Miyahara
Carl Mundt
Edward D. Evans
Harvey M. Hutchings

DOCUMENTS DISTRIBUTED.

1. Telegram from Department of State on "Allocations of Resources Available for Foreign Fishing Off U.S. Pacific Coast for 1978."
2. "US-Canada Intergovernmental Meeting on Proposed 1978 Ocean Salmon Regulations Off the Coasts of Washington, Oregon, and California," Seattle, Washington, September 28, 1977.
3. Revised Draft, September 22, 1977, "Principles for a US-Canada Fisheries Commission to be Established Pursuant to an Overall Maritime Boundary and Resource Agreement Between Canada and the United States."

4. Letter dated September 28, 1977, to John W. McKean, Council Chairman, from John D. Negroponte, Department of State re notice of intention to terminate the Convention for the Preservation of the Halibut Fishery of the North Pacific Ocean and Bering Sea.
5. Recommendation of the International Groundfish Committee with Respect to Protection of Pacific Ocean Perch Stocks of Vancouver and Columbia Areas, June 17, 1977.
6. Opening Statement by M.P. Shepard, Talks with Canada, Seattle, Washington, October 5, 1977.

AGENDA ITEMS AND ACTIONS TAKEN BY COUNCIL:

1. Consideration of nominees for economist on Pink Shrimp Plan Development Team. SSC recommended Wesley Silverthorne, Terminal Island, California. Action taken to appoint economist during open session of Council meeting.
2. Replacement of Dealer Representative on Groundfish Advisory Subpanel. Dealer Representative had never attended advisory meetings. Council discussed criteria for removal of advisors.
3. Status of Discussions with Canada. Council received briefing by Department of State on recent developments in the Canadian negotiations.
4. US-Canada-Japan Renegotiation of the Convention Establishing INPFC, Meeting scheduled October 24-28, 1977 in Anchorage. Council discussed problems related to INPFC and asked Executive Director to attend meeting.
5. Informal US-Canada Agreement on Pacific Ocean Perch. Council discussed problems outlined in position paper of International Groundfish Committee.
6. Convention for the Preservation of the Halibut Fishery of the North Pacific Ocean and Bering Sea. Council discussed species which may be candidates for coordinated or joint management and future access by one country to fish off the coast of the other.

U.S. DEPARTMENT OF COMMERCE

1977 Report of Closed Meetings of the
Pacific Fishery Management Council

under Section 10(d)
of the Federal Advisory Committee Act

WHEN: 8-9:45 a.m.
November 15, 1977

WHERE: Airport Marina Hotel
8601 Lincoln Boulevard
Los Angeles, California

REASON FOR CLOSED MEETING: Discussion of classified material relating to international negotiations. (Ref. Sec. F.01(1) of Federal Advisory Committee Act).

ATTENDANCE:

Council Members & Designees

James A. Crutchfield
George J. Easley
E. Charles Fullerton
Joseph C. Greenley
John P. Harville
Gilbert A. Hunter
Donald R. Johnson
Herman J. McDevitt
John W. McKean
John A. Martinis
Charles H. Meacham
John J. Royal
Gordon Sandison
John L. Savage
Vernon J. Smith
Captain Arne Soreng
Robert N. Thompson
Douglas Marshall
Gerald V. Howard
J.E. Lasater

Council Staff

Lorry M. Nakatsu
Jeanne C. Mandvill
Lawrence D. Six
Rodney I. McInnis
Margaret A. Wallace

Others

Izadore Barrett
Donald E. Bevan
Edward D. Evans
Svein Fougner
Bert Larkins
Robert E. Loeffel
Charles Radovich
Charles Woelke
Commander Bob Morhard
Harvey M. Hutchings

DOCUMENTS DISTRIBUTED:

1. List of nominees for Pink Shrimp Advisory Subpanel.
2. Joint Report of Ambassador Cadieux and Ambassador Cutler to the Governments of Canada and the United States: Negotiations on Maritime Boundaries and Related Resource Issues, October 20, 1977.

AGENDA ITEMS AND ACTIONS TAKEN BY COUNCIL:

Discussion on the status of negotiations with Canada. Council received briefing from Department of State.

U.S. DEPARTMENT OF COMMERCE
1977 Report of Closed Meetings of the
Pacific Fishery Management Council

under Section 10(d)
of the Federal Advisory Committee Act

WHEN: 8-9:45 a.m.
December 15, 1977

WHERE: Satellite Room
Hyatt Hotel
17001 Pacific Highway South
Seattle, Washington

ATTENDANCE:

Council Members & Designees

Raymond Arnaudo
James A. Crutchfield
George J. Easley
E. Charles Fullerton
Joseph C. Greenley
John P. Harville
Gilbert A. Hunter
Donald R. Johnson
Herman J. McDevitt
John W. McKean
John A. Martinis
Kahler Martinson
Charles H. Meacham
John J. Royal
Gordon Sandison
Vernon J. Smith
Captain Arne Soreng
Robert N. Thompson
J.E. Lasater
Robert E. Kaneen
John L. Savage

Council Staff

Lorry M. Nakatsu
Gerald L. Fisher
Jeanne C. Mandvill
Rodney I. McInnis
Lawrence D. Six

Others

Kirk Beiningen
Edward D. Evans
Richard Whitney
Tak Miyahara
Harvey M. Hutchings
Donald E. Bevan
Jack Gehringer
David Orman
Donald L. McKernan
Commander Bob Morhard
Bert Larkin
Alec MacCall
Svein Fougner
Izadore Barrett
Charles Woelke
Bruce Rettig
Robert E. Loeffel
Ed Ueber

DOCUMENTS DISTRIBUTED:

1. Letter dated November 23, 1977, to Professor D. McKernan, University of Washington, from I. Todd, Offshore Commercial Fisheries Branch, GOC, containing suggestions which might form a basis for regulations to be applied to Canadian salmon troll fishermen in waters off the coast of the US during 1978.
2. Telegram dated December 5, 1977, to Lorry M. Nakatsu, Pacific Council, from Brian S. Hallman, Department of State, listing the allocations determined December 1st for foreign fishing in 1978.
3. Information related to US-Canadian Maritime Negotiations, Vancouver, B.C., December 1977.

AGENDA ITEMS AND ACTIONS TAKEN BY THE COUNCIL:

1. Received briefing from Department of State on the "Other-Than-Salmon" talks with Canada.
2. Received briefing from Ambassador Donald L. McKernan regarding salmon interception talks with Canada.

Pacific Fishery Management Council
 Cost of Operations
 Fiscal year ending September 30, 1977
 (\$'s in thousands)

Item	Obligations		Total
	Paid by NMFS	Paid by Council	
Direct Labor	\$ 20.1	\$ 98.2	\$118.3
Benefits	1.9	3.9	5.8
Travel	31.1	51.7	82.8
Contracts-Operations	9.2	14.7	23.9
State Administrative Support		48.0	48.0
Programmatic		224.0	224.0
All other	<u>1.7</u>	<u>52.8</u>	<u>54.5</u>
TOTAL COSTS:	<u>\$ 64.0</u>	<u>\$493.3</u>	<u>\$557.3</u>

No staff support was donated or provided without payment of reimbursement.

NORTH PACIFIC COUNCIL

APPENDIX VII

ANNUAL REPORT
1977
NORTH PACIFIC FISHERY MANAGEMENT COUNCIL

The North Pacific Council held its first organizational meeting in October, 1976 in Juneau, Alaska. At that time they settled on Anchorage, Alaska as the site of their permanent headquarters and directed the interim staff to locate quarters in that city. The Council's permanent headquarters opened on January 17, 1977, in Suite 32, Post Office Mall Building, 333 W. Fourth Avenue, Anchorage, Alaska.

Starting with the appointment of an Executive Director and the confirmation of a permanent Executive Secretary at their January, 1977 meeting the Council staff has grown to seven persons with the hire of a technical writer in December, 1977.

Working with fishery management plan development teams (PDT) composed of staff members from the Alaska Department of Fish and Game, National Marine Fisheries Service, University of Washington and University of Alaska, the Council developed and approved three fishery management plans in calendar 1977. The first two "A Fishery Management Plan for the Gulf of Alaska Groundfish Fishery During 1978" and "Fishery Management Plan for the Tanner Crab off Alaska," were received by the Secretary of Commerce as the Council's recommendations on October 16, 1977. The third, "A Fishery Management Plan for the Commercial Troll Fisheries off Alaska" was received by the Secretary as a Council recommendation on December 22, 1977. None of these plans had completed Secretarial review by December 31st.

Environmental impact statements were developed with the three management plans by the plan development team or Council staff members. The public hearing process for the management plans included the public hearings necessary for the DEIS's.

In addition to the three management plans, the Council developed two working papers during 1977, one on the Pacific halibut fishery and the second on the high seas salmon fishery by Japan. A list of items sent and received from the Secretary of Commerce and the North Pacific Fishery Management Council is included in this report as Section V.

Plan development teams started work on fishery management plans for the clam fishery of the eastern Bering Sea and King crab off Alaska during the latter half of 1977. These plans are not expected to be forwarded to the Secretary as Council recommendations before September, 1978.

Research funding proposals have been developed at the direction of the Council for research projects supporting management plan development. In addition the Council has worked closely with National Marine Fisheries Service, the Alaska Department of Fish and Game and the University of Alaska Sea Grant Program to coordinate research projects by those agencies with ongoing plan development.

The North Pacific Council met nine times in 1977, as did its Scientific and Statistical Committee and Advisory Panel. They held 19 public hearings, nine of them in conjunction with Council meetings.

They received an estimated 31 man years of uncompensated support from various federal, state and private entities. (Section VIII)

I. Council Members:

Elmer Rasmuson served as Chairman and Harold Lokken served as Vice-Chairman from October 6, 1976 until October 5, 1977. At the September, 1977 meeting Mr. Rasmuson resigned (effective October 6, 1978) and Harold Lokken was elected Chairman with Clement Tillion as Vice-Chairman. Their terms expire in October, 1978.

<u>Voting Members</u>	<u>Affiliation</u>
Harold E. Lokken, Chairman C-3 Bldg., Room 250 Fisherman's Terminal Seattle, Washington 98119	Retired
Clement Tillion, Vice-Chairman Pouch V Juneau, Alaska 99801	State Senator commercial fisherman
Douglas Eaton Box 2871 Kodiak, Alaska	commercial fisherman
Gordon Jensen Box 264 Petersburg, AK 99833 (term began September 11, 1977)	commercial fisherman
Henry F. Eaton Kodiak, Alaska 99615 (Term expired September 10, 1977)	Koniag Native Corporation
Donald L. McKernan Institute of Marine Science HA- 35 Seattle, Washington 98105	University of Washington
Charles Meacham Pouch A, Capitol Building Juneau, Alaska 99801	Office of the Governor of the State of Alaska
Elmer Rasmuson P. O. Box 600 Anchorage, Alaska 99501	Retired/Banker

James W. Brooks
Support Building
Juneau, Alaska 99801
Replaced by
Commissioner Ronald Skoog
on July 1, 1977
Support Building
Juneau, Alaska 99801
(Alternate for both was Ed Huizer, same address)

Commissioner
Alaska Department of Fish
& Game
Alaska Department of Fish
& Game

John R. Donaldson
P. O. Box 3502
Portland, Oregon 97208
(Alternate is Robert Mace
1400 S.W. 5th Avenue
Portland, Oregon 97201)

Director, Oregon Department
Fish and Wildlife

Donald F. Moos
replaced by Frank Haw
April, May and June of 1977
replaced by Gordon Sandison (August 1977)
General Administration Building
Room 115
Olympia, Washington 98501
(Alternate is Henry Wendler, same address).

Director
Washington Department of Fisheries

Harry L. Rietze
P. O. Box 1668
Juneau, Alaska 99802
(Alternate is Robert McVey, same address)

Regional Director
Alaska Region
National Marine Fisheries Service

Non-Voting Members

John P. Harville
528 S.W. Mill Street
Portland, Oregon 97201
(Alternate is Richard Goldsmith, same address)

Director
Pacific Marine Fisheries Commission

Gordon Watson
813 D. Street
Anchorage, Alaska 99501
(Alternate Jan Riffe, replaced
by Donald Hale on May, 1977, both at
same address.)

Area Director
U.S. Fish & Wildlife Service

Rear Admiral J. B. Hayes
17th District
P. O. Box 3-5000
Juneau, Alaska 99802
(Alternate Cmdr. Ralph Giffin, same address.)

United States Coast Guard

Carl Price
Office of Fisheries Affairs,
Bureau of Oceans and International
Environmental and Scientific Affairs
Washington, D.C. 20520

United States Department of State

II. The Council headquarters opened January 17, 1977, at 333 W. 4th Avenue, Post Office Mall Building, P. O. Box 3136 DT, Anchorage, Alaska 99510.

Staff Members

<u>Name</u>	<u>Title</u>
Jim H. Branson Anchorage, Alaska	Executive Director
Mark I. Hutton Anchorage, Alaska	Assistant Executive Director
Judy Willoughby Anchorage, Alaska	Administrative Officer
Florence Mynarski Anchorage, Alaska	Executive Secretary
H. M. Hershberger Anchorage, Alaska	Staff Assistant/Writer
Janet Murray Anchorage, Alaska	Clerk Typist
Goldie I. Nelson Anchorage, Alaska	Clerk Typist

III.

A. Scientific and Statistical Committee:

<u>Committee Members</u>	<u>Affiliation</u>
Dayton L. Alverson Northwest and Alaska Fisheries Center 1725 Montlake Blvd, East Seattle, Washington 98112	Director Northwest and Alaska Fisheries Center National Marine Fisheries Service
Donald Bevan Fisheries & Marine Studies University of Washington Seattle, Washington 98105	Acting Dean, School of Fisheries
Don W. Collinsworth Subport Building Juneau, Alaska 99801 (Started April, 1977)	Alaska Department of Fish and Game
Robert Loeffel 1400 SW 5th Avenue Portland, Oregon 97201 (Resigned February, 1977)	Oregon Dept. Fish & Wildlife
Edward L. Miles University of Washington HA-35 Seattle, Washington 98105	University of Washington
Steven Pennoyer Subport Building Juneau, Alaska 99801	Alaska Department of Fish and Game
Jack Robinson 1400 SW 5th Avenue Portland, Oregon 97201 (Started March, 1977)	Oregon Department of Fish and Wildlife
George Rogers 1790 Evergreen Avenue Juneau, Alaska 99801	University of Alaska

Donald H. Rosenberg
AK Sea Grant Program
Fairbanks, Alaska 99701

University of Alaska

Carl Rosier
Subport Building
Juneau, Alaska 99801

Alaska Department of Fish and Game

Charles Woelke
Rm. 115, Gen. Administration Bldg.
Olympia, Washington 98502

Washington Department of Fisheries

Bernard H. Skud
(Resigned February 22, 1977)

IPHC Seattle, WA

B. Advisory Panel Members:

Panel Members

Affiliation

Keith Specking, Chairman
Pouch A
Juneau, Alaska 99802

Assistant to the Governor
State of Alaska,
Guide

Robert Alverson
Fisherman's Trmnl., Building C-3
Rm 232
Seattle, Washington 98119

Executive Secretary
Fishing Vessel Owners' Association

James E. Beaton
415 Rawn Way
Juneau, Alaska 99801

commercial fisherman
member Alaska Board of Fisheries

Oral L. Burch
Box 2203
Kodiak, Alaska 99615

commercial fisherman

A. W. Boddy
1700 Glacier Avenue
Juneau, Alaska 99801

Retired

Jack B. Cotant
1610 Water Street
Ketchikan, Alaska 99901

Teacher
commercial fisherman

Truman E. Emberg
Box 213
Dillingham, Alaska 99576

Western Alaska Cooperative Marketing
Assn, commercial fisherman

Paul Guy
C/o Nunam Kitlutsisti
Bethel, Alaska 99559

subsistence fisherman
Council member: Village of Napaskiak

Sidney C. Huntington
P. O. Box 49
Galena, Alaska 99741

Huntington Ventures
commercial fisherman

Jon L. Jacobson
Ocean Resources Law Program
Eugene, Oregon 97403
(Appointed September, 1977)

University of Oregon

Sigfryed Jaeger
Bldg. C-3, Room 133
Seattle, Washington 98119

North Pacific Fishing Vessel Owners
Association

Charles L. Jensen
P. O. Box 326
Kodiak, Alaska 99615

Pacific Pearl Seafoods

Knute Johnson
P. O. Box 414
Cordova, Alaska 99574

commercial fisherman

Joseph Kurtz
P. O. Box 124
Seldovia, Alaska 99663

commercial fisherman

Richard Lauber
120 W. First Street
Juneau, Alaska 99801

Association of Pacific Fisheries

Raymond P. Lewis
4920 122nd Avenue, S.E.
Bellevue, WA 98009

Alaska Packers Association
Del Monte Corp.

Robert Moss
P. O. Box 1206
Homer, Alaska 99603

commerical fisherman

Daniel J. O'Hara
P. O. Box 148
Naknek, Alaska 99633

commercial fisherman

Kenneth O. Olsen
2505 First Avenue, Room 3
Seattle, Washington 98121

Alan A. Otness
P. O. Box 1147
Petersburg, Alaska 99833

Don Rawlinson
1220 Dexter Horton Bldg.
Seattle, Washington 98104
(Appointed September, 1977)

Robert Starck
P. O. Box 206
Unalaska, Alaska 99685

Nick Szabo
Box 1633
Kodiak, Alaska 99615

Carlene Welfelt
P. O. Box 1244
Anchorage, Alaska 99510
(Appointed June 18, 1977)

Harry Wilde, Sr.
P. O. Box 156
Mountain Village, Alaska 99632

Judith Ayres
Washington, D.C.
(Resigned April 8, 1977)

Jay Gage
1220 Dexter Horton Bldg.
Seattle, Washington 98104
(Resigned August 1, 1977)

William Burke
Seattle, Washington
(Resigned August 5, 1977)

Alaska Fishermen's Union

Petersburg Fisheries, Inc.

Peter Pan Seafoods

commercial fisherman

commercial fisherman
Alaska board of Fisheries

Department of Interior

commercial fisherman
Nunam Kitlutsisti

U.S. Park Service

Peter Pan Seafoods

University of Washington

IV. MEETINGS AND HEARINGS

A. Third Plenary Session, January 26-28, 1977, Anchorage, Alaska, Council, Advisory Panel and Scientific and Statistical Committee. Open meetings.

Subject of Discussion:

Appointed Executive Director.

Approved Statement of Organization, Practices and Procedures for Council.

Reviewed permit applications.

Accepted grant for 132.3K for first six months of FY 77.

Foreign ownership of U.S. fishing vessels.

Assigned development teams for Tanner Crab, Bering Sea Trawl, Gulf of Alaska Trawl Fishery management plans.

Status report of 4 PMP's; King & Tanner Crab, Sablefish, Gulf of Alaska Trawl and Trawl and Herring Gillnet Fishery.

Document identification control, assignment of planning team members and recommendation of working relationships between interregional planning group.

Advisory Panel reports on GIFA's.

B. Fourth Plenary Session, February 17-18, 1977, Anchorage, Alaska, Council, SSC and AP. One and one-half hour closed session February 17, rest of meeting open.

Subjects of Discussion:

SSC report on management plan team progress with Trawl Fishery in Gulf of Alaska, Trawl Fishery in the Bering Sea and Aleutian Islands, King and Tanner Crab and Ocean Salmon planning team.

GIFA's and Council participation in foreign negotiations.

PMP's reviewed by NMFS.

Initiate short-term Tanner Crab Market Study.

Initiate study of possible size limits for finfish and shellfish.

Renegotiations of INPFC and IPHC.

Adopt outline for management plan development and format.

Reviewed foreign fishing permit applications.

Restoring \$3 million to NMFS budget for extended jurisdiction.

C. Fifth Plenary Session, March 21-22, 1977, Anchorage, Alaska, Council, AP and SSC. One and one-half hour closed session on March 21, rest of meeting open.

Subjects of Discussion:

Budget and communiques.

Permits and allocations for nations fishing off Alaska.

Extended jurisdiction activities and fishing since March 1.

Appoint management plan drafting team for high seas salmon and troll salmon management plans. Progress of four other management plans. Ongoing Tanner crab study.

Reviewed and made recommendations on foreign permit applications.

Considered limited entry for troll salmon plan.

D. Sixth Plenary Session, April 27-28, 1977, Anchorage, Alaska, Council, SSC and AP. One and one-half hour closed session April 27, rest of meeting open.

Subjects of Discussion:

Reviewed 13 foreign permit applications. Approved permits for 7 vessels. Disapproved 6 Korean vessels requesting joint ventures with U.S. fishermen in Gulf of Alaska..

Japanese Tanner crab 'independent boat' fishing.

Bering Sea Clam Planning Team authorized.

Council regular newsletter approved.

Recommended the R/V OREGON be retained by NOAA.

Recommended NPFMC member as member of MAFAC.

Heard reports on:

Discharge of Organic Fish Waste
Tanner Crab Processing Capacity
Foreign Ownership of U.S. Fishing Vessels
Status of Tanner Crab in Bering Sea
U.S. Coast Guard Enforcement Activity
Bering Sea and Gulf of Alaska Trawl Plans
Tanner Crab Plan

E. Seventh Plenary Session, May 26-27, Anchorage, Alaska, Council SSC and AP. One and one-half hour closed session on May 26, rest of meeting open.

Subjects of Discussion:

Council procurement standards.

Plan development and research contracts with the State of Alaska

Foreign permit applications.

Reassessment of total allowable level of foreign fishing for herring in Bering Sea.

Funding and public relations.

Definition of transboundary stocks.

Received preliminary drafts of 'Trawl Fishery for Gulf of Alaska and Tanner crab management plans.'

Permits issued to foreign fishing vessels.

Federal marine statutes affecting joint ventures and analysis of legal questions on Korean contract regarding pollock.

Japanese tanner crab vessels in independent fishery.

F. Eighth Plenary Session, June 23-24, 1977, Anchorage, Alaska, Council, SSC and AP. One and one-half hour closed session on June 23, rest of meeting open.

Subjects of Discussion:

Groundfish in Gulf of Alaska and Tanner Crab

Set places and dates of public hearings for management plans.

Reviewed research projects.

1977 harvest of Tanner crab and herring in the Bering Sea.

Foreign permit applications from France, Japan and Poland

Coast Guard Patrols

Draft Foreign Fee Schedules

Management Plan schedule (from NMFS)

Renegotiation of INPFC.

Joint ventures, KMIDC pollock venture, herring fishery and its effect on native Alaskans, and impact of INPFC negotiations on Alaska natives.

G. Ninth Plenary Session, August 25-26, 1977, Kodiak, Alaska, Council, SSC and AP. All meetings open to the public.

Subjects of Discussion:

Council approved FY 78 budget of \$1.4 million.

Bering Sea herring fishery

U.S./Canadian salmon negotiations

Experimental clam fishery in Bering Sea

Tanner crab management plan (C. bairdi stocks reserved for U.S.)

Coast Guard Surveillance

Halibut working group

Status of Blackcod

Interim regulations

Foreign fishing permit applications.

Approved research contracts with University of Washington for \$44,500 and with the Alaska Department of Fish and Game for \$100,000 and \$197,600.

Management plan for salmon troll fisheries off Alaska (first draft).

Base for foreign fee schedules.

H. Tenth Plenary Session, September 22, 23 and 24, 1977, Anchorage, Alaska, Council, with SSC and AP September 21 thru September 24, 1977. One and one-half hour closed session September 22, rest of meeting open.

Subjects of Discussion:

Approved the Tanner Crab Management Plan for the fishery off Alaska to be sent forward to the Secretary.

Approved the Gulf of Alaska Groundfish Fishery Management Plan to be sent forward to the Secretary.

Approved the halibut working group report as an official Council document.

The Council formally received the Draft Fishery Management Plan for the Commercial Troll Fisheries off the Coast of Alaska and ordered it be forwarded for public comment and review.

Clam fishing in the Bering Sea.

Appointments of new AP members Don Rawlinson and John Jacobson.

Harold Lokken (Seattle) was elected Chairman for the coming year effective October 6, replacing Chairman Elmer Rasmuson. Clem Tillion (Alaska) was elected vice-chairman.

I. Eleventh Plenary Session, December 1-2, Anchorage, Alaska, Council, SSC and AP. One and one-half hour closed session December 1, rest of meeting open.

Subjects of Discussion:

Tanner crab plan for the Bering Sea.

Regulations for the Tanner Crab FMP, approved and forwarded to the Secretary of Commerce.

Fishery Management Plan for the Commercial Troll Fisheries off the Coast of Alaska, approved and sent to the Secretary as their recommendation.

Research contracts for continuing a tagging program for salmon and work toward gathering of economic information for the troll fishery.

Sablefish population in the Gulf of Alaska.

Longline Fishery for Pacific Cod.

Test Fishery conducted in the Port Moller-Ugashik Bay area for commercial clam production.

Foreign permit applications.

The possibility of limited entry in all future management plans.

PUBLIC HEARINGS

Besides the two rounds of public hearings to gather direct input for three management plans, the North Pacific Council has routinely scheduled a public hearing for the first day of each Council meeting starting at 3:30 in the afternoon and running until all public testimony has been taken. These public hearings are advertised in the Federal Register and are included as part of the release to news media in the Council area.

Public hearings held as regular portions of the regular Council meeting were as follows:

January 26, 1977, Anchorage, Alaska
February 17, 1977, Anchorage, Alaska
March 21, 1977, Anchorage, Alaska

April 27, 1977, Anchorage, Alaska
May 26, 1977, Anchorage, Alaska
June 23, 1977, Anchorage, Alaska
August 26, 1977, Kodiak, Alaska
September 22 1977, Anchorage, Alaska
December 1, 1977, Anchorage, Alaska.

Public hearings were held on the DEIS/DFMP for Tanner Crab off Alaska and the Gulf of Alaska Groundfish Fishery and, in conjunction with NMFS, joint ventures at the following times and locations:

August 3, 1977	Petersburg, Alaska
August 5, 1977	Seattle, Washington
August 22, 1977	Anchorage, Alaska
August 23, 1977	Sand Point, Alaska
August 24, 1977	Kodiak, Alaska

Approximately 220 people attended and/or testified at those meetings.

Public hearings were held on the DFMP/DEIS on the Commercial Troll Salmon Fisheries off the Coast of Alaska at the following times and locations:

November 14, 1977	Juneau, Alaska
November 15, 1977	Ketchikan, Alaska
November 16, 1977	Petersburg, alaska
November 17, 1977	Sitka, Alaska
November 18, 1977	Pelican, Alaska

A total of 102 persons testified at these hearings.

TO	DATE	FROM	SUBJECT
E. Rasmussen	1 770104	E. Richardson	Interim regulations extension 2/1/77
J. Branson	112 770111	R. Schoning	Funding of NPFHC contracts and requesting status of ADF&G computer cont.
White	2 770128	E. Rasmussen	Administration of FCHA by NOAA/NHFS
R. Schoning	3 770129	E. Rasmussen	Changes to interim regs
R. Schoning	4 770202	J. Branson	Permit reviews
R. White	40 770202	J. Branson	Annual report
R. Schoning	5 770203	J. Branson	SOPPS
R. Schoning	41 770214	E. Rasmussen	Support of salmon wire-tagging contract
R. Schoning	42 770215	J. Branson	Advisory Panel Charter Changes
R. Schaefer	43 770222	J. Branson	GLFA problems
R. Schoning	44 770222	J. Branson	Management Plan Outline
E. Rasmussen	6 770303	Juanita Kreps	Council participation in negotiations of foreign fishery
R. Schoning	45 770323	E. Rasmussen	Support for wire-tagging contract
J. Branson	118 770404	R. Ayres	Council Suggestions on amendments to FCHA
Goodwin	46 770406	J. Branson	Request for funding R/V OREGON and NOAA budget
J. Kreps	7 770418	E. Rasmussen	Commendation to NHFS and USCG for support of FCHA.
E. Rasmussen	110 770425	D. Wallace	Councils and transboundary stocks
J. Kreps	9 770502	E. Rasmussen	Permit review of Korean vessels, approved seven, disapproved six
R. Schoning	47 770506	J. Branson	Foreign permit recommendations
R. Ayres	49 770509	J. Branson	Amendments to FCHA
D. Wallace	50 770509	J. Branson	Transboundary stocks
J. Kreps	8 770510	J. Branson	Retention of R/V OREGON
White	51 770510	J. Branson	Council interrelationships with NAFAC
R. Schoning	52 770510	J. Branson	NHFS monitoring Japanese crab fleet in Triangle Area
E. Rasmussen	10 770513	D. Wallace	U.S./Canadian Interim Agreement for 1977, latest situation.
R. Schoning	48 770514	J. Branson	Foreign permit comments
Chairman, RFHC	115 770520	S. Kreps	Minimizing Advisory Committee Red Tape
Reg. FHC	114 770524	D. Budowsky	Kreps memo on minimizing Committee Red Tape
J. Branson	117 770526	R. Ayres	Transmits Council view on amendments to FCHA
Exec. Dir., RFHC	120 770527	W. Nelholm	Executive Directors' Meeting
Chairman, RFHC	124 770527	R. Schoning	Chart of sequence for management plans
E. Rasmussen	11 770531	R. Schoning	Proposed sale to south Korean processing vessels of U.S. caught pollock
NPFHC	22 770600	R. Schoning	Preliminary estimates of optimum yield, U.S. capacity and surpluses.
J. Kreps	12 770601	J. Branson	Asking for cancellation of unfilled foreign allocations and their recommendations.
R. Schoning	15 770601	J. Branson	Council motion on herring in Bering Sea.
J. Kreps	16 770601	I. Branson	Foreign permit application comments
R. Schoning	53 770601	J. Branson	Council discussion of Wallace' 4/25/77 letter on transboundary stocks.
D. Wallace	14 770603	R. Schoning	Regarding retirement of OREGON
J. Branson	17 770603	J. Branson	Draft position of transboundary stocks
D. Wallace	54 770603	J. Branson	

ID	DATE	TO	FROM	SUBJECT
129	770610	Exec. Directors	W. Neibohm	Reports in Response to DOC Annual Review of Advisory Committees
55	770616	R. Schoning	J. Branson	State funding by Councils
21	770617	J. Branson	R. Schoning	Council comments on preliminary estimates of OY, U.S. capacity
56	770617	R. Schoning	J. Branson	R/V OREGON
57	770617	R. Schoning	J. Branson	Time schedule for management plans
13	770627	J. Kreps	J. Branson	Rescinding cancellation request of herring allocation.
18	770627	J. Kreps	J. Branson	Council recommendation for reduction of foreign allocation of herring
58	770627	R. Schoning	J. Branson	Foreign permit application comments
59	770627	R. Schoning	J. Branson	Proposed fee schedule
60	770627	R. Schoning	J. Branson	Recommend funding support for NPFC
61	770627	J. Kreps	J. Branson	herring
19	770628	R. Schoning	J. Branson	Council approval of two management plans.
20	770628	R. Schoning	J. Branson	Council action on "joint ventures" plans for public hearing on subject.
62	770628	R. Schoning	J. Branson	Schedule of public hearings for Tanner crab and Gulf of Alaska FHP's
63	770629	R. Schoning	J. Branson	Council policy on foreign permits
111	770629	J. Branson	R. Schoning	Thanks for our letter to 6/17/77 to Kreps regarding Bering Sea herring OY
64	770630	R. Schoning	J. Branson	Comments to Schoning's letter of OY, U.S. capacity and surpluses
26	770701	NPFC	R. Schoning	Council views on proposed funding policies and procedures.
65	770701	R. Schoning	J. Branson	FR info for DEIS-FHP and NPFS's response to NPFC letters for TC & GOF Groundfish
23	770703	J. Branson	R. Schoning	Application permits and public hearing notices for NPFC letters of 6/27 and 29.
66	770705	R. Schoning	J. Branson	Second Draft of DEIS of Groundfish plan for GOA
67	770705	R. Schoning	J. Branson	Second draft of DEIS of Tanner crab plan
68	770707	Leach	J. Branson	Research Grant Findings - 77
28	770711	J. Branson	D. Wallace	NPFS response to our letters on NPFC interrelationships with MAFAC.
69	770711	R. Schoning	M. Hutton	Draft EIS/FHP for Tanner crab
121	770712	Exec. Dirs., NPFC	W. Neibohm	Executive Directors' Meeting
125	770713	J. Branson	R. Schoning	Thanks for J. Branson 6/17/77 letter on change of sequence for FHP's
21	770715	J. Branson	R. Schoning	OY for Bering Sea Herring in 1977.
25	770719	J. Branson	R. Schoning	Proposed fish prices for fee schedule for foreign fishing 1978.
70	770727	R. Schoning	J. Branson	Council views on funding policies
24	770804	Fishery Councils	R. Schoning	Status of applications/permits issued.
128	770816	Exec. Directors	W. Neibohm	Advisory Committee
119	770825	Exec. Dirs., NPFC	W. Neibohm	Model Charter - Advisory Panels
127	770825	Exec. Directors	W. Neibohm	Model Charter - Advisory Panels
71	770830	R. Schoning	J. Branson	Foreign permit application review
72	770830	R. Schoning	J. Branson	Council views on funding policies and procedures
73	770830	R. Schoning	J. Branson	Recommendations for Part VI of Interim Regulations
29	770831	R. Schoning	J. Branson	Regarding optimum yield.
74	770831	R. Schoning	J. Branson	Changes to FHP and OY for Bering Sea herring, SBL, GOA and Res. Alloc.
75	770831	R. Schoning	J. Branson	fee schedule proposals

ID	DATE	TO	FROM	SUBJECT
113	770901	D. Sortland	J. Branson	Transmits pending contract with ADESG per phone call same day
76	770902	R. Schoning	J. Branson	Economic impact statements
77	770902	R. Schoning	J. Branson	Construction of St. Paul Harbor
116	770902	Exec. Dir., RENC	R. Schoning	Status of suggested amendments to FCHA
78	770906	Negroponte	J. Branson	Draft of FHP for High Seas Salmon Fishing
79	770907	R. Schoning	J. Branson	1st draft of DEIS/FHP for Commercial Troll Salmon mid events schedule
80	770908	R. Schoning	J. Branson	Summary of above
123	770922	J. Branson	R. Schoning	Thanks for 8/31/77 letters transmitting NPHC views on PHP plans for 78
81	770927	R. Schoning	J. Branson	NPHC FHP/DEIS decisions on GOA Groundfish, Tanner Crab and Troll Sa.
30	770928	J. Branson	R.A. Frank	Request for Council to review and comment on draft report.
82	770930	R. Schoning	J. Branson	Funding of information systems contract
35	771004	J. Branson	R. Schoning	Fee schedule for foreign fishing in 1978.
83	771004	R. Schoning	J. Branson	1978 Allocations recommendations in Bering Sea
84	771004	R. Schoning	J. Branson	Council joint venture decision
131	771004	H. Pallozzi	J. Branson	Transmitting NPHC comments on amending PHP's
86	771011	Suead	J. Branson	Foreign permit application recommendation
109	771011	J. Branson	R. Schaefer	Acknowledging our letter transmitting 15 copies of troll salmon plan
87	771013	R. Schoning	J. Branson	FHP/EIS GOA Groundfish Plan shipment
33	771014	R. Schoning	J. Branson	Harbor on St. Paul Island, AK.
89	771017	R. Schoning	J. Branson	FHP/EIS Tanner Crab Plan shipment
130	771017	J. Branson	H. Pallozzi	Thanks for transmitting NPHC's comments on amending PHP's
36	771020	R. Schoning	J. Branson	Proposed standard format for FHP's as published in ER 7/18/77.
88	771020	R. Schoning	J. Branson	SSC review of standard format of FHP
90	771020	Schaefer	J. Branson	EIS and events schedule of troll salmon plan
91	771025	Frank	J. Branson	Economic and allied data
31	771027	R. Schoning	J. Branson	Error in Groundfish Fishery Plan in Sec. 8.3.3.3.
108	771027	R. Schoning	J. Branson	Error in Tanner Crab Plan OY for 78
32	771103	J. Kreps	H. E. Lokken	Tanner Crab Plan -- new material received.
107	771112	Suead	J. Branson	Korean Foreign Permit Comments
126	771116	Chaitman, RENC	R. Schoning	Model Charter - Advisory Panels
92	771122	Suead	J. Branson	Japanese and Polish permit applications
93	771125	Schoning/Allen	J. Branson	Japanese permit applications
94	771125	Schoning/Allen	J. Branson	Mexico permit applications
95	771125	Schoning/Allen	J. Branson	Polish permit applications
96	771207	R. Schoning	J. Branson	FHP/EIS changes for Tanner crab
97	771209	Frank	J. Branson	Economic and allied data
98	771209	R. Schoning	J. Branson	Funding of Marine Fisheries Commission
99	771212	R. Schoning	J. Branson	Errata package for FHP/EIS's Gulf of Alaska Groundfish
37	771215	RENC	D. Wallace	Status of application/permits issued - 1978.
100	771216	R. Schoning	J. Branson	Foreign permit applications

ID	DATE	TO	FROM	SUBJECT
101	7/12/16	R. Schonung	J. Branson	Foreign permit applications
38	7/12/19	J. Branson	D. Wallace	NPFC recommendation on Republic of Korea and Taiwanese appli. for 78 permits.
102	7/12/19	R. Schonung	J. Branson	Regulations for FHP/Tanner Crab and GDA Groundfish
103	7/12/19	J. Kreps	J. Branson	FHP/EIS Commercial troll fisheries off Alaska
104	7/12/20	R. Schonung	J. Branson	Foreign permit applications
36	7/12/23	H. Lokken	D. Wallace	Delay in Secretarial response to groundfish management plan.
105	7/12/29	R. Schonung	J. Branson	Errata package for FHP Commercial Troll Fisheries off Coast of AK
39	7/12/30	R. Schonung	J. Branson	Permit Applications for SUIAK and TIKIVIN.
106	7/12/30	R. Schonung	J. Branson	Foreign permit applications

VI. CLOSED SESSION SUMMARY

The North Pacific Fishery Management Council held ~~five~~ closed meetings in 1977. Each meeting was an hour to one and one-half hours long and was attended by Council members, members of the Scientific and Statistical Committee, Advisory Panel and Staff members holding proper security clearances. Each closed meeting was authorized by the Assistant Secretary for Administration, pursuant to Section 10(d) of the Federal Advisory Committee Act (P.L. 92-463). Notice of the closed meeting was advertised in the Federal Register as required by law.

Closed meetings were held at the following times and places.

April 27, 1977, Anchorage, Alaska
May 26, 1977, Anchorage, Alaska
June 23, 1977, Anchorage, Alaska
September 22, 1977, Anchorage, Alaska
December 1, 1977, Anchorage, Alaska

All of the closed meetings were concerned with matters within the purview of 5 U.S.C., 552 b (c) (1), that is information which is properly classified pursuant to Executive Order 11652. Subjects discussed were the progress and development of ongoing negotiations of fishery matters with Canada and Japan and other foreign nations, the development of Council positions, and direction to Council members who compose part of the negotiating teams for ongoing talks.

VII. FUNDING

The North Pacific Fishery Management Council is funded 100 percent by U.S. Department of Commerce/NOAA. During FY 1977 funding was received in two forms by the North Pacific Council. First, by direct payment by NMFS/NOAA of Council expenses (pipeline) and second by grant (#04-7-158-44026). Expenditures for FY 1977 were as follows:

Direct Payment by NMFS	\$138,000
Grant #04-7-158-44026	<u>326,758</u>
Total	\$464,758

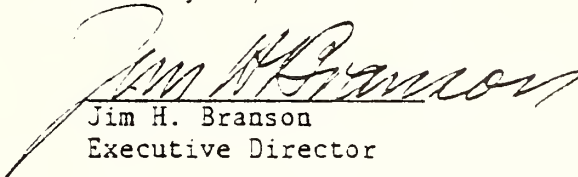
A second grant was given the Council in FY 1977 (#04-7-158-44145) to fund contractual items having to do with fishery management plan development and "pass-through" funding for Council impact on State functions. This grant which, is outstanding but obligated, is for \$118,400.

VIII SUPPORT

An estimate of total person years of staff support that was donated or provided without payment or reimbursement is as follows:

Federal	3 person years
State	
Alaska	6.975 person years
Washington	11 person months
Oregon	1 person year
Private Industry or citizens	4 person years

Prepared by Council Staff
January 17, 1978


Jim H. Branson
Executive Director

WESTERN PACIFIC COUNCIL

APPENDIX VIII

WESTERN PACIFIC REGIONAL FISHERY MANAGEMENT COUNCIL

1164 BISHOP STREET - ROOM 1608
HONOLULU, HAWAII 96813
TELEPHONE 808 523-1363

February 3, 1978

The Honorable Juanita M. Kreps
Secretary of Commerce
Commerce Building
Washington, D. C. 20230

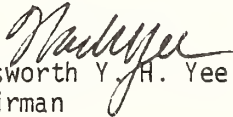
Dear Secretary Kreps:

Enclosed is the Western Pacific Fishery Management Council's report on its organization and activities in calendar 1977, submitted in accordance with Section 302(h)(4)(A) of the Fishery Conservation and Management Act of 1976. During this first full year of its existence, the Council completed the organization and manning of its Scientific and Statistical Committee, Advisory Panels and Planning Teams, and with the assistance of these bodies significant progress was made toward fulfillment of our responsibility for management of the fisheries of Hawaii, Guam and American Samoa. The Council traveled widely within its extensive region of authority in 1977 in order to acquaint fishermen, local government officials and the interested public with its purposes and method of operation. Meetings in the various islands of our Region also enabled the members of the Council to attain a clearer understanding of the character of our fisheries and their problems.

As you will note from our report, the Council has concerned itself with a number of broader issues, domestic and international, which have implications for the prosperity and expansion of domestic fisheries in the Region. Because of the generally low level of utilization of many of the Region's fishery resources, fishery development has been and will continue to be a major interest of the Council.

The Council has relied in many ways on the agencies and personnel of your Department for support and cooperation during the past year, and the assistance that has been given is appreciated. The members were particularly gratified by your reappointment of Louis K. Agard, Jr. and Peter S. Fithian to full terms. We are also mindful that a number of the Council's recommendations concerning the regulation of foreign fisheries under the Preliminary Management Plans were approved and implemented. The Council looks forward to continuing and strengthening this cooperative working relationship in 1978.

Sincerely,


Wadsworth Y. H. Yee
Chairman

WESTERN PACIFIC REGIONAL FISHERY MANAGEMENT COUNCIL

1164 BISHOP STREET - ROOM 1808
HONOLULU, HAWAII 96813
TELEPHONE 1808-523-1368

Annual Report to the Secretary of Commerce for 1977

Introduction

The Western Pacific Regional Fishery Management Council was established pursuant to Section 308(a)(8) of the Fishery Conservation and Management Act of 1976 (P.L. 94-265) with authority over and management responsibility for the fisheries in the Fishery Conservation Zone seaward of Hawaii, Guam and American Samoa. The Council organized itself and hired its basic staff late in 1976, and 1977 was its first full year of operation. Throughout the year, the Council maintained its headquarters at 1164 Bishop Street in Honolulu, Hawaii.

Membership

The Council is made up of 14 members, of whom four are ex officio representatives of Federal agencies -- the Department of State, the Coast Guard, the Fish and Wildlife Service of the Department of the Interior and the National Marine Fisheries Service. Of these, only the last is a voting member. Three senior officials with responsibility for fishery administration in the governments of the State of Hawaii and the Territories of Guam and American Samoa are voting members. The remaining seven voting members were nominated by the Governors of Hawaii, Guam and American Samoa and appointed by the Secretary of Commerce. In 1977 they comprised one member from American Samoa, two from Guam and four from Hawaii. Since its first meeting, the Council has accorded the status of official observer to a representative of the Northern Mariana Islands, with full privileges to participate in the Council's deliberations but without a vote. A list of Council members, their designated alternates and their affiliations is appended.

On August 11, 1977, Mr. Peter S. Fithian and Mr. Louis K. Agard, Jr., both of Hawaii, who were initially appointed for one-year terms, were reappointed to full three year terms. In December, the Council was notified that Mr. Frank Aguon had resigned as Director of Agriculture for Guam, and at the end of December Mr. Michio Takata retired from the position of Director of Fish and Game of Hawaii. At the end of the year, the Council had not been notified of permanent replacements for these two members, and their places were being filled by their designated alternates.

At its Seventh Meeting, on September 30, the Council reelected Chairman Wadsworth Y. H. Yee, of Hawaii, Vice-Chairman Paul J. Bordallo, of Guam, and Vice-Chairman Peter E. Reid, of American Samoa, to their second one-year terms in office.

Administrative Staff

The Council has a regular administrative staff of four persons, of whom the following served throughout the entire year: Wilvan G. Van Campen, Executive Director; Edwin K. Lee, Administrative Officer; and Rose M. Simonds, Secretary. A Clerk-Typist, Trudy W. Aloiau, entered on duty in September.

The Council also had administrative responsibility during the year for three positions funded by NOAA grants to provide administrative support to State and Territorial officials serving on the Council. Roger A. L. Pflum entered on duty October 31, as full-time Administrative Assistant in Pago Pago, American Samoa. William I. Tanaka served on a half-time basis as Administrative Assistant commencing in October, and Mildred T. Okubo entered on duty as a half-time Secretary in December, both in the State Division of Fish and Game, Honolulu, Hawaii. No arrangement for similar administrative support to the Government of Guam was established during 1977. The Council occasionally employed technicians on a temporary or part-time basis to assist the planning teams or to serve as observers on fishing vessels.

Scientific and Statistical Committee

A Scientific and Statistical Committee, with an authorized membership of fifteen persons, was chartered in December 1976, to provide scientific and technical advice to the Council. The Committee operated under the chairmanship of the Director of the NMFS Southwest Fisheries Center or his alternate, the Director of the Honolulu Laboratory of the Center. It was at or near its full authorized strength during the year, with a membership comprising the senior fishery research administrators of the Governments of Hawaii, Guam and American Samoa, the directors of Sea Grant programs in the region and scientists and experts in disciplines related to the Council's responsibilities. The principal functions of the Committee during the year were associated with the development of fishery management plans for the Council. The Committee assumed responsibility for recommending to the Council the order and priority of fishery management units for plan development, nominating the members of planning teams, monitoring and reviewing the drafting of plans and formulating its own recommendations to the Council concerning the management measures to be recommended in each management plan. Several Committee members also personally participated on planning teams. A list of Committee members and their affiliations is appended.

Advisory Panel

The Council began the selection of its advisers early in the year, looking toward the chartering of five Advisory Panels that would adequately represent Hawaii, Guam and American Samoa with persons knowledgeable about the five management units selected for first priority in management plan development; billfishes, spiny lobster, precious corals, seamount groundfish and bottomfish. Following guidance received from the Department of Commerce, the Council withdrew its five proposed charters and substituted a charter for a single Advisory Panel, to have five Sub-Panels. This single charter was approved October 20, 1977. It authorizes a maximum total membership of fifty which was filled during the year. A list of the Panel members, their Sub-Panel assignments and their affiliations is appended.

Meetings

All meetings of the Council and its subsidiary bodies during the year were open to the public, and efforts were made to give adequate advance publicity locally to the meetings, in addition to the required legal notices in the Federal Register. A list of the meetings with their locale, dates and main subjects of discussion is appended.

Council Meetings

The Council held six meetings during the year, at approximately two-month intervals. The Council early adopted a policy of holding its meetings in various parts of the Region, in order to afford the interested public in outlying island areas an opportunity to participate and to enable Council members to familiarize themselves at first-hand with fishery management problems of the different islands. In 1977, the Council held two meetings in Honolulu and one each in Guam, American Samoa, Maui and the Island of Hawaii. The meeting at Kailua-Kona, Hawaii, was scheduled to coincide with the Hawaiian International Billfish Tournament, which made possible the participation of a number of nationally and internationally recognized authorities in the discussion of billfish management problems and objectives.

Scientific and Statistical Committee Meetings

The Committee held five meetings during the year, meeting every other month. All meetings were held at the National Marine Fisheries Service Laboratory in Honolulu, as most convenient for the majority of members and for access to facilities and data resources. There was one joint session with the Council in the course of the Council's Eighth Meeting, on November 29, at the Hawaii State Capitol. Liaison between Council and Committee was facilitated by regular participation of the Committee's chairman or vice-chairman in Council meetings and the occasional attendance of other Committee members to report on management plan development and other specific subjects.

Advisory Panel Meetings

Because the completion of the chartering process for the Advisory Panel came so late in the year, it was not possible for the Council to make formally organized use of its advisers. Planning teams held informal consultations with persons named to the Advisory Sub-Panels but no meetings as such were held.

Public Hearings

The Council and the National Marine Fisheries Service jointly conducted a public hearing in Honolulu on July 21 on the subject of joint ventures between domestic and foreign fishing interests. The Council held no formal public hearings of its own although a session of its Sixth Meeting, August 10-14, at Kailua-Kona, was specifically set aside for receiving public comment and suggestions regarding billfish management.

Other Meetings

Council members and staff participated in several major meetings related to the Council's business. Chairman Wadsworth Yee attended meetings with other Regional Council chairmen and top officials of NOAA and the NMFS at Houston in January and at Portland, Oregon, in September. In March, the Executive Director participated in a meeting of Executive Directors and NMFS personnel at Charleston, S. C., and in June he attended a national workshop on the optimum yield concept, at Houston, which was also attended by Council members Paul J. Bordallo and Peter S. Fithian. Administrative Officer Edwin K. Lee participated in a meeting of Administrative Officers of the Regional Councils at Charleston in June. Council members participated in public

hearings held by the National Marine Fisheries Service on August 30 at Guam and on September 7 at Honolulu on a preliminary management plan for the billfish and shark fisheries. Members Richard C. Wass, of American Samoa, and Paul J. Bordallo, of Guam, attended an international conference held by the South Pacific Forum at Suva, Fiji, November 18-25 to establish an agency for cooperative management of fisheries, particularly for tuna. The Council was represented at informal discussions with representatives of the Japanese Government and fishing industry on billfish management problems, at the Department of State in Washington, by Peter S. Fithian on July 18-22 and by Frank K. Goto on September 12-14.

Progress of Management Planning

During 1977, the Council established, on the advice of the Scientific and Statistical Committee, five teams of scientists and technical experts to develop management plans for the fisheries for billfishes, spiny lobsters, precious corals, seamount groundfish and bottomfish. Relying largely on the part-time efforts of University of Hawaii scientists and NMFS Honolulu Laboratory staff, it was not possible to make rapid or consistent progress on all units. At year's end, the spiny lobster plan was most advanced, being in second draft and having achieved the Council's agreement on the main management measures to be recommended to the Secretary. The fishery management plan for precious corals was at the stage of a second draft, but the SSC had yet to agree on the management measures which it would recommend to the Council. Drafting of a billfish management plan was delayed pending the results of an international workshop on billfish data resources and stock assessment, which was held in Honolulu under the joint auspices of the NMFS Laboratory and the Council in December. In the meanwhile, the Council anxiously awaited the outcome of the Government's efforts to promulgate a Preliminary Management Plan for the billfish fisheries. For the seamount groundfish fishery, there were no foreign or domestic operations during the year and consequently no new information. Progress on a bottomfish plan awaited a better definition of the fisheries for these species in the Fishery Conservation Zone. Activities of the seamount groundfish and bottomfish planning teams were limited to examination of existing data sources.

Foreign Fishing

The Council was called upon to review applications from Japan and the Soviet Union for the seamount trawl fishery in 1977 and also reviewed the foreign fishing regulations for that fishery. After requesting and receiving clarification concerning the target species of the Soviet effort, the Council recommended approval of the applications. The Council requested that the foreign fishing regulations be modified to clearly exclude banks in the Marianas area from the permitted seamount fishery and to limit fishing on the Hancock Seamount to the spring and summer months, and the Council was gratified to see those suggestions acted upon. By the end of 1977, the only applications for foreign fishing in 1978 which the Council had received for review were those from the Republic of China (Taiwan) for four bottom longliners to enter the seamount fishery. The Council recommended that the intentions of the USSR and Japan to engage in that fishery in 1978 be checked before action is taken on the Chinese application, and also that more particular inquiry be made concerning the anticipated species composition of the bottom longline catch.

Subjects of Special Concern

There are a number of areas and subjects which have been of special concern to the Council. Several of them figure on the appended list of communications from the Council to the Secretary of Commerce. Several of them were the subjects of official expressions of the Council's concern in 1976 too but have remained without a satisfactory resolution through 1977.

Northwestern Hawaiian Islands: The Council continues to be concerned over several aspects of the jurisdictional situation in this area, which is of paramount importance to the future development of Hawaii's fisheries. One of these aspects is the unsettled boundary between State and Federal jurisdiction seaward of the Hawaiian Islands Wildlife Refuge. The uncertainty which this poses for the fishing industry is compounded by reported moves to convert the Refuge to a wilderness area and to declare areas of the surrounding waters to be "critical habitat" for the endangered monk seal. The Council seeks support for its opposition to any change of status that would obstruct the development of commercial and recreational fisheries in the area.

Midway Island: The Council continues to believe that the opening of Midway Island to use by fishing vessels is a prerequisite to any major expansion of domestic fisheries in the Northwestern Hawaiian Islands, as this is the only developed harbor in the area. The Council has urged the Navy to reconsider its policy in this regard, and that initiative has been seconded by the Legislature and Governor of Hawaii.

Northern Mariana Islands: The Council has been concerned lest management of the rich fishery resources in the waters around the extensive chain of islands north of Guam be left in limbo during the protracted process of transition of the Northern Marianas from a district of the Trust Territory to a Commonwealth of the United States. During 1977, the Council showed its interest in the fisheries of the Northern Marianas by seating an observer from the islands at all of its meetings, by visiting Saipan and overflying the northern islands of the chain and by urging at every opportunity that the Fishery Conservation and Management Act be amended to provide for representation of the Northern Marianas on the Council. Despite reports that such an amendment was being prepared, it had not been presented to the Congress by the end of the year.

Minor United States Possessions: One of the Council's first actions was to adopt a resolution calling for amendment of the Act to place the Fishery Conservation Zones around such United States islands as Wake, Palmyra, Johnston, Howland and Baker within the scope of the Council's management authority. There was no progress on this matter during 1977. Unless this situation is remedied, it appears that management measures which may be applied to the FCZ around these islands under a Preliminary Management Plan could not be continued under a Fishery Management Plan of the Council.

Migratory Species: The fishery resources of greatest value and interest in the Western Pacific Region are made up of migratory species, both those which the Act specifically defines as "highly migratory" and those, often closely associated in the ecosystem and the fisheries, which it does not so define but which are in fact pelagic and migratory. By far the greater part of the foreign fishing in the Region is aimed at these species, of both categories. The Council was deeply disappointed that the Government did not, in 1977, promulgate a management plan and

regulations to safeguard the interest of the people of the Region in the migratory resources, and it felt strongly dissatisfied with what it was able to learn about the preparations of the Government to institute a management plan. Frustrated over a situation in which it appeared that nothing effective would be done to regulate foreign fishing for the billfishes, dolphinfish, wahoo and other pelagic species which are of great recreational and economic importance to the Region, because of the argument that they are taken incidentally to the "highly migratory" species, a majority of the Council voted in favor of amending the Act to bring tuna fishing under United States unilateral jurisdiction. No satisfactory solution to this problem was in sight at the end of 1977.

Fishery Development: The Council sees a great need for adequately funded, well coordinated fishery development programs throughout the Region. The Council feels capable of contributing to the planning and execution of such programs and wishes to be involved in fishery development to the maximum extent possible.

Enforcement: The Council continues to believe that the resources of material and manpower available for surveillance and enforcement in the Western Pacific Region are inadequate to cover the vast areas encompassed in the FCZ. Aerial coverage in the Hawaii area may sight a fair portion of the foreign fishing activity in progress, but surface craft and enforcement agents are seldom available to carry out boardings and investigations. Around Guam and American Samoa, the Council feels that it has no really effective way of being informed as to the kinds and intensity of foreign fishing effort in the FCZ.

Staff Support from Outside Sources

The Council received no staff support from any Federal, State or private source during 1977.

Estimated Cost of Operation

The estimated cost of operation of the Council is \$235,500, for salaries, travel and expenses, rent and other operational and administrative expenses. This is exclusive of programmatic or contractual expenses.

WESTERN PACIFIC REGIONAL FISHERY MANAGEMENT COUNCIL

1164 BISHOP STREET - ROOM 1606
HONOLULU, HAWAII 96813
TELEPHONE 808-523-1363

Western Pacific Regional Fishery Management Council List of Members

Voting Members

Appointed

Louis K. Agard, Honolulu, Hawaii; commercial fisherman; Reappointed August 11.

Paul J. Bordallo, Agana, Guam; President, Marianas Boats and Motors, Inc.; 3-year term. Vice-Chairman from October 19, 1976; reelected September 30, 1977.

Peter S. Fithian, Honolulu, Hawaii; Chairman, Hawaii International Billfish Association; Reappointed August 11.

Frank K. Goto, Honolulu, Hawaii; Manager, United Fishing Agency, Ltd.; 3-year term.

Isaac I. Ikehara, Agana, Guam; Agent, Van Camp Sea Food Co.; 2-year term.

Peter E. Reid, Pago Pago, American Samoa; Manager, G.H.C. Reid and Company; 3-year term. Vice-Chairman from October 19, 1976; reelected September 30, 1977.

Wadsworth Y. H. Yee, Honolulu, Hawaii; President, Grand Pacific Life Insurance Company; Secretary, Hawaii Invitational Allison Tuna Tournament; 2-year term. Council Chairman from October 19, 1976; reelected September 30, 1977.

Designated

*Francisco B. Aguon, Agana, Guam; Director, Guam Department of Agriculture.
Alternate: Rufo J. Lujan, Acting Director

Gerald V. Howard, Terminal Island, California; Director, Southwest Region, National Marine Fisheries Service.

Alternate: Floyd S. Anders, Deputy Director, Southwest Region, NMFS

Michio Takata, Honolulu, Hawaii; Director, Division of Fish and Game, Department of Land and Natural Resources.

Alternate: Kenji Ego, Honolulu, Hawaii; Chief, Fisheries Branch, Division of Fish and Game.

Richard C. Wass, Pago Pago, American Samoa; Fishery Biologist, Government of American Samoa.

Alternate: Henry S. Sesepasara, Pago Pago, American Samoa; Manager, Office of Marine Resources.

Non-Voting Members

Henry Hansen, Honolulu, Hawaii; Hawaii Administrator U. S. Fish and Wildlife Service.

Rear Admiral James W. Moreau, Honolulu, Hawaii; Commander, 14th Coast Guard District.

Alternate: Captain J. V. Caffrey, Honolulu, Hawaii; Chief of Staff, 14th Coast Guard District.

James C. Price, Washington, D. C.; Office of Fisheries, Bureau of Oceans and International Environmental and Scientific Affairs, Department of State.

Official Observer

Joaquin P. Villagomez, Saipan, Mariana Islands; Manager, Marianas Fishing Authority.

WESTERN PACIFIC REGIONAL FISHERY MANAGEMENT COUNCIL

1164 BISHOP STREET - ROOM 1508
HONOLULU, HAWAII 96813
TELEPHONE 808 523-1368

SCIENTIFIC AND STATISTICAL COMMITTEE

Izadore Barrett, Director
Southwest Fisheries Center, NMFS
P. O. Box 271
La Jolla, California 92038
(Chairman)

John E. Byrne
Office of Biological Services
U. S. Fish and Wildlife Service
P. O. Box 3737
Portland, Oregon 97208

John C. Craven
Dean, Marine Programs
University of Hawaii
Honolulu, Hawaii 96822

*Jack Davidson, Director
Sea Grant Programs
University of Hawaii
Honolulu, Hawaii 96822

Lucius G. Eldredge
University of Guam
P. O. Box EK
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Richard W. Grigg
Hawaii Institute of Marine Biology
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Kaneohe, Hawaii 96744

Philip Helfrich
Associate Dean of Research
University of Hawaii
Honolulu, Hawaii 96822

Seichi Hirai
Clerk of the Senate
Room 028, State Capitol
Honolulu, Hawaii 96813

Richard S. Shomura, Director
Honolulu Laboratory
Southwest Fisheries Center, NMFS
P. O. Box 3830
Honolulu, Hawaii 96812
(Deputy Chairman)

Harry T. Kami, Acting Chief
Aquatic & Wildlife Resources Division
Government of Guam
Agana, Guam 96910

Henry M. Sakuda
Chief, Marine Section
Division of Fish and Game
1151 Punchbowl Street
Honolulu, Hawaii 96813

Henry S. Sesepasara
Manager, Office of Marine Resources
P. O. Box 3730
Pago Pago, American Samoa 96799

Tim D. Smith, Assistant Professor
Department of Zoology
University of Hawaii
Honolulu, Hawaii 96822

Paul J. Struhsaker (biologist)
3114 Huelani Drive
Honolulu, Hawaii 96822

Hiroshi Yamauchi
Associate Professor
College of Tropical Agriculture
University of Hawaii
Honolulu, Hawaii 96822

WESTERN PACIFIC REGIONAL FISHERY MANAGEMENT COUNCIL

Pacific Billfishes and other Pelagic Fishery Resources Sub-Panel (Chairman, Jim Sutherland)

¹James W. Sutherland, Executive Director, Hawaiian International Billfish Association, Honolulu
 Robert Campbell, recreational fisherman; Manager of Marianas Divers, Agana, Guam
 John C. Baldwin, charterboat operator; owner-operator Haleakala Storage & Transfer, Maui
 Jesus D. Castro, fisherman, Agana, Guam
 Winfred E.S. Ho, chairman, Hawaii Invitational Allison Tuna Tournament, Honolulu
 Norman N. Inaba, owner, commercial longliner, Honolulu
 Judith-Ann Nakamaru, dental hygienist; recreational fisherperson, record-holder, Kona
 Roger E. O'Connor, Mgr. Bank of Hawaii, American Samoa branch; recreational fisherman
 George S. Parker, owner-operator, charterboats, Kona
 Lino Olopai, master fisherman, M/V OLWOL, Northern Marianas
 Alton C. Penrose, Intl. Game Fish Association representative, Kona
 Jay O. Puffinburger, general manager, Hawaiian Tuna Packers, Honolulu
 H. Frederick Rice, Jr., owner-manager FR Quarter Horse Ranch; big game fisherman, Kona
 Russell Tanaka, charterboat captain, Honolulu
 Glen Tanouye, fishmarket wholesaler, Honolulu
 Wallace Thompson, commercial fisherman, American Samoa
 Roy N. Tsutahara, charterboat captain, Honolulu
 Jeffrey M. K. Yee, charterboat captain, Honolulu
 Manuel A. Tenorio, fisherman; assist. genl. mgr. United Micronesia Develop. Asso., N. Marianas
 George M. Inamura, fisherman, boat owner, Honolulu

Spiny Lobster and Bottomfish Sub-Panel

Clarence Hookala, boat owner, commercial fisherman, Honolulu
 Melvin D. Makaiwi, genl. mgr. and officer, Star of the Sea Fisheries, Inc., American Samoa
 Gary L. Naftel, president, Easy Rider Corp., boat owner-operator, Honolulu
 Leo Ohai, owner-operator of several fishing boats, Honolulu
 Jesus M. Elameto, fishery biologist; education specialist for bilingual education, N. Marianas
 Albert I. Topasna, Commissioner of Umatac, Guam
 Paul Pedro, baitfish project manager, Government of American Samoa
 Warren Shinsato, commercial fisherman, operates for bottomfish in Leeward Hawaiian Islands
 Cyrus K. Tamashiro, fish retailer, Honolulu
 Richard Sakamoto, marine technician, University of Guam
 Felix S. Flawau, skipper, M/V Dolphine, Northern Marianas

Seamount Groundfish Sub-Panel

Ricardo R. Duenas, president, Saipan Fishing Cooperative Association, Northern Marianas
 Benigno T. Fejeran, Commonwealth Fishing Company, Northern Marianas
 Dennis K. Goto, managing director, Red & White Foods, Inc., Honolulu
 Frank K. Goto, Jr. law student with special interest in fisheries, Honolulu
 Amituana'i E.R. Meredith, doryboat owner; Chairman, Economic Develop. Committee, Senate,
 Jose S. Quinata, fisherman; hydrological technician, Guam American Samoa
 Leonard Yandall, fisherman, American Samoa

Precious Corals Sub-Panel (Chairman, Cliff Slater)

Juan A. Camacho, diver, Northern Marianas
 Vicente Concepcion, owner, B. C. Dive Shop, Northern Marianas
 Ralph Hanneschlager, president-manager, Tuna Boat Owners Association, Honolulu
 Colin B. Kurata, law school student with special interest in fisheries, Honolulu
 Colin G. Lennox, retired executive, Hawaii Board of Agriculture & Forestry; conservationist
 Sam Puleyasi, commercial fisherman; electronics teacher, American Samoa Community College
 Richard H. Randall, assist. biology professor, University of Guam
 Clifford D. Slater, president, Maui Divers of Hawaii, Ltd.
 Edward D. Sultan, Jr., president, Edward D. Sultan Co., Ltd., jewelry company, Honolulu
 David Ian Swan, fishery biologist, Government of American Samoa

*Doyle E. Gates, NMFS Advisor on all Sub-Panels
 LCDR Mike Jacobs, Coast Guard Advisor on all Sub-Panels

¹Chairman, Advisory Panel

MEETINGS OF THE COUNCIL IN 1977 AND MAIN SUBJECTS DISCUSSED

Third Meeting - February 1-4 - Guam Hilton Hotel, Agana, Guam. Organization of the Scientific and Statistical Committee and Planning Teams, review of USSR, Taiwan and Korean GIFA's, review of USSR applications for the seamount trawl fishery, fisheries and fishery problems of Guam and the Northern Marianas.

Fourth Meeting - April 19-22 - Rainmaker Hotel, Pago Pago, American Samoa. Advisory Panel charter and membership, approval of designation of five Planning Teams and their membership, role of the Council in fishery development, progress and content of the Preliminary Management Plan for Pacific billfish, problems of FCZ enforcement in the Samoa and Northern Marianas areas, Samoa's fishery situation.

Fifth Meeting - June 27-29 - Hawaii State Capitol, Honolulu. Fishery development prospects in the Northwestern Hawaiian Islands and opening of Midway Island as a fishing base, foreign fishing regulations for the seamount fishery, review of Japanese applications for support vessel permits, extension of the FCMA to highly migratory species, joint venture policy, billfish management planning.

Sixth Meeting - August 10-14 - King Kamehameha Hotel, Kailua-Kona, Hawaii. Billfish management planning, FY 1978 budget estimates, surveillance and enforcement problems, impact of the Jones Act on development of Guam's fisheries, status of fishery jurisdiction in the Northern Marianas and the Trust Territory, proposals for programmatic projects in the various island areas in FY 1978.

Seventh Meeting - September 29-30 - Royal Lahaina Hotel, Kaanapali, Maui. Competing claims to management authority over precious coral resources, results of bilateral talks with Japan on billfish management, review of a draft management plan for the spiny lobster fisheries and selection of recommended management options, review of NMFS proposals for non-retention zones for billfishes around the islands of the Region.

Eighth Meeting - November 28-29 - Hawaii State Capitol, Honolulu. Definition of roles of the Council and NMFS, definition of procedures for generating and reviewing programmatic proposals, report on the international conference to establish a South Pacific Fishery Management Agency, consideration of applications from the Republic of China to enter the seamount fishery in 1978, joint billfish management planning with the Pacific Council, plans for a national recreational fishery survey, briefing on programs of the Southwest Fisheries Center.

MEETINGS OF THE SCIENTIFIC AND STATISTICAL COMMITTEE IN 1977
AND MAIN SUBJECTS DISCUSSED

All meetings of the SSC were held in the conference room of the NMFS Southwest fisheries Center, Honolulu.

First Meeting - February 24-25. Terms of reference and organization, confidentiality and conflicts of interest, management plan development procedures, definition of the optimum yield, recommendations to the Council for first-priority management units and nominations to the corresponding planning teams.

Second Meeting - May 3 and 4. Review of sources of data for the initial management plans, progress reports on precious coral and spiny lobster plans, methodology of decision-making in the management planning process, suitability of rabbitfish and big-eyed scad fisheries as Council management units, status of billfish management planning, economics of fishery development in the Northwestern Hawaiian Islands.

Third Meeting - July 13-14. Role of the Committee in developing and reviewing programmatic projects for the Council, legal requirements for management plans, responsibility for preparing Environmental Impact Statements, review on progress of Planning Teams.

Fourth Meeting - September 14-15. Review of the spiny lobster management plan draft and development of recommendations to the Council on choice of management alternatives.

Fifth Meeting - November 30. Review of second draft of coral management plan, status of spiny lobster plan, reports on reviews of research proposals submitted to the Council, consideration of SSC action to draft a long-term research program for the Council.

COMMUNICATIONS OF THE WESTERN PACIFIC FISHERY MANAGEMENT COUNCIL
TO THE DEPARTMENT OF COMMERCE

Annual Report to Secretary of Commerce for 1976	Jan. 12, 1977
Council comments on 1977 foreign fishing regulations and fee schedule reported to NMFS Director.	Jan. 20, 1977
Letter to Secretary of Commerce commenting on Soviet application for the seamount fishery.	Feb. 7, 1977
Letter to Director NMFS commenting on draft Preliminary Management Plan for pelagic longline fisheries.	Feb. 8, 1977
Letter to Secretary of Commerce approving Korea, Taiwan and USSR GIFA's.	Feb. 8, 1977
Letter to Director NMFS approving Japanese application for seamount fishery permits.	Mar. 2, 1977
Statement of Organization, Practices, and Procedures of the Western Pacific Fishery Management Council.	Mar. 17, 1977
Letter to Secretary of Commerce recommending amendment of FCMA to bring Northern Marianas into the Council.	May 6, 1977
Letter to Director NMFS urging NMFS to proceed as quickly as possible with the foreign pelagic longline fishery PMP.	May 9, 1977
Letter to Secretary of Commerce recommending action to develop a domestic fishery for seamount groundfish.	May 24, 1977
Letter to Secretary of Commerce drawing attention to fishery development needs of the Region.	June 2, 1977
Letter to Director NMFS commenting on proposed schedule of fees for foreign fishing in 1978.	July 7, 1977
Letter to Director NMFS protesting opening of seamount in Marianas and Midway areas to foreigners.	July 8, 1977
Letter to Director NMFS commenting on proposed funding policies and procedures.	July 19, 1977
Letter to Director NMFS expressing opposition to recommendation of NMFS SW Regional Director that billfishes and other major pelagic species be placed in the "highly migratory" category; favoring amendment to FCMA extending jurisdiction in the FCZ to include all species of fish, including tuna.	July 19, 1977
Letter to Associate Administrator for marine resources, NOAA commenting on NOAA reorganization.	Sept. 21, 1977
Letter to NMFS Director commenting on preliminary allocations of available surpluses to foreign countries for 1978.	Oct. 4, 1977
Letter to Secretary of Commerce commenting on Taiwan applications for the seamount groundfish fishery.	Dec. 2, 1977
Letter to Acting Assistant Administrator for Fisheries asking due consideration for Hawaii, Guam and Samoa in a national survey of recreational fisheries.	Dec. 8, 1977

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